



ORDINARY COUNCIL

ORD01

SUBJECT: CAMDEN LOCAL STRATEGIC PLANNING STATEMENT

FROM: Director Planning and Environment

TRIM #: 19/157847

PREVIOUS ITEMS: ORD01 - Comprehensive LEP Review 2020 - Project Update - Ordinary Council - 23 Oct 2018 6.00pm

PURPOSE OF REPORT

The purpose of this report is for Council to consider the draft Local Strategic Planning Statement (LSPS) and to seek Council's endorsement to publicly exhibit the draft LSPS. The draft LSPS is provided as an **attachment** to this report.

BACKGROUND

In March 2018, the Greater Sydney Commission (GSC) released the Greater Sydney Region Plan – A Metropolis of Three Cities (Region Plan) and the Western City District Plan (District Plan), which includes the Camden Local Government Area (LGA).

To align local plans with the strategic directions of the Region and District plans, all councils are required to review and update their Local Environmental Plans (LEPs) and prepare a LSPS.

On 26 June 2018, Council resolved to participate in the Accelerated LEP Review Program and accept up to \$2.5 million from the State government to review the Camden LEP 2010. The LEP review commenced in June 2018 and will be completed in June 2020.

The LEP review program developed by Greater Sydney Commission (GSC) and Department of Planning, Industry and Environment (the Department) identified six phases for the completion of the LEP review:

- Phase 1 – LEP Review.
- Phase 2 – Draft LSPS.
- Phase 3 – Final LSPS.
- Phase 4 – LEP Amendment Gateway Determination.
- Phase 5 – Exhibition of Planning Proposal.
- Phase 6 – LEP Amendment Plan Making.

The first phase, to prepare a LEP Review Report, was endorsed by Council on 30 October 2018 and submitted to the GSC. The LEP Review Report provided a snapshot of how the Camden LEP 2010 and Council's plans, policies and programs align with the priorities and actions within the District Plan.

On 21 December 2018, the GSC provided confirmation that Council's LEP Review Report complied with the Phase 1 Assurance for the LEP review program. The response from the GSC is provided as an **attachment** to this report.

Phase Two of the LEP review program includes the drafting of the draft LSPS. The draft LSPS must be placed on exhibition prior to 31 October 2019 and finalised by the

GSC prior to 1 March 2020. The LSPS has been described as: ‘a *planning vision, emphasising land use, transport and sustainability, clearly demonstrating how the area will change to meet the community’s needs over the next 20 years*’.

The Department has issued guidelines for preparing the LSPS. The guidelines (**attached** to this report) highlight the links between the Region Plan, District Plan, Council’s Community Strategic Plan (CSP) and Council’s operational/delivery plan.

Council commenced the preparation of the draft LSPS with community and stakeholder engagement between November 2018 and February 2019. The outcomes of this engagement are discussed later in this report.

The Region and District Plans, the CSP and the community engagement have informed the preparation of the draft LSPS. The draft LSPS priorities and actions have been prepared around the four key themes from the District Plan: infrastructure and collaboration, liveability, productivity and sustainability.

A series of regular Councillor briefings has been held to update Councillors on the status of the LEP review project.

MAIN REPORT

The LSPS must respond to the objectives and directions of the Region Plan and in particular the 10 key directions and the priorities and actions within the District Plan. The LSPS must include:

- LSPS Vision - 1 page vision statement;
- LSPS Structure Plan – highlight key productivity, liveability and sustainability features and placed based priorities;
- LSPS Context of the local economic, social and environmental matters;
- Local Priorities and Actions; and
- Implementation Plan - identifying how Council will monitor and report on the implementation of the actions.

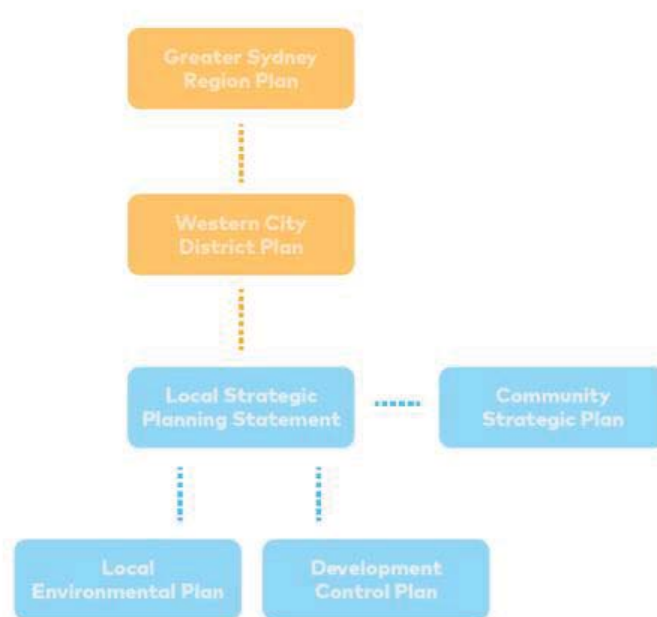


Figure 1: State and Local Plan Linkages



Community and stakeholder engagement

The initial engagement occurred between November 2018 and March 2019. The first phase of the engagement was intended to generate awareness of the LSPS and to identify the community's views and priorities. This phase involved a presence and surveying at local events, schools, shopping centres and an online survey and ideas wall.

Phase 1 engagement activities summary:

- 252 interactions at local pop-up events;
- 346 completed online surveys;
- 90 comments on the Digital Ideas Wall; and
- 4 local primary school visits with 200 school children.

The second phase included four community and stakeholder workshops. The workshops were an opportunity to explain the bigger picture and to test options and invite community and stakeholder input on specific issues and challenges to be addressed in the LSPS.

Phase 2 – Exploring and discussing ideas engagement summary:

- 13 participants at Central Ward Workshop;
- 27 participants at South Ward Workshop;
- 30 participants at North Ward Workshop;
- 60 participants at Productivity Workshop.

The community and stakeholder workshops were structured around the four themes of the LSPS. The Engagement Report for the preparation of the LSPS is provided as an **attachment** to this report.

A summary of the feedback from the community is outlined below:

Infrastructure and Collaboration - The planning and delivery of transport infrastructure to meet growth was identified as an important factor in supporting the creation of local jobs and, in particular rail, was recognised as a key opportunity for improved connections and a catalyst for growth.

Social infrastructure, such as more parks and open space was identified as a positive response to a changing climate and rising urban heat.

Liveability - Local food production and access to the natural environment and open space were considered high priorities in relation to liveability. The local community spirit is also highly valued, and people want to remain engaged in decision making for their LGA.

The relationship between local jobs and transport was highlighted by the business community as a major barrier to connectivity between housing, jobs and services.

Productivity – There are opportunities to grow and diversify the health and education industries, especially around new growth areas. Tourism was identified as having the potential to grow and further align with the rural heritage of the area.

Newer suburbs and centres like Oran Park and Leppington have the potential for economic growth and were identified as locations for commercial and professional

hubs. The business community saw opportunities for innovation in youth employment, business collaboration and the local agricultural industry.

Sustainability - Rural landscapes are highly valued and associated with local identity. The Nepean River was identified as a key natural asset to be protected and promoted. Native bushland was also identified as a significant feature which should be preserved. Pedestrian access to the environment was a high priority.

Draft LSPS 20 year vision and Structure Plan

The draft LSPS 20-year vision for Camden is summarised below:

- Camden's existing rural and natural assets are protected and celebrated.
- Green spaces and waterways are accessible and healthy.
- Heritage sites and vistas are protected and promoted.
- Camden is well connected by integrated public transport, pedestrian and cycle networks and a cohesive road network.
- Housing is affordable, accessible and diverse, reflecting the characteristics that make Camden special.
- Camden's residents have the choice to work locally.
- Camden's centres are walkable and well connected, providing services and facilities for all age groups.
- Public spaces are well-designed, inclusive and family friendly, encouraging social interaction and cultural engagement.

The draft structure plan illustrates key infrastructure, productivity, liveability and sustainability features and placed based priorities within the Camden LGA.

LSPS Local Priorities and Actions

Within the draft LSPS, each theme includes a mini structure plan based on the key strengths and opportunities identified in the LSPS. A summary of the priorities and actions for each theme is provided below:

Infrastructure and Collaboration

Infrastructure planning requires collaboration between all levels of government, industry and the community, and this theme provides opportunities for this collaboration to continue in the future. Key issues include:

- the types of key infrastructure required to support Camden's growing population; and
- identifying opportunities to collaborate with stakeholders to assist in the early delivery of infrastructure.

Under infrastructure and collaboration, the draft LSPS identifies 4 priorities and 30 actions. The priorities and key actions are outlined below:



| Local Priority | |
|----------------|---|
| I1 | Aligning infrastructure delivery with growth. |
| I2 | Connecting Camden through integrated public transport solutions. |
| I3 | Planning for the delivery of the North South Rail and South West Rail Link Extension. |
| I4 | Working in partnership to deliver a more liveable, productive and sustainable Camden. |

| Key Actions | |
|----------------------------|--|
| Short Term 0 - 5years | Council will prioritise the delivery of infrastructure in Leppington. |
| | Council will prepare a strategy to advocate for key infrastructure to support growth in Camden LGA. |
| Medium Term 5 - 10years | Council will continue to implement the Western Sydney City Deal Commitments. |
| Ongoing Advocacy | Council will continue to advocate for a commitment by the State government for the delivery of the North South Rail Line and other key transport linkages to the centres of Campbelltown, Liverpool, Greater Penrith and the Aerotropolis, in order to achieve a 30-minute city. |

Liveability

This theme acknowledges Camden's growth and, in particular, Camden's contribution to housing supply for the Western City District and Sydney more broadly. The key issues include:

- The provision of housing, social infrastructure and services to meet the needs of the community;
- The provision of a range of housing types in the right locations, with measures to improve affordability.
- Ensuring neighbourhoods and town centres provide the social services and infrastructure required by a growing and changing community, and
- Preserving the features that make Camden unique, including the heritage and rural assets.

The draft LSPS identifies five liveability priorities and 29 actions. The priorities and key actions are outlined below.

| Local Priority | |
|----------------|--|
| L1 | Providing housing choice and affordability for Camden's growing and changing population. |
| L2 | Celebrating and respecting Camden's proud heritage |
| L3 | Providing services and facilities to foster a healthy and socially connected community. |
| L4 | Encouraging vibrant and connected centres which reflect Camden's evolving character. |
| L5 | Supporting cultural infrastructure to create better cultural and creative spaces. |

| Key Actions | |
|--------------------------|---|
| Short Term 0-5years | Council will investigate the development of an Affordable Housing Strategy and Affordable Housing Contribution Scheme. |
| | Council will review non-indigenous heritage items and update the Camden LEP and DCP. |
| | Council will investigate planning controls that encourage the activation of public spaces for civic, community and cultural uses. |
| Medium Term 5-10years | Council will develop a Cultural and Social Infrastructure Plan to determine the cultural and social infrastructure needs of the Camden community. |
| Ongoing Advocacy | Council will continue to promote the importance of Camden's unique heritage through the Heritage Advisory Committee. |

Productivity

The draft LSPS identifies priorities and actions for improving opportunities for investment, business and jobs growth and encouraging economic diversity. The key issues include:

- Promoting local industries, growing investment and business activity in centres;
- Planning for and managing industrial and urban services land, which play an important role in the local economy.
- Maximising local opportunities for investment from the Western Sydney Airport.

The draft LSPS identifies six productivity priorities and 20 actions. The priorities and key actions are outlined below.

| Local Priority | |
|----------------|--|
| P1 | Increasing the quantity and diversity of local jobs and improving access to jobs across the Western City District. |
| P2 | Encouraging successful centres through a clearly defined centres hierarchy. |
| P3 | Strengthening the Strategic Centres of Narellan and Leppington. |
| P4 | Ensuring a suitable supply of industrial and urban services land. |
| P5 | Leveraging industry opportunities created by Camden's proximity to the Western Sydney Airport and Aerotropolis. |
| P6 | Leveraging Camden's natural and cultural assets to promote local agricultural production and increase tourism. |

| Key Actions | |
|--------------------------|---|
| Short Term 0-5years | Council will prepare an Economic Development Plan |
| | Council will prepare an Employment Lands Strategy to inform future land use controls to ensure there is a sufficient amount of zoned and serviced employment land. |
| | Council will work with the Camden Regional Economic Taskforce to investigate opportunities to leverage off the future industrial and commercial hub of the Aerotropolis, and to capitalise on new industry opportunities created by Camden's proximity to the Western Sydney Airport. |
| Medium Term 5-10years | Council will prepare a vision for Narellan, which considers Narellan's role as a Strategic Centre. |
| | Council will work to implement the recommendations in the Macarthur Destination Management Plan and Camden Destination Management Plan. |
| Ongoing Advocacy | Council will work with Transport for NSW to confirm the future station location for Narellan. |



Sustainability

The draft LSPS identifies opportunities to improve sustainability by protecting Camden's natural assets and maximising the efficient use of resources, including energy, water and waste. The key issues include:

- Opportunities to protect Camden's native bushland and natural assets, including the Nepean River, and
- effective waste management, water and energy efficiency to support the efficient use of resources and lower emissions.

The draft LSPS includes six sustainability priorities and 42 actions. The priorities and key actions are outlined below.

| Local Priority | |
|----------------|--|
| S1 | Improving the accessibility and connectivity of Camden's Green and Blue Grid and delivering high quality open space. |
| S2 | Protecting and enhancing the health of Camden's waterways and strengthening the role and prominence of the Nepean River. |
| S3 | Protecting Camden's rural land. |
| S4 | Protecting and restoring environmentally sensitive land and enhancing biodiversity. |
| S5 | Reducing emissions, managing waste and increasing energy efficiency. |
| S6 | Improving Camden's resilience to natural hazards and extreme weather events. |

| Key Actions | |
|--------------------------|--|
| Short Term 0-5years | Council will prepare a Green and Blue Grid Analysis for Camden and identify mechanisms to implement the Green and Blue Grid. |
| | Council will investigate the NSW Government's Canopy Cover targets and identify opportunities to implement improved canopy cover in line with these. |
| | Council will investigate opportunities to activate and enhance the Nepean River. |
| | Council will investigate a Community Garden and Urban Food Policy to encourage local food production. |
| Medium Term 5-10years | Council will investigate opportunities for infrastructure to support the management of waste at a local and regional level. |
| Ongoing Advocacy | Council will continue to implement the recommendations and actions within the Camden Rural Lands Strategy. |

Implementation Plan

The draft LSPS provides the land use strategy for Camden over a 20-year planning horizon. To realise the vision, amendments to other policies and plans will be required, including the Sydney Region Growth Centres SEPP, Camden LEP 2010 and Development Control Plan (DCP).

Council officers will monitor, review and report on the LSPS to ensure the actions are achieved. The Integrated Planning and Reporting (IP&R) framework under the *Local Government Act 1993* will be used to monitor and report on the implementation of the LSPS.

NEXT STEPS

Subject to Council endorsement, the draft LSPS will be placed on public exhibition. A further report to Council will be prepared to outline the results of the public exhibition and for endorsement of the LSPS prior to submission to the GSC and DPIE.

The public exhibition will include information displayed on Council's website, public information sessions, local pop up stalls, online comments/feedback and attendance at various Council hosted events.

LEP Review Project

Council has completed the first phase of the LEP program with the LEP Review Report. Phases Two and Three will be completed with the finalisation of the LSPS. The next phase for Council will be an amendment to the Camden LEP 2010.

FINANCIAL IMPLICATIONS

The LEP Review is funded by the \$2.5 million Accelerated LEP Review Program Funding Agreement from the DPIE.

The short-term actions in the draft LSPS are funded within existing budgets and the delivery plan. The medium and long-term actions will require consideration for funding in future budgets.

CONCLUSION

All councils in NSW are required to prepare a LSPS. The draft LSPS aligns with the strategic directions of the Region and District plans. The preparation of the draft LSPS is the second phase within the overall LEP Review Project for Council and is required to be placed on exhibition by 31 October 2019.

The draft LSPS includes Camden's 20-year planning vision and local priorities and actions and includes an implementation plan for achieving the vision and actions. Subject to Council endorsement, the draft LSPS will be placed on public exhibition. A further report will be prepared for Council to consider the outcome of the public exhibition and finalisation of the draft LSPS.

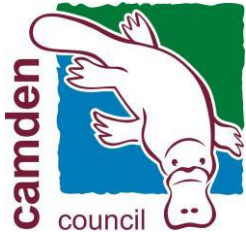
RECOMMENDED

That:

- i. Council endorse the draft LSPS for public exhibition in accordance with the provisions of the *Environmental Planning and Assessment Act 1979* and the Department of Planning, Industry and Environment's Local Strategic Planning Statement Guideline for Councils; and**
- ii. a further report be prepared for Council to consider the outcome of the public exhibition and finalisation of the draft LSPS.**

ATTACHMENTS

1. Draft Local Strategic Planning Statement
2. Camden LEP Review GSC Assurance Letter
3. LSPS Guideline for Councils
4. Camden LSPS Engagement Report



Camden Council

Minutes

Ordinary Council Meeting
9 July 2019

Camden Council
Administration Centre
70 Central Avenue
Oran Park



ORDINARY COUNCIL

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DRAFT

MEETING COMMENCED AT 6.00PM

PRESENT

Cr Fedeli (Mayor/Chairperson), Cr A Cagney, Cr C Cagney, Cr Farrow, Cr Morrison, Cr Sidgreaves, Cr Symkowiak.

STAFF

General Manager, Director Customer & Corporate Strategy, Director Planning & Environment, Director Community Assets, Director Sport, Community & Recreation, Chief Financial Officer, Chief People Officer, Acting Chief Information Officer, Manager Governance & Risk, Manager Corporate Performance & Customer Service, Manager Development Certification, Manager Waste & Compliance, Manager Strategic Planning, Manager Assets & Design Services, Manager Major Projects, Acting Manager Civil, Construction & Maintenance, Manager Traffic, Depot & Building Services, Manager Communications & Events, Manager Community Development, Manager Sport, Recreation & Sustainability, Acting Media Advisor, Senior Governance Officer, Governance Officer.

LEAVES OF ABSENCE

Resolution: Moved Councillor C Cagney, Seconded Councillor Farrow that Councillor Campbell and Councillor Mills be granted leave of absence.

ORD100/19 THE MOTION ON BEING PUT WAS **CARRIED**

(Councillors Sidgreaves, Symkowiak, Fedeli, C Cagney, A Cagney, Farrow and Morrison voted in favour of the Motion. No Councillors voted against the Motion.)

DECLARATIONS OF INTEREST

There were no declarations to be noted.

PUBLIC ADDRESSES

Dr Ehsan Vossough addressed Council in relation to Confirmation of Minutes – Local Traffic Committee Meeting of 4 June 2019.

Mr Fletcher Joss addressed Council in relation to ORD05 – Notice of Motion – St John's Church Precinct.

Ms Marissa Bishop addressed Council in relation to ORD04 – Fergusons Land Masterplan.

Mr Greg Little, on behalf of Camden Cricket Club, addressed Council in relation to ORD04 – Fergusons Land Masterplan.

Resolution: Moved Councillor A Cagney, Seconded Councillor Farrow that the tentative speakers be heard.

ORD101/19 THE MOTION ON BEING PUT WAS **CARRIED**

(Councillors Sidgreaves, Symkowiak, Fedeli, C Cagney, A Cagney, Farrow and Morrison voted in favour of the Motion. No Councillors voted against the Motion.)

Ms Glenda Davis, on behalf of Camden Residents Action Group, addressed Council in relation to ORD05 – Notice of Motion – St John's Church Precinct.

Resolution: Moved Councillor A Cagney, Seconded Councillor Farrow that Ms Davis be granted a further two minute extension.

ORD102/19 THE MOTION ON BEING PUT WAS **CARRIED**

(Councillors Sidgreaves, Symkowiak, Fedeli, C Cagney, A Cagney, Farrow and Morrison voted in favour of the Motion. No Councillors voted against the Motion.)

Ms Neidra Hill addressed Council in relation to ORD05 – Notice of Motion – St John’s Church Precinct.

Ms Sue Cross addressed Council in relation to ORD05 – Notice of Motion – St John’s Church Precinct.

Resolution: Moved Councillor Farrow, Seconded Councillor C Cagney that the public addresses be noted.

ORD103/19 THE MOTION ON BEING PUT WAS **CARRIED**

(Councillors Sidgreaves, Symkowiak, Fedeli, C Cagney, A Cagney, Farrow and Morrison voted in favour of the Motion. No Councillors voted against the Motion.)

CONFIRMATION OF MINUTES

AMENDMENT

Resolution: Moved Councillor Sidgreaves, Seconded Councillor A Cagney that the Minutes of the Local Traffic Committee Meeting of 4 June 2019 and the Minutes of the Ordinary Council Meeting held 25 June 2019, copies of which have been circulated, be confirmed and adopted with the exception of Local Traffic Committee Meeting item LTC10 – The Cascades, Mount Annan – Speed Cushions, which is to be deferred to the next Local Traffic Committee Meeting.

ORD104/19 THE MOTION ON BEING PUT WAS **CARRIED**

(Councillors Sidgreaves, Symkowiak, Fedeli, C Cagney, A Cagney, Farrow and Morrison voted in favour of the Motion. No Councillors voted against the Motion.)

MAYORAL MINUTE – SUSTAINABILITY ADVANTAGE BRONZE ACCREDITATION

Resolution: Moved Councillor Fedeli that Council note the information.

ORD105/19 THE MOTION ON BEING PUT WAS **CARRIED**

(Councillors Sidgreaves, Symkowiak, Fedeli, C Cagney, A Cagney, Farrow and Morrison voted in favour of the Motion. No Councillors voted against the Motion.)

ORD01 CAMDEN LOCAL STRATEGIC PLANNING STATEMENT

Resolution: Moved Councillor C Cagney, Seconded Councillor Morrison that:

- i. Council endorse the draft LSPS for public exhibition in accordance with the provisions of the *Environmental Planning and Assessment Act 1979* and the Department of Planning, Industry and Environment’s Local Strategic Planning Statement Guideline for Councils; and

- ii. a further report be prepared for Council to consider the outcome of the public exhibition and finalisation of the draft LSPS.

ORD106/19 THE MOTION ON BEING PUT WAS **CARRIED**

(Councillors Sidgreaves, Symkowiak, Fedeli, C Cagney, A Cagney, Farrow and Morrison voted in favour of the Motion. No Councillors voted against the Motion.)

ORD02 ADOPTION OF ABORIGINAL PROTOCOLS POLICY

Resolution: Moved Councillor Symkowiak, Seconded Councillor A Cagney that Council adopt the Aboriginal Protocols Policy as attached to this report.

ORD107/19 THE MOTION ON BEING PUT WAS **CARRIED**

(Councillors Sidgreaves, Symkowiak, Fedeli, C Cagney, A Cagney, Farrow and Morrison voted in favour of the Motion. No Councillors voted against the Motion.)

ORD03 ADOPTION OF PUBLIC ART POLICY

Resolution: Moved Councillor A Cagney, Seconded Councillor Sidgreaves that Council adopt the Public Art Policy as attached to this report.

ORD108/19 THE MOTION ON BEING PUT WAS **CARRIED**

(Councillors Sidgreaves, Symkowiak, Fedeli, C Cagney, A Cagney, Farrow and Morrison voted in favour of the Motion. No Councillors voted against the Motion.)

ORD04 FERGUSONS LAND MASTERPLAN AMENDMENT

Resolution: Moved Councillor Symkowiak, Seconded Councillor Sidgreaves that Council:

- i. adopt the revised Fergusons Land Masterplan as outlined in the report but noting that consideration is to be given during the detailed design stage to the relocation or potential removal of the walking track and investigation into an increased setback from the boundary to the west with additional landscaping to be carried out by Council within the setback area, with the results of that consideration to be reported to Council;
- ii. seek endorsement of the proposed Stage 1 works;
- iii. advise submitters of the outcome of this report; and
- iv. receive a report back on the facility following 12 months of operation.

ORD109/19 THE MOTION ON BEING PUT WAS **CARRIED**

(Councillors Sidgreaves, Symkowiak, Fedeli, C Cagney, A Cagney, Farrow and Morrison voted in favour of the Motion. No Councillors voted against the Motion.)

NOTICE OF MOTION

ORD05 NOTICE OF MOTION - ST JOHN'S CHURCH PRECINCT

AMENDMENT

Resolution: Moved Councillor C Cagney, Seconded Councillor Farrow that this matter be deferred to allow for a Councillor briefing as soon as possible.

ORD110/19 THE MOTION ON BEING PUT WAS **CARRIED**

(Councillors Sidgreaves, Symkowiak, Fedeli, C Cagney, A Cagney, Farrow and Morrison voted in favour of the Motion. No Councillors voted against the Motion.)

THE MEETING CLOSED AT 7.05PM

DRAFT