

Camden Council Business Paper

Ordinary Council Meeting 10 August 2021

Please note due to COVID-19 restrictions this meeting is being held as a teleconference. The public can view the meeting via Council's webcast. A link to this webcast can be found on Council's webpage - http://webcast.camden.nsw.gov.au/video.php



COMMON ABBREVIATIONS

AEP Annual Exceedence Probability

AHD Australian Height Datum BCA Building Code of Australia

CLEP Camden Local Environmental Plan

CP Contributions Plan

CRET Camden Region Economic Taskforce

DA Development Application DCP Development Control Plan

DPIE Department of Planning, Industry & Environment

TfNSW Transport for NSW

EIS Environmental Impact Statement

EP&A Act Environmental Planning & Assessment Act

EPA Environmental Protection Authority
EPI Environmental Planning Instrument

FPL Flood Planning Level

GSC Greater Sydney Commission
LAP Local Approvals Policy
LEP Local Environmental Plan
LGA Local Government Area

LSPS Local Strategic Planning Statement REP Regional Environmental Plan

PoM Plan of Management

RL Plan of Managemer RL Reduced Levels

S10.7 CERTIFICATE Certificate as to zoning and planning restrictions on properties S603 CERTIFICATE Certificate as to Rates and Charges outstanding on a property

S73 CERTIFICATE Certificate from Sydney Water regarding Subdivision

SEPP State Environmental Planning Policy SREP Sydney Regional Environmental Plan

STP Sewerage Treatment Plant
VMP Vegetation Management Plan
VPA Voluntary Planning Agreement



ORDER OF BUSINESS - ORDINARY COUNCIL

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SUBJECT: PRAYER

PRAYER

Almighty God, bless all who are engaged in the work of Local Government. Make us of one heart and mind, in thy service, and in the true welfare of the people we serve: We ask this through Christ our Lord.

Almighty God, give thy blessing to all our undertakings. Enlighten us to know what is right, and help us to do what is good: We ask this through Christ our Lord.

Amen

Almighty God, we pause to seek your help. Guide and direct our thinking. May your will be done in us, and through us, in the Local Government area we seek to serve: We ask this through Christ our Lord.

Amen

AFFIRMATION

We affirm our hope and dedication to the good Government of Camden and the well being of all Camden's residents, no matter their race, gender or creed.

We affirm our hope for the sound decision making by Council which can improve the quality of life in Camden.

Either – "So help me God" or "I so affirm" (at the option of councillors)

We pledge ourselves, as elected members of Camden Council, to work for the provision of the best possible services and facilities for the enjoyment and welfare of the people of Camden.

Either – "So help me God" or "I so affirm" (at the option of councillors)



SUBJECT: ACKNOWLEDGEMENT OF COUNTRY

I would like to acknowledge the traditional custodians of this land on which we meet and pay our respect to elders both past and present.



SUBJECT: WEBCASTING OF COUNCIL MEETINGS

In accordance with Camden Council's Code of Meeting Practice and as permitted under the *Local Government Act 1993*, this meeting is being live streamed and recorded by Council staff for minute taking and webcasting purposes.

No other webcasting or recording by a video camera, still camera or any other electronic device capable of webcasting or recording speech, moving images or still images is permitted without the prior approval of Council. Council has not authorised any other webcasting or recording of this meeting. A person may, as provided under section 10(2)(a) or (b) of the *Local Government Act 1993*, be expelled from a meeting of a Council for using or having used any device in contravention of this clause.

I remind those that are in the chamber that your image and what you say will be broadcast live to the public and will also be recorded so please be mindful of your actions and comments. You should avoid making statements that might defame or offend and note that Council will not be responsible for your actions and comments.



SUBJECT: LEAVES OF ABSENCE

Leaves of absence tendered on behalf of Councillors from this meeting.

RECOMMENDED

That leaves of absence be granted.



SUBJECT: DECLARATION OF INTEREST

NSW legislation provides strict guidelines for the disclosure of pecuniary and non-pecuniary Conflicts of Interest and Political Donations.

Council's Code of Conduct also deals with pecuniary and non-pecuniary conflict of interest and Political Donations and how to manage these issues (Clauses 4.28-5.19).

Councillors should be familiar with the disclosure provisions contained in the Council's Code of Conduct.

This report provides an opportunity for Councillors to disclose any interest that they may have or Political Donation they may have received relating to a Report contained in the Council Business Paper and to declare the nature of that interest.

RECOMMENDED

That the declarations be noted.



SUBJECT: PUBLIC ADDRESSES

The Public Address session in the Council Meeting provides an opportunity for people to speak publicly on any item on Council's Business Paper.

The Public Address session will be conducted in accordance with the Public Address Guidelines subject to necessary changes to accommodate remote access to the meeting. Speakers will be able to make their address by accessing Council's meeting remotely via the internet. Speakers must submit an application form, available on Council's website, to Council's Governance team no later than 5.00pm on the working day prior to the day of the meeting.

Speakers are limited to one topic per Public Address session. Only seven speakers can be heard at any meeting. A limitation of one speaker for and one speaker against on each item is in place. Additional speakers, either for or against, will be identified as 'tentative speakers' or should only be considered where the total number of speakers does not exceed seven at any given meeting. Speakers will be provided with instructions to allow them to access the meeting remotely online.

Where a member of the public raises a question during the Public Address session, a response will be provided where Councillors or staff have the necessary information at hand; if not, a reply will be provided at a later time. There is a limit of one question per speaker per meeting.

Speakers should ensure that their statements, comments and questions comply with the Guidelines.

All speakers are limited to four minutes, with a one minute warning given to speakers prior to the four minute time period elapsing. The commencement and conclusion of time shall be advised by the Mayor/Chairperson.

Public Addresses are recorded for administrative purposes. It should be noted that speakers at Council meetings do not enjoy any protection from parliamentary-style privilege. Therefore, they are subject to the risk of defamation action if they make comments about individuals. In the event that a speaker makes potentially offensive or defamatory remarks about any person, the Mayor/Chairperson will ask them to refrain from such comments.

The Mayor/Chairperson has the discretion to withdraw the privilege to speak where a speaker continues to make inappropriate or offensive comments about another person, or make a point of order ruling if a speaker breaches the Guidelines.

Only the audio recording of the public address speakers will be heard on Council's video conference and webcast. Visual images of the speaker will not be captured.

RECOMMENDED

That the public addresses be noted.



SUBJECT: CONFIRMATION OF MINUTES

Confirm and adopt Minutes of the Ordinary Council Meeting held 13 July 2021.

RECOMMENDED

That the Minutes of the Ordinary Council Meeting held 13 July 2021, copies of which have been circulated, be confirmed and adopted.



SUBJECT: MAYORAL MINUTE

Consideration of Mayoral Minute (if any).



ORD01

SUBJECT: DELIVERY PROGRAM PROGRESS REPORT - JANUARY TO JUNE

2021

FROM: Director Customer & Corporate Strategy

TRIM #: 21/277334

PURPOSE OF REPORT

The purpose of this report is to provide Council a progress report on the Delivery Program 2017/2018 to 2020/21.

BACKGROUND

In accordance with the *Local Government Amendment (Planning and Reporting) Act* 2009, all councils are required to undertake their planning and reporting activities using the Integrated Planning and Reporting (IPR) framework. The framework requires councils to develop a suite of plans that reflect the vision and aspirations of their community. The IPR framework also requires councils to report on the progress of the Delivery Program.

The documents that form our IPR framework include:

Community Strategic Plan (10 year+)

This Community Strategic Plan is the highest level of plan, which stretches beyond the next 10 years, identifying the community aspirations, desired outcomes and necessary strategies.

• Four Year Delivery Program and Operational Plan (Budget)

The Delivery Program is Council's commitment to progress the Community Strategic Plan in its Council term, which is aligned with the six Key Directions. The Delivery Program shows how the community's aspirations are developed into objectives (community outcomes).

Resourcing Strategy: Executive Summary

The Strategy ensures the community's long-term objectives are met. It integrates the below strategy and plans in accordance with the IP&R framework:

- Asset Management Strategy and Plans;
- Workforce Plan; and
- Long Term Financial Plan.

The Delivery Program and Operational Plan (Budget) was adopted in June 2017. The IPR framework requires Council to report the progress on the Delivery Program. This report provides a progress update on the Delivery Program for the period January to June 2021.



A Councillor briefing was provided on the Delivery Program Progress Reports for the period January to June 2021 on 27 July 2021.

MAIN REPORT

A progress report is provided as **Attachment 1** to this report and provides a status update on the adopted 39 performance indicators within the Delivery Program for the period January to June 2021.

The progress report captures the status of the performance indicators under each of the six Key Directions and provides overall highlights.

Council monitors its progress in achieving the objectives stated in the Community Strategic Plan through the implementation of the Delivery Program under the six Key Directions:

- 1. Actively Managing Camden LGA's Growth;
- 2. Healthy Urban and Natural Environment;
- 3. A Prosperous Economy;
- 4. Effective and Sustainable Transport;
- 5. An Enriched and Connected Community; and
- 6. Strong Local Leadership.

Council utilises a rating scale to assess the status of the performance indicators. **Table 1** below provides a description for each rating scale.

Table 1

Rating Scale	Symbol	Description			
"On Track"	<>	When the 'actual' is either equal, less or greater than the set target.			
"Monitoring"		Corporate variance of ±10% applies to the set target and is considered achievable, feasible and realistic for performance improvement, with the exception of legislative requirements.			
"Needs Work"	B	When the 'actual' is either below or above the corporate variance.			
"Trend"	~~	Shows a pattern of change data over time where setting a target is not possible.			
"COVID Impact"	CONIDS ARE	Deliverables impacted by COVID-19 NSW Public Health guidelines and restrictions.			



Table 2 below provides a summary of the status of the 39 performance indicators under the six Key Directions.

Table 2

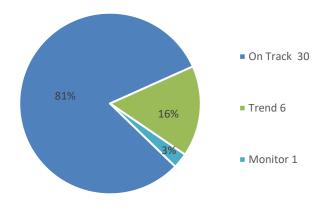
	No. of Performance Indicators	Status				
Key Direction		On Track	Monitoring	Needs Work	Trend	COVID Impact
		<		B	ái	Was a
Actively Managing Camden LGA's Growth	4	4	0	0	0	0
Healthy Urban and Natural Environment	12	9	0	0	3	0
A Prosperous Economy	3	1	0	0	2	0
Effective and Sustainable Transport	5	4	1	0	0	0
An Enriched and Connected Community	8	6	0	0	0	2
Strong Local Leadership	7	6	0	0	1	0
TOTALS	39	30	1	0	6	2

Of the 39 Performance Indicators that were able to be delivered during the reporting period (that is, those not impacted by COVID-19 guidelines and restrictions), 30 Indicators (81%) were assessed as 'On Track'; 1 Indicator (3%) as 'Monitoring'; 0 Indicators (0%) as 'Needs Work'; and 6 Indicators (16%) as 'Trend'.

The effects of COVID-19 have had an impact on projects, programs, activities and services provided by Council to the community. The result of these impacts can be seen in the progress status under Key Direction 5 – *An Enriched and Connected Community*, in relation to the usage of the Camden Civic Centre and Family Day Care.



The below diagram provides a visual presentation on the overall progress status:



FINANCIAL IMPLICATIONS

There are no direct financial implications for Council associated with this report.

CONCLUSION

The progress report highlights that at the end of the reporting period (30 June 2021), of those indicators able to be delivered during the reporting period, 97% of the performance indicators are 'on track' or 'trend'.

RECOMMENDED

That Council note and endorse the attached Delivery Program Progress Report.

ATTACHMENTS

1. Delivery Program Progress Report - January to June 2021



ORD02

SUBJECT: INVESTMENT MONIES - JUNE 2021 FROM: Director Customer & Corporate Strategy

TRIM #: 21/359521

PURPOSE OF REPORT

In accordance with Part 9, Division 5, Section 212 of the *Local Government (General) Regulation 2005*, a list of investments held by Council as at 30 June 2021 is provided.

MAIN REPORT

The weighted average return on all investments was 0.89% p.a. for the month of June 2021. The industry benchmark for this period was 0.03% (Ausbond Bank Bill Index) and the current official cash rate as determined by the Reserve Bank of Australia (RBA) is 0.10%.

The Responsible Accounting Officer (the Chief Financial Officer) has certified that all investments have been made in accordance with Section 625 of the *Local Government Act 1993*, the relevant regulations and Council's Investment Policy.

Council's Investment Report is provided as an attachment to this report.

RECOMMENDED

That Council:

- i. note that the Responsible Accounting Officer has certified that all investments held by Council have been made in accordance with the *Local Government Act 1993*, Regulations, and Council's Investment Policy;
- ii. note the list of investments for June 2021; and
- iii. note the weighted average interest rate return of 0.89% p.a. for the month of June 2021.

ATTACHMENTS

Investment Monies - June 2021



ORD03

SUBJECT: WORKS IN KIND POLICY - REVISED - POST EXHIBITION

FROM: Director Sport, Community & Activation

TRIM #: 21/169719

PURPOSE OF REPORT

The purpose of this report is to update the Council on the recent public exhibition of the amended Works In Kind Policy and adopt the revised policy as exhibited.

BACKGROUND

The Works In Kind Policy came into force in 2012.

Changes to the *Environmental Planning and Assessment Act 1979* necessitated some administrative amendments to the policy.

Councillors were briefed on the matter on 23 March 2021 prior to public exhibition.

MAIN REPORT

The Works In Kind Policy was amended to align with the legislative changes made to the *Environmental Planning and Assessment Act 1979*.

A review of the entire policy was undertaken at the same time and the following changes were identified:

- Delete the whole of section 10 (Assessment Process) of the policy as it is procedural in nature; and
- Reformat the document to make it consistent with Council's current policy document guidelines.

All recommended changes are administrative in nature and have no effect on how Council manages Works In Kind Agreements.

The policy was exhibited for 28 days from 1 April 2021 to 28 April 2021 and is provided as an **attachment** to this report.

No submissions were received in relation to the exhibition of this policy.

FINANCIAL IMPLICATIONS

There are no direct financial implications associated with this report.

CONCLUSION

The changes made to the policy ensure that it aligns with the legislation that informs it, as well as complying with Council's requirements.



The changes are administrative and have had no effect on the management of Works In Kind Agreements.

RECOMMENDED

That Council adopt the revised Works In Kind Policy, included as Attachment 1 to this report.

ATTACHMENTS

Draft Works In Kind Policy (Exhibited)



ORDINARY COUNCIL MEETING

ORD04

SUBJECT: DRAFT CAMDEN LIBRARIES STRATEGY 2021-2025

FROM: Director Sport, Community & Activation

TRIM #: 21/191925

PURPOSE OF REPORT

The purpose of this report to seek Council's adoption of the draft Camden Libraries Strategy 2021-2025, following the conclusion of the public exhibition period.

The draft strategy is provided as **Attachment 1** to this report.

BACKGROUND

Camden libraries are more than just books, they are community focal points, centre of activity and natural meeting places.

Over the last 10 years Camden has experienced significant growth, with the population growing from 56,720 in 2011 to an estimated population of 122,000 in 2021. Over the last 10 years, the landscape of public libraries has changed significantly with the introduction of new library services and programs and changes to the way that traditional library services are delivered.

Recognising these changes, it was timely to review the Camden Libraries Strategy to ensure that it is contemporary and can respond to emerging themes and issues within public libraries and to ensure adequate provision of high-quality libraries for our community both now and into the future.

In early 2020, Council commenced development of the Camden Libraries Strategy 2021-2025 to strengthen and expand the role of the libraries based on current industry best practice. Specifically:

- to help to foster strong community connections and thereby enhance resilience;
 and
- to facilitate access to vital and most up-to-date resources and information, for lifelong learning and education for people of all ages, abilities, and backgrounds.

The draft strategy was placed on public exhibition for a period of four weeks from 23 April to 21 May 2021.

Councillors were briefed on the draft Camden Libraries Strategy on 20 April 2021 and 29 June 2021, following the public exhibition period.



MAIN REPORT

Strategic Context

The draft Camden Libraries Strategy is a key strategic document to assist Council in managing the library to meet the expectations and needs of the community and key user groups.

The strategy addresses the projected population growth, establishes best practice benchmarks, provides design, management and maintenance guidelines, and recommends a prioritised action plan to meet the needs of the current and future population of the Camden LGA.

The development of the draft strategy is based on:

- an analysis of the Camden context including policy review, demographic analysis
 of current and future population based on desktop research and analysis of recent
 survey results;
- consultation and assessment including community engagement with key external and internal stakeholder groups; and
- analysis and reporting including benchmarking, action plan and reporting.

Key outcomes attached to the draft strategy are:

- to identify key projects to improve the overall quality of Council's libraries;
- to formulate a contemporary and responsive action plan to emerging themes and issues within the public libraries industry; and
- to ensure adequate provision of high-quality libraries for our community, both now and into the future.

Scope of the draft Strategy

The Camden Libraries Strategy will respond to Camden's Community Strategic Plan, specifically addressing:

Key Directions 1 – Actively Managing Camden Local Government Area's Growth

1.1.3 Ensure adequate, accessible and high quality open and public space made available across the Camden LGA.

Key Direction 5 - An Enriched and Connected Community

- 5.1.3 Facilitate community connections, inclusion, resilience and sense of belonging through the provision and support of a broad range of events and activities.
- 5.2.1 Provide library services that promote community hubs, enable people to connect, stimulate opportunities to share information and learn, and foster cultural and social exchange.

The Strategy also reflects the 2016 Guidelines, *Standards and Outcome Measures for Australian Public Libraries* report, prepared by Australian Libraries Information Association (ALIA) and the Australian Public Library Alliance (APLA). The Guidelines outline outcomes for public libraries to measure their impact relating to the following themes:



- Literacy and lifelong learning;
- Informed and connected citizens;
- Digital inclusion;
- Personal development and wellbeing; and
- · Economic and workforce development.

Key objectives of the draft Strategy

The draft Camden Libraries Strategy has the following objectives:

- a. Our community feels welcome, safe and connected within our libraries;
- b. Our library spaces are vibrant, well utilised and for everyone in our community;
- c. Our inclusive library programs and activities inspire learning, creativity and discovery;
- d. Our collections and resources provide contemporary opportunities for lifelong learning and to tell our stories; and
- e. Our well managed libraries continue to support our growing and changing community.

Exhibition of the draft Strategy

The draft Camden Libraries Strategy was exhibited for a period of 28 days from 23 April to 21 May 2021. Copies of the draft Camden Libraries Strategy were displayed at Camden, Narellan and Oran Park libraries.

The draft strategy was also promoted through Council's and Camden Libraries' social media platforms and websites to seek feedback.

At the end of the exhibition period, a total of two submissions from the community were received, and both complimentary in nature. A summary of the submissions is outlined below. Copies of submissions are included as **supporting documents**.

Summary of submissions and officer response

Camden Area Family History Society Submission 1

The limited space available constrains our ability to fully utilise our resources and provide services to the local community. Happy to work on better ways of utilising library spaces to improve the connection of our Society with the community.

Officer response

Council acknowledges the suggestion made, however due to spatial constraints, the layout of Camden library is fairly limited. Council will continue to work with the Family History Society to review how a better spatial solution can be achieved.

Camden Historical Society Submission 2

Incompatibility of the quiet study area being located immediately outside the museum entrance and family history area. Support looking at ways to improve the connection of these spaces with the library's local studies area.



Officer response

Council acknowledges the suggestion made, however due to spatial constraints, the layout of Camden library is fairly limited. Council will continue to work with the Historical Society to review how a better spatial solution can be achieved.

Next Steps

If Council endorses the draft Camden Libraries Strategy the following will occur:

- An implementation plan will be developed that will inform Council's delivery of the strategy and inform future budget submissions to Council; and
- State Library of NSW will be advised of the adoption of the strategy.

FINANCIAL IMPLICATIONS

There are no direct financial implications for Council as a result of this report. Costs associated with the recommended works and programs will be considered through the annual budget process.

CONCLUSION

The draft Camden Libraries Strategy creates a significant opportunity for Council to provide a strategic framework to ensure the provision of high-quality libraries within the Camden LGA that meet the changing needs of current and future communities.

The draft strategy was placed on public exhibition for a period of 28 days and two submissions were received. There are no recommended changes as a result of the submissions.

It is therefore recommended that Council adopt the draft strategy as attached.

RECOMMENDED

That Council:

- i. adopt the Camden Libraries Strategy 2021-2025 included as Attachment 1 to this report; and
- ii. write to submitters to advise them of the outcome of this report.

ATTACHMENTS

- 1. Draft Camden Libraries Strategy 2021-2025
- 2. Submissions Draft Camden Libraries Strategy 2021-2025 Supporting Document



ORDINARY COUNCIL MEETING

ORD05

SUBJECT: MINUTES TO THE 31 MARCH 2021 AUDIT, RISK AND IMPROVEMENT

COMMITTEE MEETING

FROM: General Manager

TRIM #: 21/240044

PURPOSE OF REPORT

The purpose of this report is to provide Council with the minutes of the 31 March 2021 Audit, Risk and Improvement Committee meeting.

BACKGROUND

Council endorsed the implementation of a Business Assurance and Risk Management framework in June 2014. This framework included the establishment of a Business Assurance and Risk Committee (renamed Audit, Risk and Improvement Committee).

Council resolved to adopt the Committee's current Audit, Risk and Improvement Committee Charter on 8 June 2021. The Charter includes a requirement to report draft minutes to Councillors via the Councillor Update, and to subsequently report the final minutes to Council for noting after they have been approved at the next Audit, Risk and Improvement Committee meeting.

MAIN REPORT

The Audit, Risk and Improvement Committee met on 31 March 2021. The agenda discussed at the meeting included:

31 March 2021 Meeting

- Pandemic Response Review Enhanced Impact Analysis Report;
- Enterprise Risk Management;
- External Audit Update:
- Audit Report Recommendations Implementation Status Update February 2021;
- Legislative Compliance Update;
- Work Health and Safety Update July to December 2020;
- Governance Information Report July to December 2020;
- Internal Audit Plan Status Update;
- Audit, Risk and Improvement Committee Charter and Internal Audit Charter;
- Audit, Risk and Improvement Committee Self-Assessment Results; and
- Update on Reports from Authoritative Bodies.

The draft minutes of the 31 March 2021 Committee meeting were circulated to Councillors as part of the Weekly Councillor Update on 14 May 2021 and subsequently approved at the 24 May 2021 Committee meeting. The approved minutes are provided as an **attachment** to this report.



FINANCIAL IMPLICATIONS

There are no financial implications arising from this report.

CONCLUSION

The Audit, Risk and Improvement Committee plays an important role in supporting the governance framework of Council. Reporting the minutes from Committee meetings keeps Council informed of the outcomes from those meetings and they are submitted for information.

RECOMMENDED

That Council note the Minutes of the Audit, Risk and Improvement Committee meeting of 31 March 2021.

ATTACHMENTS

1. Minutes to the 31 March 2021 Audit, Risk and Improvement Committee meeting



ORD06

NOTICE OF MOTION

SUBJECT: NOTICE OF MOTION - TRAFFIC ISSUES - JAMBOREE AVENUE,

LEPPINGTON (WILLOWDALE)

FROM: Cr C Cagney TRIM #: 21/379636

"I, Councillor Cindy Cagney, hereby give notice of my intention to move the following at the Council Meeting of 10 August 2021:

BACKGROUND

Residents living on and nearby Jamboree Avenue, Willowdale have expressed concerns about driving behaviour, in particular excess speed and there have been several accidents on this stretch of road in the past year.

The traffic volume has increased significantly since the opening of the Emerald Hills Estate which is linked to Raby Road, and it seems that drivers are now using Jamboree Avenue as a short cut to and from Camden Valley Way. This has increased the volume of traffic movements as well as the numbers of people using excess speed on these neighbourhood streets.

Residents are also concerned about the pedestrian conflicts that may occur in the stretch of road between Camden Valley Way entrance to Willowdale around the major roundabout and along Jamboree Avenue, especially the area adjacent to the parklands.

Pedestrian refuges and improved signage, as well as speed regulation have been suggested by the residents.

The new Willowdale school was set to open this term, and it will also increase the numbers of vehicle movements around this major intersection and local streets.

MOTION

That Council:

- i. investigate the current levels of traffic using Jamboree Avenue;
- ii. investigate the speed concerns in Jamboree Avenue;
- iii. liaise with residents to discuss their safety concerns of pedestrian safety, driver behaviour and accident history;
- iv. work towards developing a Local Area Traffic Management Plan based on the outcomes; and
- v. report this matter back to a Councillor briefing."



RECOMMENDED

That Council:

- i. investigate the current levels of traffic using Jamboree Avenue, Leppington (Willowdale);
- ii. investigate the speed concerns in Jamboree Avenue, Leppington (Willowdale);
- iii. liaise with residents to discuss their safety concerns of pedestrian safety, driver behaviour and accident history;
- iv. work towards developing a Local Area Traffic Management Plan based on the outcomes; and
- v. report this matter back to a Councillor briefing.