

Camden Local Planning Panel

Electronic Determination 13 April 2022





CAMDEN LOCAL PLANNING PANEL

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CAMDEN LOCAL PLANNING PANEL

CLPP01

SUBJECT: DA/2021/1958/1 - CONSTRUCTION OF A SINGLE STOREY DWELLING

HOUSE - 81 BANFIELD DRIVE, ORAN PARK

TRIM #: 22/133742

DA Number:	2021/1958/1	
Development:	Construction of a single storey dwelling house	
Estimated Cost of Development:	\$357,995	
Site Address(es):	81 Banfield Drive, Oran Park	
Applicant:	McDonald Jones Homes	
Owner(s):	S & R Gill	
Number of Submissions:	No submissions	
Development Standard Contravention(s):	Clause 4.3 Height of Buildings	
Classification:	Nominated Integrated Development	
Recommendation:	Approve with conditions	
Panel Referral Criteria:	Departure from a development standard greater than 10%	
Report Prepared By:	Virginia Fairley (Executive Planner)	

PURPOSE OF REPORT

The purpose of this report is to seek the Camden Local Planning Panel's (the Panel's) determination of a development application (DA) for the construction of a single storey dwelling house at 81 Banfield Drive, Oran Park (Lot 6026 DP 1235007).

The Panel is to exercise Council's consent authority functions for this DA as, pursuant to the Minister for Planning's Section 9.1 Direction, the development seeks to depart from the Clause 4.3 height of buildings principal development standard prescribed in State Environmental Planning Policy (Precincts - Western Parkland City) 2021 by greater than 10%.

SUMMARY OF RECOMMENDATION

That the Panel determine DA/2021/1958/1 for a single storey dwelling house with associated landscaping and site works pursuant to Section 4.16 of the *Environmental Planning and Assessment Act 1979* by granting consent subject to the conditions **attached** to this report.



EXECUTIVE SUMMARY

Council is in receipt of a DA for the construction of a single storey dwelling house with associated landscaping and site works at 81 Banfield Drive, Oran Park.

The DA has been assessed against the Environmental Planning and Assessment Act 1979, the Environmental Planning and Assessment Regulation 2021, relevant environmental planning instruments, development control plans and policies.

The DA was publicly exhibited for a period of 28 days in accordance with the Camden Community Participation Plan 2021. The exhibition period was from 11 January 2022 to 14 February 2022 and no submissions were received.

The proposed dwelling house will have a maximum building height of 5.709m to the ridge of its 22.5 degree pitched roof. This exceeds the maximum 5m building height which applies under Clause 4.3 Appendix 5 and the Height of Buildings Map (HoB_004) of State Environmental Planning Policy (Precincts - Western Parkland City) 2021.

The 5m height development control has been imposed as the lot is within the curtilage of a state heritage listed Oran Park House (also known as Catherine Park House) and this control is related to requirements for single storey development.

The 5m building height standard does not however provide flexibility to enable the design of residential dwellings as intended in this heritage setting and comply with site specific controls within the DCP, including a minimum roof pitch of 22.5 degrees. A building height variation arises due to the 22.5 degree pitched roof ridge breaching the 5m maximum height.

Council has considered a draft Planning Proposal (PP/2021/1) submitted by the estate developer that seeks to amend the SEPP to address the anomalies associated with the 5m height standard. The Planning Proposal seeks to increase the allowable building heights by inserting a new additional local provision that will enable a merit-based assessment to be undertaken to allow building heights above 5m providing:

- the dwelling is single storey;
- the dwelling is a detached dwelling;
- the dwelling is contained within a Standard Building Height Envelope (as recommended by Heritage NSW);
- the dwelling does not exceed 7m; and
- no more than 30% of the front building line is above 4m.

The proposed dwelling house at 81 Banfield Drive complies with the proposed building envelope control. The Planning Proposal was recommended by the Panel (at its meeting on 21 September 2021) and endorsed by Council at its meeting on 12 October 2021. The Planning Proposal has received Gateway Determination from the Department of Planning and Environment (DPE) and has been publicly exhibited (from Wednesday 9 February until Wednesday 9 March 2022).

A small portion of the site (north east corner) is located within the heritage curtilage of Oran Park House. Heritage NSW have issued standard GTAs (dated 25 January 2022) that apply to that part of the land located within the heritage curtilage.



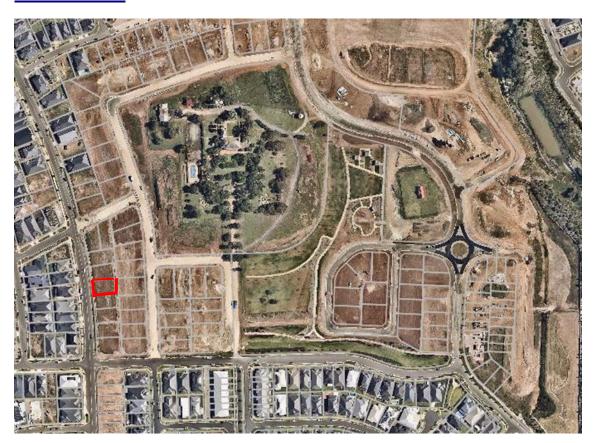
The applicant has submitted a Clause 4.6 written request to support and provide justification for the contravention of the development standard. The proposed contravention, and the applicant's Clause 4.6 written request, have been assessed in this report and are supported by Council staff.

Based on the assessment, it is recommended that the DA be approved subject to the conditions **attached** to this report.

KEY PLANNING CONTROL VARIATIONS

Control	Proposed	Variation
Clause 4.3 - Height of Building		
Camden Growth Centre Precinct Plan	5.709m	0.709m or 14.18%
SEPP (Precincts - Western Parkland City) 2021 – 5m		

AERIAL PHOTO





THE SITE

The site is legally described as Lot 6026 DP 1235007, and commonly known as 81 Banfield Drive, Oran Park.

The site is a cleared and recently constructed lot in a 'Greenfields' subdivision, having been registered in May 2021. It is located on the eastern side of Banfield Drive. The site has an area of 515.1m² with a frontage of 16.98m and depth of 30.565m. There is very little change in level across the lot, with a drop of approx. 150mm from the north western to the south eastern corner. There is a low retaining wall on the rear boundary of the lot. There is a 0.5m wide restriction and positive covenant related to the maintenance of the retaining wall. The proposed dwelling house will not conflict with these.

The north east corner of the site is located with the heritage curtilage however the proposed dwelling is located outside the curtilage of an item of state heritage significance, SHR:1695 Oran Park House (also known as Catherine Park House). Oran Park House sits on a prominent knoll within a 4.5ha lot which also includes surrounding gardens. A former associated silo and coach house are located to the east of the house. The house its setting and associated buildings retain heritage significance as one of a number of early pastoral properties and their homesteads in the Camden LGA, arising from colonial land grants.



Figure 1: View of the site from Banfield Drive, with trees surrounding Oran Park house in the distance.



ZONING PLAN



BUILDING HEIGHT PLAN





J1 (9m)



HERITAGE LISTING



AREA MASTER PLAN





DEVELOPMENT HISTORY

The relevant development history of the site is summarised in the following table:

Date	Development
23 March 2018	DA/2017/491/1 – Consent was granted to a subdivision to create 141 residential lots, 2 superlots, a lot containing Oran Park House and its improvements, 1 residue lot, 1 public reserve lot, construction of public roads, provision of services, earthworks, site works and retaining walls to be delivered in four stages. This resulted in creation of the subject lot.
	DA/2021/77/1 – A DA was submitted to Council that sought concept approval to establish site-specific building height development standards on 66 residential lots (8m as opposed to 5m) and stage 1 consent for the construction of 3 dwelling houses.
20 January 2024	The DA was withdrawn at the request of Council officers as it was determined that the height change should be addressed as part of a Planning Proposal.
29 January 2021	Prior to the DA being withdrawn, Heritage NSW issued general terms of approval (GTAs) for the Concept DA. The GTAs required any dwellings proposed on the subject lots to comply with a building envelope, including: a 3m height limit at the front building line, and up to a maximum 4m for 30% of the building frontage; and the height of the building envelope increasing by 27.5 degrees from the building line to a maximum height of 7m.
26 February 2021	Planning Proposal (PP/2021/1/1) was submitted to Council. The Planning Proposal seeks to create additional local provisions to increase building heights for residential development surrounding Oran Park House by introducing a building envelope as a means of varying the 5m building height control (based upon the building envelope recommended by Heritage NSW in the GTAs issued for DA/2021/77/1).
12 December 2021	Planning Proposal (PP/2021/1/1) received Gateway Determination from Department of Planning and Environment (DPE).
9 February 2022	Planning Proposal (PP/2021/1/1) was placed on public exhibition from Wednesday 9 February until Wednesday 9 March 2022.

THE PROPOSAL

DA/2021/1958/1 seeks approval to construct a single storey dwelling house with associated landscaping and site works at 81 Banfield Drive, Oran Park.

The proposed dwelling house consists of four bedrooms, children's activities, combined dining/family area, kitchen, home theatre, laundry, bathrooms, and a double garage.



The estimated cost of the development is \$357,995.

BACKGROUND

The 5m height of buildings development standard was imposed on this lot due to the close proximity of a state heritage listed Oran Park House, where this control is related to restricting development to single storey.

This building height standard however does not allow for flexibility in achieving compliance with existing site-specific controls in Camden Growth Centre Precincts DCP and Schedule 4 Catherine Fields (Part) Precinct. The 5m building height standard does not enable the proper design of residential dwellings as intended in the heritage setting, in compliance with site specific controls within the DCP for a minimum roof pitch of 22.5 degrees.

Dwelling houses with hipped and gabled roof forms (with a roof pitch greater than 12.5 degrees) will inherently exceed the 5m building height development standard given the relative size (500-700m²) and width of the properties, coupled with the larger building footprint required single storey dwellings. This is illustrated in figures 2 and 3 below.

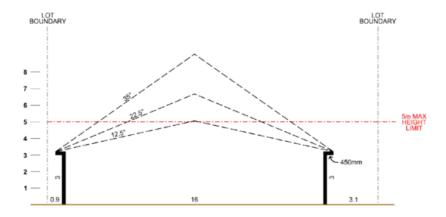


Figure 2: Five metre maximum building height limit compared to roof pitches.





Figure 3: Dwelling roof forms, 15 degree and 27.5 degree roof pitches.

Council has considered a draft Planning Proposal (PP/2021/1) submitted by the estate developer which seeks to amend the SEPP to address the anomalies associated with the 5m height control. The Planning Proposal seeks to increase the allowable building heights by inserting a new additional local provision that will allow building heights above 5m providing:

- the dwelling is single storey;
- the dwelling is a detached dwelling;
- the dwelling is contained within a Standard Building Height Envelope (as recommended by Heritage NSW);
- the dwelling does not exceed 7m; and
- no more than 30% of the front building line is above 4m.

The proposed dwelling house at 81 Banfield Drive complies with the proposed building envelope control. The Planning Proposal was recommended by the Panel (at its meeting on 21 September 2021) and endorsed by Council at its meeting on 12 October 2021. The Planning Proposal has received Gateway Determination from the DPE and the public exhibition period closed on Wednesday 9 March 2022).

ASSESSMENT

Environmental Planning and Assessment Act 1979 - Section 4.15(1)

In determining a DA, the consent authority is to take into consideration such of the following matters as are of relevance to the development the subject of the DA:

(a)(i) the provisions of any environmental planning instrument

The environmental planning instruments that apply to the development are:

- State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004;
- State Environmental Planning Policy (Resilience and Hazards) 2021;
- State Environmental Planning Policy (Biodiversity and Conservation 2021; and
- State Environmental Planning Policy (Precincts Western Parkland City) 2021.



State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004

A BASIX Certificate was submitted with the DA. The proposal has been assessed against the provided BASIX Certificate. The proposal will be able to meet the commitments and targets identified. A condition of consent is recommended to ensure compliance is achieved.

State Environmental Planning Policy (Resilience and Hazards) 2021

The SEPP provides a state-wide planning approach to the remediation of contaminated land.

Clause 4.6 Chapter 4 of this SEPP requires the consent authority to consider if the site if contaminated. If the site is contaminated, the consent authority must be satisfied that it is suitable in its contaminated state for the development. If the site requires remediation, the consent authority must be satisfied that it will be remediated before the land is used for the development.

Contamination and remediation were appropriately dealt with under the parent subdivision development application DA/2017/491/1. The subject land has been validated and is suitable for the proposed residential development.

<u>State Environmental Planning Policy (Biodiversity and Conservation) 2021 - Chapter 9 – Hawkesbury-Nepean River</u>

The SEPP seeks to ensure protection is maintained for the environment of the Hawkesbury-Nepean river system and that impacts of future land uses are considered in a regional context.

The proposed development will not result in detrimental impacts upon the Hawkesbury-Nepean River system. The proposed development will further adopt appropriate sediment and erosion control measures and water pollution control devices that will avoid impacts being caused to watercourses and in turn, the Hawkesbury-Nepean River system.

State Environmental Planning Policy (Precincts - Western Parkland City) 2021

The Western Parkland City SEPP aims to co-ordinate the release of land for residential, employment and other urban development in the North West Growth Centre, the South West Growth Centre, Wilton Growth Area and the Greater Macarthur Growth Area.

Site Zoning and Permissibility.

The site is zoned R2 Low Density Residential pursuant to Appendix 5, Clause 2.2 of the Western Parkland City SEPP. The development is characterised as a 'Dwelling House' by the Western Parkland City SEPP, meaning a building containing only one dwelling.

The development is permitted with consent in the R2 Low Density Residential Zone pursuant to the land use table in Appendix 5 of the Western Parkland City SEPP.



Planning Controls

An assessment table in which the development is considered against the Growth Centre SEPP's planning controls is provided in the **attached** documents.

Clause 4.6 – Exceptions to Development Standards

The proposed development will contravene the height of buildings development standard which applies under Clause 4.3 of Appendix 5 of the Western Parkland City SEPP. The height of buildings development standard limits buildings to a maximum height of 5m from existing ground level. The proposed development is 5.709m in height, breaching the development standard by 0.709m or 14.18%.

Pursuant to Clause 4.6(3) of Appendix 5 – Western Parkland City SEPP, the applicant has provided a written request justifying contravention of the development standard for the following reasons:

- Compliance with the 5m height standard would detract from the design of the single storey dwelling and the overall streetscape;
- The development contravention will not impact on views and vistas to/from Oran Park House:
- The development contravention allows for a single storey dwelling with the appropriate roof form and pitch. The development contravention does not impact the intended type, or character of the desired development rather, aligns with the intended development of single storey dwellings;
- The development contravention facilitates orderly and proper delivery of development as intended by the DCP; and
- The request also demonstrates that relevant tests established in the Land and Environment Court (as set out in the Department's 2011 guideline for varying development standards) can be met:
 - The objectives of the standard and the R2 Low Density Residential zone are achieved notwithstanding non-compliance with the standard. A single storey detached dwelling which meets combined design requirements of setbacks, floor space ratio, and hipped roof forms ensures there are no significant adverse impacts. The objectives and intent of built form surrounding Oran Park House will be preserved:
 - If compliance was required the underlying objectives would be thwarted as the 5m height limit would not allow for a dwelling design as intended in the heritage curtilage, consistent with the DCP controls and heritage guidelines; and
 - Compliance with the 5m maximum building height would be unreasonable and detrimental to the current environmental character of the site and surrounds. The dwelling is consistent with the intended outcome for residential land surrounding Oran Park House with simple hipped and/or gabled roof forms of at least 22.5 degrees.

A copy of the applicant's Clause 4.6 written request is provided as an **attachment** to this report.

The Clause 4.6 request establishes that compliance with the development standard is unreasonable and unnecessary in the circumstances of the case and that there are sufficient planning grounds to justify contravening the development standard, in accordance with Clause 4.6(3).



Council staff are also satisfied that the proposed development will be in the public interest because it is consistent with the objectives of the standard and the objectives for development within the R2 Low Density Residential zone, in accordance with Clause 4.6(4).

The proposed development with a 5.709m building height to its 22.5 degree pitched roof ridge is otherwise consistent with the objectives of the development standard. The dwelling is single storey. Most of the dwelling is within the maximum height and its design is compatible to its heritage setting, including its roof pitch. The design of the dwelling will minimise visual impacts and protect adjoining development.

1. Indicative Layout Plan.

The intended outcome established within the Indicative Layout Plan (figure 2-1) for this part of the Catherine Fields (Part) Precinct DCP is for low density residential development. The proposal is for a single storey dwelling, consistent with this outcome.

2. Clause 4.3 'Height of Buildings' – Objectives.

Alignment with the objectives of Clause 4.3 are maintained. The development contravention will not result in development greater than single storey and it will be consistent with objectives to minimise visual impact and protect the amenity of adjoining development and land in terms of solar access to buildings and open space.

3. R2 Low Density Residential Zone – Objectives.

The development contravention will not depart from the objectives of the R2 Low Density Residential zone and not be inconsistent with intended outcomes for the zone, as it will:

- provide for the housing needs of the community within a low density residential environment; and
- provide a diverse range of housing types to meet community housing needs within a low density residential environment.
- 4. Site-specific objectives and controls.

Strict compliance with the 5m building height standard does not provide flexibility in achieving site-specific controls and providing for a dwelling design outcome, including roof form and pitch, that appropriately responds to the unique characteristics of the precinct, and the historically significant Oran Park House.

5. Alignment with DCP controls.

The building height standard contravention does not result in additional non-compliances with any development controls in the Camden Growth Centre Precincts DCP and Schedule 4 Catherine Fields (Part) Precinct. The single storey development is considered to fulfill the relevant controls and their objectives.

It is noted that the Panel may assume the concurrence of the Secretary pursuant to Planning Circular PS 20-002.

Consequently, it is recommended that the Panel support this proposed contravention to Clause 4.3 of Appendix 5 of the Western Parkland City SEPP.



(a)(ii) the provisions of any proposed instrument that is or has been the subject of public consultation under this Act and that has been notified to the consent authority (unless the Secretary has notified the consent authority that the making of the proposed instrument has been deferred indefinitely or has not been approved)

Draft Environment State Environmental Planning Policy (Draft Environment SEPP)

The development is consistent with the Draft Environment SEPP in that there will be no detrimental impacts upon the Hawkesbury-Nepean River system as a result of it.

<u>Draft Remediation of Land State Environmental Planning Policy (Draft Remediation SEPP)</u>

The development is consistent with the Draft Remediation SEPP in that the land has been validated and is suitable for the proposed residential use.

<u>Draft Planning Proposal State Environmental Planning Policy (Precincts – Western Parkland City) 2021</u>

The development is consistent with the Draft Planning Proposal that seeks to increase the allowable building heights by inserting a new additional local provision into Appendix 5 of the SEPP that will enable a merit-based assessment to allow building heights above 5m, providing:

- the dwelling is single storey;
- the dwelling is a detached dwelling;
- the dwelling is contained within the Standard Building Height Envelope (as recommended by Heritage NSW);
- the dwelling does not exceed 7m; and
- no more than 30% of the front building line is above 4m.

(a)(iii) the provisions of any development control plan

<u>Camden Growth Centre Precincts Development Control Plan (Camden Growth Centre DCP)</u>

An assessment table in which the development is considered against the Camden Growth Centre DCP is provided as an **attachment** to this report.

(a)(iiia) the provisions of any planning agreement that has been entered into under section 7.4, or any draft planning agreement that a developer has offered to enter into under section 7.4

No relevant planning agreement or draft planning agreement exists or has been proposed as part of this DA.

(a)(iv) the regulations (to the extent that they prescribe matters for the purposes of this paragraph)

The *Environmental Planning and Assessment Regulation 2000* prescribes several matters that are addressed in the conditions **attached** to this report.



(b) the likely impacts of the development, including environmental impacts on both the natural and built environments, and social and economic impacts in the locality

As demonstrated by the above assessment, the development is unlikely to have any unreasonable adverse impacts on either the natural or built environments, or the social and economic conditions in the locality.

(c) the suitability of the site for the development

As demonstrated by the above assessment, the site is considered to be suitable for the development.

(d) any submissions made in accordance with this Act or the regulations

The DA was publicly exhibited for a period of 28 days in accordance with the Camden Community Participation Plan 2021. The exhibition period was from 11 January 2022 to 14 February 2022. No submissions were received.

(e) the public interest

The public interest is served through the detailed assessment of this DA under the *Environmental Planning and Assessment Act 1979*, the *Environmental Planning and Assessment Regulation 2000*, environmental planning instruments, development control plans and policies. Based on the above assessment, the development is consistent with the public interest.

EXTERNAL REFERRALS

The external referrals undertaken for this DA are summarised in the following table:

External Referral	Response
Heritage NSW	
Integrated Development	General Terms of Approval (GTAs) have been included.
Section 58 approval, Heritage Act, 1977	

Conditions that require compliance with these external referral recommendations are included in the recommended conditions of consent.

FINANCIAL IMPLICATIONS

This matter has no direct financial implications for Council.

CONCLUSION

The DA has been assessed in accordance with Section 4.15(1) of the *Environmental Planning and Assessment Act 1979* and all relevant instruments, plans and policies. The DA is recommended for approval subject to the conditions **attached** to this report.



RECOMMENDED

That the Panel:

- i. support the applicant's written request lodged pursuant to Clause 4.6(3) of Appendix 5, State Environmental Planning Policy (Precincts Western Parkland City) 2021 to contravene the maximum height of buildings development standard in Clause 4.3 of Appendix 5, State Environmental Planning Policy (Precincts Western Parkland City) 2021; and
- ii. approve DA/2021/1958/1 for the construction of a single storey dwelling house at 81 Banfield Drive, Oran Park, subject to the conditions attached to this report.

REASONS FOR DETERMINATION

- 1. The Panel has considered the written request to contravene Appendix 5, State Environmental Planning Policy (Precincts Western Parkland City) 2021 in relation to the maximum height of buildings development standard. The Panel considers that compliance with the standard is unreasonable and unnecessary in the circumstances and that, despite the contravention of the development standard, the development satisfies the objectives of the zone and standard, will be in the public interest and is acceptable in the particular circumstances of the case.
- 2. The development is consistent with the objectives of the applicable environmental planning instrument, being Appendix 5, State Environmental Planning Policy (Precincts Western Parkland City) 2021.
- 3. The development is consistent with the objectives of Camden Growth Centre Precincts Development Control Plan.
- 4. The development is unlikely to have any unreasonable adverse impacts on the natural or built environment.
- 5. In consideration of the aforementioned reasons, the development is a suitable and planned use of the site and its approval is in the public interest.

ATTACHMENTS

- 1. Recommended Conditions
- 2. SEPP Assessment Table
- 3. Growth DCP Assessment Table
- 4. Clause 4.6 Written Request
- 5. Heritage NSW Standard GTA
- Architectural Plans

Recommended Conditions

1.0 - General Conditions of Consent

The following conditions of consent are general conditions applying to the development.

(1) **Approved Plans and Documents** - Development shall be carried out in accordance with the following plans and documents, and all recommendations made therein, except where amended by the conditions of this development consent:

Plan Reference/ Drawing No. 606359	Name of Plan	Prepared by	Date
Sheet No. 1/18	Cover Sheet	Mcdonald jones	07.02.2022 Revision 10
Sheet No. 2/18	Site Analysis		
Sheet No. 3/18	Site Plan		
Sheet No. 4/18	Water Management Plan		
Sheet No. 5/18	Ground Floor Plan		
Sheet No. 6/18	Window and Door		
	Schedules		
Sheet No. 7/18	Elevations/Section		
Sheet No. 8/18	Elevations		
Sheet No. 7/18	Elevations/Section		
	(Colour Schedule)		
LP-21035	DA Landscape Plan	Myard Landscape	01.04.22
Page No. 1/1		Design	Rev. F

Document Title	Prepared by	Date
BASIX Certificate No. 1237414S_02	Energy Advance	10 December 2021
Waste Management Plan	Mcdonald jones	01/09/2021

(2) General Terms of Approval/Requirements of State Authorities - The general terms of approval/requirements from state authorities shall be complied with prior to, during, and at the completion of any works carried out within the curtilage of the state heritage listed Oran Park House.

The general terms of approval/requirements are:

Heritage Council of NSW – General Terms of Approval – Ref DOC22/41407, 25/01/2022.

1. UNEXPECTED HISTORICAL ARCHAEOLOGICAL RELICS

The applicant must ensure that if unexpected archaeological deposits or relics not identified and considered in the supporting documents for this approval are discovered, work must cease in the affected area(s) and the Heritage Council of NSW must be notified. Additional assessment and approval may be required prior to works continuing in the affected area(s) based on the nature of the discovery.

2. ABORIGINAL OBJECTS

Should any Aboriginal objects be uncovered by the work which is not covered by a valid Aboriginal Heritage Impact Permit, excavation or disturbance of the area is to stop immediately and Heritage NSW is to be informed in accordance with the *National*

Parks and Wildlife Act 1974 (as amended). Works affecting Aboriginal objects on the site must not continue until Heritage NSW has been informed and the appropriate approvals are in place. Aboriginal objects must be managed in accordance with the National Parks and Wildlife Act 1974.

3. COMPLIANCE

If requested, the applicant and any nominated heritage consultant may be required to participate in audits of Heritage Council of NSW approvals to confirm compliance with conditions of consent.

4. SECTION 60 APPLICATION

An application under section 60 of the *Heritage Act 1977* must be submitted to and approved by the Heritage Council of NSW (or delegate), prior to work commencing.

- (3) **BASIX Certificate** The applicant shall undertake the development strictly in accordance with the commitments listed in the approved BASIX certificate(s) for the development to which this development consent applies.
- (4) National Construction Code Building Code of Australia (BCA) All building work shall be carried out in accordance with the BCA. In this condition, a reference to the BCA is a reference to that Code as in force on the date the application for the relevant Construction Certificate is made.
- (5) **Home Building Act** Pursuant to Section 4.17(11) of the *EP&A Act 1979*, residential building work within the meaning of the *Home Building Act 1989* shall not be carried out unless the principal certifier for the development to which the work relates has given Council written notice of the following:
 - a) for work that requires a principal contractor to be appointed:
 - i. the name and licence number of the principal contractor, and
 - ii. the name of the insurer of the work under Part 6 of the *Home Building Act* 1989,
 - b) for work to be carried out by an owner-builder:
 - i. the name of the owner-builder, and
 - ii. if the owner-builder is required to hold an owner-builder permit under the *Home Building Act 1989*, the number of the owner-builder permit.

If the above information is no longer correct, further work must not be carried out unless the principal certifier has given Council written notice of the updated information.

(6) Home Building Act - Insurance - Building work that involves residential building work within the meaning of the Home Building Act 1989 shall not commence until such time as a contract of insurance is in force in accordance with Part 6 of that Act.

This requirement does not apply:

- a) to the extent to which an exemption is in force under the *Environmental Planning and Assessment (Development Certification and Fire Safety) Regulation 2021*, or
- b) to the erection of a temporary structure, other than a temporary structure to which subsection (3) of Section 69 of the *Environmental Planning and Assessment Regulation 2021* applies.

- (7) Shoring and Adequacy of Adjoining Property If the approved development involves excavation that extends below the level of the base of the footings of a building, structure or work on adjoining land, including a structure or work in a road rail corridor, the person having the benefit of the development consent must, at the person's own expense:
 - a) protect and support the building, structure or work on adjoining land from possible damage from the excavation, and
 - b) if necessary, underpin the building, structure or work on adjoining land to prevent damage from the excavation.

This condition does not apply if the person having the benefit of the development consent owns the adjoining land or the owner of the adjoining land gives written consent to the condition not applying.

A copy of the written consent must be provided to the principal certifier prior to the excavation commencing.

(8) Infrastructure in Road and Footpath Areas – Infrastructure must not be removed and/or reconstructed without prior written approval from Council. Any costs incurred due to the relocation, restoration or reconstruction of pram ramps, footpath, light poles, kerb inlet pits, service provider pits, street trees or other infrastructure in the street footpath area for the proposed development shall be borne by the applicant, and not Council.

Note. The issue of this development consent does not imply concurrence or approval of any required public infrastructure work associated with the development.

2.0 - Prior to Issue of a Construction Certificate

The following conditions of consent shall be complied with prior to the issue of a Construction Certificate.

- (1) **Structural Engineer's Details** The piers/slabs/footings/structural elements shall be designed and certified by a suitably qualified structural engineer and shall take into consideration the recommendations of any geotechnical report applicable to the site. A statement to that effect shall be provided to the accredited certifier.
- (2) **Driveway Gradients and Design** The design of all driveways shall comply with AS 2890.1-2004 'Off street car parking' and:
 - the driveway shall comply with Council's Access Driveway Specifications; https://www.camden.nsw.gov.au/assets/pdfs/Development/Preparing-a-DA/Development-Guidelines-and-policies/Access-Driveways-Specifications-and-Drawings.pdf
 - the driveway shall be at least 1m from any street tree, stormwater pit or service infrastructure;
 - the level for the driveway across the footpath area shall achieve a gradient of 4%; and
 - d) a Driveway Crossing Approval (PRA) must be obtained prior to the issue of a Construction Certificate.

Details demonstrating compliance shall be provided to the accredited certifier prior to issue of a Construction Certificate.

- (3) **Soil, Erosion, Sediment and Water Management** An erosion and sediment control plan shall be prepared in accordance with 'Managing Urban Stormwater Soils and Construction ('the blue book'). Details demonstrating compliance shall be provided to the certifier with the Construction Certificate application.
- (4) Works in Road Reserves Where any works are proposed in a public road reservation, a Road Opening Permit shall be obtained from Council in accordance with Section 138 of the Roads Act 1993.
- (5) **Salinity (Dwellings and Outbuildings)** The approved development shall comply with the requirements of the salinity management plan *Report on Salinity Investigation and Management Plan: Proposed Residential Subdivision Catherine Park* prepared by Douglas Partners, Project 76559.00 dated November 2015.
 - Details demonstrating compliance shall be provided to the accredited certifier with the Construction Certificate application.
- (6) Long Service Levy In accordance with Section 34 of the *Building and Construction Industry Long Service Payments Act 1986*, the applicant shall pay a long service levy at the prescribed rate to either the Long Service Payments Corporation or Council for any building work that cost \$25,000 or more.

3.0 - Prior to Commencement of Works

The following conditions of consent shall be complied with prior to any works commencing on the development site.

- (1) **Public Liability Insurance** The owner or contractor shall take out a Public Liability Insurance Policy with a minimum cover of \$20 million in relation to the occupation of, and works within, public property (i.e. kerbs, gutters, footpaths, walkways, reserves, etc) for the full duration of the proposed works. Evidence of this Policy shall be provided to Council and the certifier.
- (2) **Notice of Principal Certifier** Notice shall be given to Council at least two (2) days prior to subdivision and/or building works commencing in accordance with the *Environmental Planning and Assessment (Development Certification and Fire Safety)* Regulation 2021. The notice shall include:
 - a) a description of the work to be carried out;
 - b) the address of the land on which the work is to be carried out;
 - c) the registered number and date of issue of the relevant development consent;
 - d) the name and address of the principal certifier, and of the person by whom the principal certifier was appointed;
 - e) the certifier's registration number, and a statement signed by the certifier consenting to being appointed as principal certifier; and
 - a telephone number on which the principal certifier may be contacted for business purposes.
- (3) **Notice of Commencement of Work** Notice shall be given to Council at least two (2) days prior to subdivision and/or building works commencing in accordance with the *Environmental Planning and Assessment (Development Certification and Fire Safety)* Regulation 2021. The notice shall include:
 - a) the name and address of the person by whom the notice is being given;
 - b) a description of the work to be carried out;

- c) the address of the land on which the work is to be carried out;
- the registered number and date of issue of the relevant development consent and construction certificate;
- a statement signed by or on behalf of the principal certifier (only where no principal certifier is required) to the effect that all conditions of the consent that are required to be satisfied prior to the work commencing have been satisfied;
 and
- f) the date on which the work is intended to commence.
- (4) **Construction Certificate Required** In accordance with the requirements of the *EP&A Act 1979*, building or subdivision works approved by this consent shall not commence until the following has been satisfied:
 - a) a Construction Certificate has been issued by a certifier;
 - a principal certifier has been appointed by the person having benefit of the development consent;
 - c) if Council is not the principal certifier, Council is notified of the appointed principal certifier at least two (2) days before building work commences;
 - the person having benefit of the development consent notifies Council of the intention to commence building work at least two (2) days before building work commences; and
 - e) the principal certifier is notified in writing of the name and contractor licence number of the owner/builder intending to carry out the approved works.
- (5) **Sign of Principal Certifier and Contact Details** A sign shall be erected in a prominent position on the site stating the following:
 - a) that unauthorised entry to the work site is prohibited,
 - b) the name of the principal contractor, if any, for the building work and a telephone number on which the principal contractor may be contacted outside working hours, and
 - c) the name, address and telephone number of the principal certifier for the work.

The sign must be maintained while the work is being carried out and removed when the work has been completed.

- (6) Site is to be Secured The site shall be secured and fenced.
- (7) **Sydney Water Approval** The approved construction certificate plans must also be approved by Sydney Water to determine if sewer, water or stormwater mains or easements will be affected by any part of the development. Go to www.sydneywater.com/tapin to apply.

A copy of the approval receipt from Sydney Water must be submitted to the principal certifier.

- (8) **Soil Erosion and Sediment Control** Soil erosion and sediment controls must be implemented prior to works commencing on the site in accordance with 'Managing Urban Stormwater Soils and Construction ('the blue book') and any Sediment and Erosion plans approved with this development consent.
- (9) Protection of Existing Street Trees No existing nature strip, street tree, tree guard, protective bollard, garden bed surrounds or root barrier installation shall be disturbed, relocated, removed or damaged during earthworks, demolition, excavation (including

any driveway installation), construction, maintenance and/or establishment works applicable to this consent, without Council agreement and/or consent.

The protection methods for existing nature strip, street tree, tree guard, protective bollard, garden bed surrounds or root barrier installation during all works approved by this development consent shall be installed in accordance with AS 4970-2009 Protection of Trees on Development Sites.

(10) **Protection of Trees to be Retained** - Protection of trees to be retained shall be in accordance with Council's Engineering Specifications. The area beneath the canopies of the tree(s) to be retained shall be fenced. Tree protection signage is required to be attached to each tree protection zone, and displayed in a prominent position.

4.0 - During Works

The following conditions of consent shall be complied with during the construction phase of the development.

- (1) Work Hours All work (including delivery of materials) shall be:
 - restricted to between the hours of 7am to 5pm Monday to Saturday (inclusive),
 and
 - not carried out on Sundays or public holidays,

unless approved in writing by Council.

(2) Excavations and Backfilling - All excavations and backfilling associated with the approved development must be executed safely and protected to prevent them from being dangerous to life or property, and in accordance with the design of a suitably qualified structural engineer.

If an excavation extends below the level of the base of the footings of a building, structure or work on adjoining land, including a structure or work in a road rail corridor, the person causing the excavation must:

- a) protect and support the building, structure or work on adjoining land from possible damage from the excavation,
- b) if necessary, underpin the building, structure or work on adjoining land to prevent damage from the excavation, and
- give at least 7 days notice of the intention to excavate to the owner of the adjoining land before excavating.

The above requirements do not apply if the person having the benefit of the development consent owns the adjoining land or the owner of the adjoining land gives written consent to the requirements not applying.

The principal contractor, owner builder or any person who needs to excavate and undertake building work, shall contact 'Dial Before You Dig' prior to works commencing, and allow a reasonable period of time for the utilities to provide locations of their underground assets.

(3) Stormwater – Collection and Discharge Requirements - The roof of the subject building(s) shall be provided with guttering and down pipes and all drainage lines,

including stormwater drainage lines from other areas and overflows from rainwater tanks, conveyed to the drainage easement.

Connection to the drainage easement or kerb shall only occur at the designated connection point for the allotment. New connections that require the rectification of an easement pipe or kerb shall only occur with the prior approval of Camden Council.

All roofwater shall be connected to the approved roofwater disposal system immediately after the roofing material has been fixed to the framing members. The principal certifier shall not permit construction works beyond the frame inspection stage until this work has been carried out.

- (4) **Site Management** The following practices are to be implemented during construction:
 - stockpiles of topsoil, sand, aggregate, spoil or other material shall be kept clear of any drainage path, easement, natural watercourse, kerb or road surface and shall have measures in place to prevent the movement of such material off site;
 - b) builder's operations such as brick cutting, washing tools, concreting and bricklaying shall be confined to the building allotment. All pollutants from these activities shall be contained on site and disposed of in an appropriate manner;
 - c) waste shall not be burnt or buried on site or any other properties, nor shall windblown rubbish be allowed to leave the site. All waste shall be disposed of at a licenced waste disposal facility;
 - d) a waste storage area shall be located on the site;
 - e) all building materials, plant, equipment and waste control containers shall be placed on the building site. Building materials, plant and equipment (including water closets), shall not to be placed on public property (footpaths, roadways, public reserves, etc);
 - f) toilet facilities shall be provided at, or in the vicinity of, the work site at the rate of 1 toilet for every 20 persons or part thereof employed at the site. Each toilet shall:
 - i) be a standard flushing toilet connected to a public sewer; or
 - ii) have an on-site effluent disposal system approved under the *Local Government Act 1993*; or
 - iii) be a temporary chemical closet approved under the *Local Government Act 1993*.
- (5) **Works by Owner** Where a portion of the building works do not form part of a building contract with the principal contractor (builder) and are required to be completed by the owner, such works shall be scheduled by the owner so that all works coincide with the completion of the main building being erected by the principal contractor.
- (6) Finished Floor Level A survey report prepared by a registered land surveyor confirming that the finished floor level complies with the approved plans or floor levels specified by the development consent, shall be provided to principal certifier prior to the development proceeding beyond floor level stage.
- (7) **Survey Report** The building shall be set out by a registered land surveyor. A peg out survey detailing the siting of the building in accordance with the approved plans shall be provided to the principal certifier prior to the pouring of concrete.
- (8) **Easements** No changes to site levels, or any form of construction shall occur within any easements that may be located on the allotment.
- (9) **Vehicles Leaving the Site** The construction supervisor must ensure that:

- all vehicles transporting material from the site cover such material so as to minimise sediment transfer;
- the wheels of vehicles leaving the site:
 - do not track soil and other waste material onto any public road adjoining the site: and
 - fully traverse the site's stabilised access point.
- (10) Removal of Waste Materials Where there is a need to remove any identified materials from the site that contain fill/rubbish/asbestos, the waste material shall be assessed and classified in accordance with the NSW EPA Waste Classification Guidelines 2014 (refer to: www.epa.nsw.gov.au/wasteregulation/classify-guidelines.htm).

Once assessed, the materials shall be disposed of to a licensed waste facility suitable for that particular classification of waste. Copies of tipping dockets shall be retained and supplied to Council upon request.

- (11) Soil, Erosion, Sediment and Water Management Implementation All requirements of the erosion and sediment control plan and/or soil and water management plan shall be maintained at all times during the works and any measures required by the plan shall not be removed until the site has been stabilised.
- (12) Disposal of Stormwater Water seeping into any site excavations is not to be pumped into the stormwater system unless it complies with relevant EPA and ANZECC standards for water quality discharge.
- (13) **Offensive Noise, Dust, Odour and Vibration** All work shall not give rise to offensive noise, dust, odour or vibration as defined in the *Protection of the Environment Operations Act 1997* when measured at the property boundary.
- (14) **Fill Material (Dwellings)** Prior to the importation and/or placement of any fill material on the subject site, a validation report and sampling location plan for such material must be provided to and approved by the principal certifier.

The validation report and associated sampling location plan must:

- a) be prepared by a person with experience in the geotechnical aspects of earthworks; and
- b) be prepared in accordance with;

For Virgin Excavated Natural Material (VENM):

- the Department of Land and Water Conservation publication "Site Investigation for Urban Salinity;" and
- ii) the Department of Environment and Conservation Contaminated Sites Guidelines "Guidelines for the NSW Site Auditor Scheme (Second Edition) Soil Investigation Levels for Urban Development Sites in NSW."

For Excavated Natural Material (ENM):

- compliance with the Excavated Natural Material Order 2014 and the Resource Recovery Orders and Exemptions issued under Part 9 of the Protection of the Environment Operations (Waste) Regulation 2014
- c) confirm that the fill material has had salinity characteristics identified in the report, specifically the aggressiveness of salts to concrete and steel (refer Department of Land and Water Conservation publication "Site investigation for Urban Salinity") and is compatible with any salinity management plans approved for the site.
- (15) Protection for Existing Trees The protection of existing trees (on-site and street trees) must be carried out as specified by AS 4970 Protection of Trees on Development Sites.
- (16) Unexpected Finds Contingency (General) Should any suspect materials (identified by unusual staining, odour, discolouration or inclusions such as building rubble, asbestos, ash material, etc.) be encountered during any stage of works (including earthworks, site preparation or construction works, etc.), such works shall cease immediately until a certified contaminated land consultant has be contacted and conducted a thorough assessment.

In the event that contamination is identified as a result of this assessment and if remediation is required, all works shall cease in the vicinity of the contamination and Council shall be notified immediately.

Where remediation work is required, the applicant will be required to obtain consent for the remediation works.

5.0 - Prior to Issue of an Occupation Certificate

An Occupation Certificate shall be obtained prior to any use or occupation of the development. The following conditions of consent shall be complied with prior to the issue of an Occupation Certificate.

- (1) Survey Certificate A registered surveyor shall prepare a Survey Certificate to certify that the location of the building in relation to the allotment boundaries complies with the approved plans or as specified by this consent. The Survey Certificate shall be provided to the satisfaction of the principal certifier.
- (2) **Driveway Crossing Construction** A footpath crossing (where required) and a driveway crossing shall be constructed in accordance with this development consent and the driveway crossing approval prior to use or occupation of the development.
- (3) **Reinstate Verge** The applicant shall construct and/or reconstruct the unpaved verge area with grass, species and installations approved by Council.
- (4) **Waste Management Plan** The principal certifier shall ensure that all works have been completed in accordance with the approved waste management plan referred to in this development consent.

State Environmental Planning Policy (Precincts – Western Parkland City) 2021 <u>Assessment Table</u>

Clause.	Assessment.	Compliance.
Appendix 5, 2.3 Zone objectives and land use table The land use table for each zone sets out what development is permitted without consent, permitted with consent and prohibited. The consent authority must have regard to the objectives for development in a zone when determining a development application in respect of land within a zone. The zone objectives for this site are: • To provide for the housing needs of the community within a low density residential environment. • To enable other land uses that provide facilities or services to meet the day to day needs of residents. • To allow people to carry out a reasonable range of activities from their homes where such activities are not likely to adversely affect the living environment of neighbours. • To support the well-being of the community by enabling educational, recreational, community, religious and other activities where compatible with the amenity of a low density residential environment. • To provide a diverse range of housing types to meet community housing needs within a low density residential environment.	The lot is located in an R2 Low Density Residential zone. The proposed development can be characterised as a 'dwelling house' which is permitted with consent in the R2 Low Density Residential zone. The proposal meets the objectives of the zone as: The proposal will provide for the housing needs of the community within the low-density residential environment. The proposal is consistent with its surrounds, allowing for a reasonable range of activities to be carried out that are consistent with those surrounding it. The proposal will be an addition to the existing housing type typical to the immediate surrounds.	Yes
Appendix 9, 4.3 Height of buildings Maximum buildings heights must not exceed the maximum building height shown on the Height of Buildings Map. Maximum height of buildings = 5.0m	The proposed development has a maximum building height of 5.709m.	No (Clause 4.6 written request submitted).
Appendix 9, 4.6 Exceptions to development standards	The applicant has submitted a written request under Clause 4.6 of the SEPP justifying the contravention to the maximum height of buildings development	Yes

State Environmental Planning Policy (Precincts – Western Parkland City) 2021 <u>Assessment Table</u>

Development consent may be granted for development that contravenes a development standard imposed by the SEPP or any other environmental planning instrument.

The consent authority must consider a written request from the applicant that seeks to justify the contravention by demonstrating that:

- (a) that compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and
- (b) that there are sufficient environmental planning grounds to justify contravening the development standard.

Development consent musty not granted unless:

- (a) the consent authority is satisfied that:
 - the applicant's written request has adequately addressed the matters required to be demonstrated, and
 - (ii) the proposed development will be in the public interest because it is consistent with the objectives of the particular standard and the objectives for development within the zone in which the development is proposed to be carried out, and
- (b) the concurrence of the Secretary has been obtained.

This clause prohibits the approval of certain development standard contraventions.

standard. The Clause 4.6 written request is assessed in the main body of the report.

It is considered that the applicant's written request has adequately demonstrated that compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and that there are sufficient environmental planning grounds to justify contravening the development standard.

It is assessed that the proposed development will be in the public interest because it is consistent with the objectives of the height of buildings development standard and the objectives for development within the R2 Low Density Residential zone.

It is noted that the Panel may assume the concurrence of the Secretary.

State Environmental Planning Policy (Precincts – Western Parkland City) 2021 <u>Assessment Table</u>

The subject lot is partially mapped has being within the state heritage curtilage of Oran Park House. At the time of the SHR listing, site-specific exemptions were put in place to exempt certain development (including single storey dwelling houses) from the requirement for approval under the Heritage Act 1977 (Catherine Park Estate — Oran Park House Heritage Exemption Guidelines, prepared by Design + Planning, dated October 2014).

The proposed development generally meets those guidelines with the exception of a control in Section 4.1 'Residential Built Form' that requires that "The design and building of dwellings for each street elevation and street block is to be undertaken simultaneously and delivered as a complete package by one builder."

Appendix 5, 5.10 Heritage Conservation

This provision cannot be complied with as the lots have been subdivided and sold to individual property owners. As the proposed development does not meet this requirement, concurrence is required from Heritage NSW.

On 25 January 2022, Heritage NSW advised Council that (in order to streamline the assessment process) all DA's within the heritage curtilage that comply with the Exemption Guidelines (with the exception of the 'one builder' control) can be approved (without formal referral) subject to standard GTAs issued Heritage NSW.

The proposed development fully complies with the Exemption Guidelines (with the exception of the 'one builder' control) and is therefore subject to the standard GTA's, which have been included as recommended conditions of consent. The standard GTAs only apply to that part of the site located within the curtilage of Oran Park House.

A copy of the advice and standards GTAs issued by Heritage NSW is **attached** to this report.

Yes

Camden Growth Centre Precincts Development Control Plan (Growth DCP) Assessment Table

Camden Growth Centre Precincts Development Control Plan – Residential Development on All Lots				
Section	Control	Assessment	Compliance?	
4.1.1 Site Analysis	A site analysis plan must be provided	A satisfactory site analysis plan has been provided	Yes	
4.1.2 Cut and Fill	≤1m cut and fill	<1m	Yes	
4.1.3 Sustainable Building Design	Compliance with BASIX requirements	A compliant BASIX certificate has been submitted with the DA and the DA plans are consistent with relevant commitments, with full compliance for the Construction Certificate stage of the development	Yes	
4.1.4 Salinity, Sodicity and Aggressivity	Development must comply with the salinity management plan developed at the subdivision phase or at Appendix B of the Growth DCP	Salinity management will be dealt with in terms of requirements of relevant management plan for the	Yes	
	Salinity must be considered during the siting, design and construction of dwellings Construction Certificate stage subject to standard consent conditions, for the design of footings etc There is no expected impediments for the siting of the dwelling		Yes	
4.2.2 Streetscape and Architectural Design	Primary street facade must incorporate ≥2 design features	Primary street façade incorporates porch entry area, architectural elements and mix of materials.	Yes	
	Secondary street facade must incorporate ≥2 design features	Not a corner lot.	N/A	
	≥450mm eaves overhang measured from the fascia board (except for walls built to the boundary)	450mm eaves are proposed.	Yes	
	Pitch of hipped and gable roof forms on main dwelling between 22.5° and 30°	22.5° roof pitch is provided.	Yes	
	Carports and garages are to be constructed of materials that complement the colour and finishes of the main dwelling	The double garage is incorporated in the design of the dwelling.	Yes	
	Front facade to feature ≥1 habitable room with a window facing the street	Bedrooms 3 and 4 windows face the street.	Yes	
4.2.4 Side and Rear Setbacks	Pergolas, swimming pools and other landscape features/structures are permitted to encroach into the rear setback	No such structures proposed	N/A	
	For dwellings with a 0.9m setback, projections into the side and rear setback areas include 450mm eaves, fascias, sun hoods, gutters, down pipes, flues, light fittings, electricity or gas meters, rainwater tanks and hot water units	Complies Setbacks >900mm minimum 0.915m	Yes	
4.2.5 Dwelling Height, Massing and Siting	Generally ≤2 storeys high. A third storey may be permitted where located on a prominent street corner, adjacent to certain commercial sites or open space, on sites with a slope ≥15% or if within the roof line of the building (i.e. an attic)	Single storey.	Yes	
	Ground floor level ≤1m above finished ground level	<1m	Yes	

4.2.6	Surface water drainage provided as	suitable surface drainage can	Yes
Landscaped Area	necessary to prevent the accumulation of water	be provided	163
	Low water demand drought resistant vegetation used for the majority of landscaping, including native salt tolerant trees	Landscaping plan is considered to be compliant.	Yes
4.2.7 Private Open Space	Principal private open space (PPOS) to be determined having regard to dwelling design, topography, allotment orientation, adjoining dwellings, landscape features and topography	PPOS located to rear of the dwelling with suitable orientation and accessible from alfresco and living areas.	Yes
	PPOS conveniently accessible from a main living area of a dwelling or alfresco room		Yes
	≤1:10 PPOS gradient	level gradient can be provided	Yes
4.2.8 Garages, Site Access and Parking	≥1 car parking space must be behind the building line where the space is accessed from the street on the front property boundary	2 parking spaces provided within the garage.	Yes
	≥1m driveway clearance from infrastructure	Clearance provided to infrastructure	Yes
	Driveways are to have soft landscaped areas on either side, suitable for water infiltration	provided	Yes
	Garage design and materials are to be consistent with the dwelling design	Garage design consistent the dwelling	Yes
	≤6m double garage door width	<6m	Yes
	≥5.6m x 5.5m double garage internal dimensions	5.53m x 5.5m	Yes
	Garage doors are to be visually recessive through the use of materials, colours and overhangs such as second storey balconies	garage door suitable recessive.	Yes
4.2.9 Visual and Acoustic Privacy	Direct overlooking of main habitable areas and private open spaces of adjacent dwellings should be minimised through building layout, window and balcony location and design, and the use of screening devices, including landscaping	Single storey dwelling is proposed and therefore no expected overlooking or privacy impacts	Yes
	Living area windows with a direct sightline within 9m to the PPOS of an existing adjacent dwelling are to: • be obscured by fencing, screens or appropriate landscaping, • be offset from the edge of one window to the edge of the other by a distance sufficient to limit views into the adjacent window, • have a sill height of 1.7m above floor level, or • have fixed obscure glazing in any part of the window below 1.7m above floor level.		Yes
	The design of dwellings must minimise the opportunity for sound transmission through the building structure, with particular attention given to protecting bedroom and living areas	The standard proposed masonry construction would mitigate any impacts for the dwelling	Yes
	No electrical, mechanical or hydraulic equipment or plant shall generate a noise level >5dBA above background noise level measured at the property boundary during the hours of 7am-10pm and noise is not to exceed background levels during the hours of 10pm-7am	Noted, AC unit appropriately located	Yes

	The internal layout of residential buildings, window openings, the location of outdoor living areas (i.e. courtyards and balconies) and building plant must be designed to minimise noise impact and transmission	The single storey scale and design of the dwelling would mitigate any such impacts.	Yes
	Noise walls are not permitted	None proposed	N/A
	Architectural treatments are to be designed in accordance with AS3671 - Traffic Noise Intrusion Building Siting and Construction and the indoor sound criteria of AS2107 - Recommended Design Sound Levels and Reverberation Times for Building Interiors	The standard masonry construction will be satisfactory, as the dwelling is not located on a busy road and no specific road traffic noise requirements or report apply.	Yes
4.2.10 Fencing	Front fencing ≤1m high, contemporary and visually open in nature (≤50% solid)*	No front fencing is proposed, low hedging to the frontage as part of the landscaping	N/A
	Front fences and walls are not to impede safe sight lines for traffic	scheme.	N/A
	Side and rear fencing ≤1.8m high commencing 2m behind the building line (refer to Figure 4-2)	1.8m colorbond fencing is proposed.	Yes
	Side fences not on a street frontage ≤1.2m high to a point 2m behind the primary building line	None proposed in front of the building line.	N/A

Camden Growth Centre Precincts Development Control Plan - Lots with >15m Frontage Width for Front Accessed Dwellings					
Some table controls	Some table controls are superseded by Development Near Oran Park House specific controls denoted by asterisks*				
Table	Control	Assessment	Compliance?		
Table 4-5 Front Setback	≥4.5m building façade line setback or ≥3.5m building façade line setback fronting open space or drainage land	4.5m	Yes		
Table 4-5 Articulation Zone	≥3m articulation zone setback or ≥2m articulation zone setback fronting open space or drainage land	3.5m	Yes		
Table 4-5 Garage Setback	≥5.5m garage line setback and set back ≥1m behind the building line	5.55m	Yes		
Table 4-5 Side Setbacks	≥0.9m side setback (side A) and ≥0.9m side setback (side B) at ground floor	915mm / 2.448m	Yes		
Table 4-5 Rear Setback	≥4m rear setback for single storey dwellings and building elements	4.401m	Yes		
	≥6m rear setback for two storey dwellings		N/A		
Table 4-5 Building Height, Massing and Siting	<2 storeys. A third storey may be permitted in accordance with Section 4.2.5 of the Growth DCP	single storey	Yes		
Table 4-5 Site Coverage	≤50% site coverage for single storey dwellings	239.75sqm - 46.5%	Yes		
Table 4-5 Soft Landscaped Area	≥30% soft landscaped area	183.1sqm - 35.5%	Yes		
Table 4-5 Principal Private Open Space (PPOS)	≥24m² PPOS with ≥4m dimension	>24sqm	Yes		
Table 4-5 Solar Access	Sunlight must reach ≥50% of the PPOS of the subject dwelling and adjoining properties for ≥3 hours between 9am and 3pm on 21 June	The solar access requirements can be achieved for the PPOS at the rear of the dwelling.	Yes		
Table 4-5	Front or rear loaded double and tandem garages are permitted	Front loaded double garage is proposed	Yes		

Garages and Car Parking	≤6m double garage carport and garage door width	4.9m	Yes
	≥2 car parking spaces for 3+ bedroom dwellings	>2 spaces provided for 4 bedroom dwelling	Yes



CLAUSE 4.6 VARIATION REQUEST Environmental Planning & Assessment Act 1979

New Single Storey Residential Dwelling Stage 6 | Catherine Park

Address:	81 Banfi	81 Banfield Drive, Oran Park 2570				
Lot:	6026	DP1235007				
Date:	7 March	7 March 2022				

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Appendices

Appendix 1 - View Analysis

Figures

Figure 1 Maximum Building Height Map

Figure 2 Lots in DP1235007 Subject to Clause 4.6 Variation

Figure 3 Catherine Park House (aka Oran Park House)

Figure 4 Building Height & Roof Pitch

Figure 5 Dwelling Roof Forms

Figure 6 Extract from View 4 in Views Analysis

Tables

Table 1 Lots in DP1235007 Subject to Clause 4.6 Variation
Table 2 Specific Land Details
Table 3 Extent of Variation to Development Standard



1 INTRODUCTION

We submit a Clause 4.6 variation request to support a Development Application (DA) seeking approval to erect a detached dwelling on land described in Table 2 of this report.

The variation request relates to a building height standard under Appendix 9 Camden Growth Centres Precinct Plan in State Environmental Planning Policy (Sydney Region Growth Centres) 2006.

Catherine Park contains a State listed heritage item, an early European settlement homestead, named Catherine Park House (aka Oran Park House). The Precinct Planning for the Catherine Fields Part Precinct implemented special development standards around Catherine Park House to deliver a transition in development between the heritage item and surrounding urban development.

The site specific 5 metre maximum building height development standard imposed on land surrounding the heritage item adopted in *State Environmental Planning Policy (Sydney Region Growth Centres) 2006* (Growth Centres SEPP) does not enable all options for excellence in design of residential dwellings as was intended. A maximum building height over 5 metres will enable more and better dwelling designs with higher roof forms that will more effectively meet the design outcomes intended in the site-specific development controls in Schedule 4 of the Camden Growth Centre Precincts Development Control Plan (DCP), such as roof pitch.

The DA seeks approval for a detached dwelling with a roof form that exceeds the 5 metre heigh limit. This Clause 4.6 variation request seeks to vary the 5 metre maximum building height development standard to the extent described in Table 3 of this report.

This request has been prepared in accordance with the Department of Planning & Environment (DPIE) Guideline, Varying Development Standards: A Guide, August 2011, and relevant matters set out in the 'five-part test' established by determinations in the NSW Land and Environment Court.

This request should be read in conjunction with the Statement of Environmental Effects for the DA and supporting documentation and plans lodged with the proposal.

This report demonstrates that support for proposed building height provides better building design, enables compliance with DCP controls and achieves the intended outcomes for residential development surrounding Catherine Park House without any significant impacts.



2 STATUTORY PLANNING FRAMEWORK

2.1 Clause 4.6 - Exceptions to development standards

Clause 4.6 - Exceptions to development standards in 'Appendix 9 Camden Growth Centres Precinct Plan' of the *State Environmental Planning Policy (Sydney Region Growth Centres) 2006* (Growth Centres SEPP) allows the relevant authority to grant consent to development that varies from a development standard imposed by the Environmental Planning Instrument. The objectives of the clause include:

- (a) to provide an appropriate degree of flexibility in applying certain development standards to particular development,
- (b) to achieve better outcomes for and from development by allowing flexibility in particular circumstances.

A written request to vary a development standard is required in accordance with subclause (3), which reads:

- (3) Consent must not be granted for development that contravenes a development standard unless the consent authority has considered a written request from the applicant that seeks to justify the contravention of the development standard by demonstrating—
 - (a) that compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and
 - (b) that there are sufficient environmental planning grounds to justify contravening the development standard.

This document forms the written request required under Clause 4.6.

Subclauses 4 and 5 provide the considerations for approving a variation under Clause 4.6 including satisfying the requirements under subclause 3 and whether there is a public benefit of maintaining the development standard.

- (4) Development consent must not be granted for development that contravenes a development standard unless—
 - (a) the consent authority is satisfied that—
 - (i) the applicant's written request has adequately addressed the matters required to be demonstrated by subclause (3), and
 - (ii) the proposed development will be in the public interest because it is consistent with the objectives of the particular standard and the objectives for development within the zone in which the development is proposed to be carried out, and
 - (b) the concurrence of the Director-General has been obtained.
- (5) In deciding whether to grant concurrence, the Director-General must consider—
 - (a) whether contravention of the development standard raises any matter of significance for State environmental planning, and
 - (b) the public benefit of maintaining the development standard, and
 - (c) any other matters required to be taken into consideration by the Director-General before granting concurrence.

2.2 Development Standards

A variation sought under Clause 4.6 needs to be a 'development standard'. A development standard is defined in the Environmental Planning & Assessment Act in Clause 1.4 as:

development standards means provisions of an environmental planning instrument or the regulations in relation to the carrying out of development, being provisions by or under which requirements are specified or standards are fixed in respect of any aspect of that development, including, but without limiting the generality of the foregoing, requirements or standards in respect of—



- (a) the area, shape or frontage of any land, the dimensions of any land, buildings or works, or the distance of any land, building or work from any specified point,
- (b) the proportion or percentage of the area of a site which a building or work may occupy,
- (c) the character, location, siting, bulk, scale, shape, size, height, density, design or external appearance of a building or work,
- (d) the cubic content or floor space of a building,
- (e) the intensity or density of the use of any land, building or work,
- (f) the provision of public access, open space, landscaped space, tree planting or other treatment for the conservation, protection or enhancement of the environment,
- (g) the provision of facilities for the standing, movement, parking, servicing, manoeuvring, loading or unloading of vehicles.
- (h) the volume, nature and type of traffic generated by the development,
- (i) road patterns,
- (j) drainage,
- (k) the carrying out of earthworks,
- (I) the effects of development on patterns of wind, sunlight, daylight or shadows,
- (m) the provision of services, facilities and amenities demanded by development,
- (n) the emission of pollution and means for its prevention or control or mitigation, and
- (o) such other matters as may be prescribed.

With reference to part (c) it is definitive the maximum building height standard is a development standard.



3 PROPOSED VARIATION TO DEVELOPMENT STANDARD

3.1 Development Standard Subject to Variation

The proposed variation is subject to the maximum building height development standard in Appendix 9 Camden Growth Centres Precinct Plan under *State Environmental Planning Policy (Sydney Region Growth Centres) 2006* (Growth Centres SEPP)

Clause 4.3 - Height of buildings in Appendix 9 of Growth Centres SEPP prescribes maximum building height for certain land in the Camden LGA portion of the South West Growth Area.

The Objectives of Clause 4.3 - Height of buildings are as follows:

- (a) to establish the maximum height of buildings,
- (b) to minimise visual impact and protect the amenity of adjoining development and land in terms of solar access to buildings and open space,
- (c) to facilitate higher density development in and around commercial centres and major transport routes.

Clause 4.1(2) requires that the height of a building on any land is not to exceed the maximum height shown for the land on the Height of Buildings Map.

Maximum building height is shown on South West Growth Centre Height of Buildings Map Sheets HOB_004 and HOB_009. This map shows maximum building height of 5 metres for the residential allotments surrounding Catherine Park House. This variation applies to 66 residential allotments that are subject to the 5 metre building height limit (see Section 3.2) and specific lot details are included in Table 2.



Figure 1 - Maximum Building Height Map (Source: NSW Planning Portal)



3.2 Subject Site

The site is located within Stage 6 in Catherine Park Estate. The land subject to a Clause 4.6 Variation comprises 66 residential allotments on the Deposited Plan No. DP1235007 that are subject to a 5 metre building height limit. The 66 residential allotments are shown in Figure 2 and are listed in Table 1. The details of the specific lot subject to this variation request are listed in Table 2.



Figure 2 - Lots in DP1235007 Subject to a Clause 4.6 Variation



Table 1: Lots in DP1235007 Subject to Clause 4.6 Variation

Lot No. Lot No.		Lot No.	Lot No.	Lot No.						
6001	6008	6015	6022	6029	6036	6043	6050	6059	6068	
6002	6009	6016	6023	6030	6037	6044	6051	6060	6069	
6003	6010	6017	6024	6031	6038	6045	6052	6061	6070	
6004	6011	6018	6025	6032	6039	6046	6055	6064		
6005	6012	6019	6026	6033	6040	6047	6056	6065		
6006	6013	6020	6027	6034	6041	6048	6057	6066		
6007	6014	6021	6028	6035	6042	6049	6058	6067		

The land details specific to this Clause 4.6 Variation are detailed in Table 2.

Table 2: Land Details Subject to Clause 4.6 Variation Request

Address:	81 Banfield Dr	ive, Oran Park 2570				
Lot:	6026	DP1235007				

3.3 Proposal

The DA seeks to erect a single storey detached dwelling on the site described in Table 2. The proposed building height of the dwelling exceeds the 5 metre maximum building height limit imposed under the Growth Centres SEPP.

3.4 Planning Context

The land is zoned R2 Low Density Residential in the Growth Centres SEPP.

The land subject to the variation is within the R2 Zone, which has the following objectives:

- To provide for the housing needs of the community within a low density residential environment.
- To enable other land uses that provide facilities or services to meet the day to day needs of residents.
- To allow people to carry out a reasonable range of activities from their homes where such activities are not likely to adversely affect the living environment of neighbours.
- To support the well-being of the community by enabling educational, recreational, community, religious and other activities where compatible with the amenity of a low density residential environment.
- To provide a diverse range of housing types to meet community housing needs within a low density residential
 environment

Residential development for detached dwellings is permissible with development consent in the R2 Zone.

3.5 Extent of Variation to Development Standard

The proposed building height and extent of variation to the 5 metre maximum building height limit imposed under the Growth Centres SEPP is included in Table 3.

Table 3: Extent of Variation to Development Standard

Proposed Building Height:	5.709m	
Extent of Proposed Variation*:	14.18 %	

^{*} Note: Extent of Proposed Variation = ((BH / 5) x 100) -100



4 EXPLANATION FOR EXCEPTION TO DEVELOPMENT STANDARD

4.1 Clause 4.6(a) that compliance with the development standard is unreasonable or unnecessary in the circumstances of the case

The Department of Planning Industry & Environment published a guideline titled 'Varying development standards: A Guide' (August 2011), which is available on their website at: www.planning.nsw.gov.au/-/media/Files/DPE/Guidelines/varying-development-standards-a-guide-2011-08.pdf

The guideline suggests that written applications to vary a development standard could address matter outlined in the 'five part test', which is formed on determinations in the NSW Land and Environment Court. The NSW Land and Environment Court established the principle of a five-part test in determining whether compliance with a development standard is unnecessary (Refer Four2Five Pty Ltd v Ashfield Council [2015] NSWLEC 90 & Wehbe v Pittwater Council [2007] NSW LEC 827).

The five part test includes five assessment criteria where one or more of the tests are to be used to demonstrate that compliance with the development standard is unreasonable or unnecessary. The five tests are as follows:

- 1. the objectives of the standard are achieved notwithstanding noncompliance with the standard;
- 2. the underlying objective or purpose of the standard is not relevant to the development and therefore compliance is unnecessary;
- 3. the underlying object of purpose would be defeated or thwarted if compliance was required and therefore compliance is unreasonable;
- 4. the development standard has been virtually abandoned or destroyed by the council's own actions in granting consents departing from the standard and hence compliance with the standard is unnecessary and unreasonable:
- 5. the compliance with development standard is unreasonable or inappropriate due to existing use of land and current environmental character of the particular parcel of land. That is, the particular parcel of land should not have been included in the zone.

An additional test is also included (Test 1(a)) which addresses the objectives of the land use zone, consistent with recent decisions of the NSW Land & Environment Court, including Preston CJ in *Initial Action Pty Ltd v Woollahra Municipal Council [2018] NSWLEC 118*.

Test 1: the objectives of the standard are achieved notwithstanding noncompliance with the standard

The objectives of the height of buildings development standard in Clause 4.3 of the Growth Centres SEPP are outlined below with a respective response.

Objective (a) to establish the maximum height of buildings,

The Environmental Planning Instrument imposes a maximum building height, and a variation of the building height is submitted in accordance with the allowances under Clause 4.6. The objective is upheld and proposal does remove a building height standard for the site. Therefore, the proposal is not inconsistent with Objective (a).

Objective (b) to minimise visual impact and protect the amenity of adjoining development and land in terms of solar access to buildings and open space,

The 66 residential allotments have a land area of 500m² or greater and all residential allotments will contain a single storey detached dwelling with a combined average side setback of 4 metres and a maximum floor space ratio of 0.4:1. Single storey dwellings with hipped and/or gabled roofs are required on all allotments. The combined design requirements of setbacks, floor space ration and hipped and/or gabled roofs ensures there will be no significant overshadowing on adjoining properties. Single storey dwellings on large lots also ensures visual privacy of large areas of private open space will be preserved and visual impact is negligible. The proposed variation therefore meets Objective (b).

Objective (c) to facilitate higher density development in and around commercial centres and major transport routes.



The site is identified for lower densities of residential development. Accordingly, Objective (c) is not relevant to the site and the proposed variation does not affect noncompliance to enable higher density development around centres. Further, the Concept Proposal is not inconsistent with the objective.

Test 1(a): the objectives of the zone

The objectives of the R2 Low Density Residential Zone are as follows:

To provide for the housing needs of the community within a low density residential environment.

The 66 residential allotments are within a planned low density area to provide a transition of development between Catherine Park House and surrounding residential development.

The proposed building height will does not intensify the density of development and will maintain single story detached dwellings on large residential allotments within he R2 Low Density Residential Zone. The Concept Proposal is consistent with the objective.

To enable other land uses that provide facilities or services to meet the day to day needs of residents.

A detached dwellings is proposed on the site and there is no land within the site that has been identified or would be suitable for other land uses that provide facilities or services to meet the day to day needs of residents. The proposal is not inconsistent with the objective.

• To allow people to carry out a reasonable range of activities from their homes where such activities are not likely to adversely affect the living environment of neighbours.

The 66 residential allotments are large lots to contain single storey detached dwellings. Each residential allotment will have generous indoor and private outdoor spaces that will ensure a typical low density living environment incorporating privacy and amenity is maintained. Additionally, the requirements for single storey dwelling construction with a simple hipped and/or gabled roof forms ensures negligible overshadowing impacts. The proposal is consistent with the objective.

• To support the well-being of the community by enabling educational, recreational, community, religious and other activities where compatible with the amenity of a low density residential environment.

A detached dwellings is proposed on the site and there is no land within the site that has been identified or would be suitable for other land uses that provide facilities or services to meet the day to day needs of residents. The proposal is not inconsistent with the objective.

 To provide a diverse range of housing types to meet community housing needs within a low density residential environment.

The broader Stage 6 in Catherine Park includes a diverse range of residential lots sizes and types of residential dwellings, which range from large residential allotments to small lot housing. The 66 residential allotments under this Clause 4.6 are within a planned low density area to provide a transition of development between Catherine Park House and standard low density development. These lots make an important contribution to housing diversity within the locality.

The proposed building height does not intensify the density of development and will maintain single story detached dwellings on large residential allotments within he R2 Low Density Residential Zone. The proposal is consistent with the objective.

Test 2: the underlying objective or purpose of the standard is not relevant to the development and therefore compliance is unnecessary

The proposed variation does not rely on this test.

Test 3: The underlying object or purpose would be defeated or thwarted if compliance was required and therefore compliance is unreasonable

The underlying objective of the built form within the transition area between Catherine Park House and the broader urban development is to provide single storey homes on large allotments with greater separation between dwellings and simple hipped and/or gabled roofs with a pitch over 22.50 (refer to Test 5). The design intention for these homes is to have 'stately' houses that respect the heritage values of Catherine Park House.



If compliance was required, it will not enable the underlaying objective will be thwarted as the 5 metre building height limit does not allow the range of dwelling designs as was intended in the DCP and Heritage Exemption Guidelines. Accordingly, compliance with the 5 metre maximum building height standard is considered unreasonable.

Test 4: The development standard has been virtually abandoned or destroyed by the council's own actions in granting consents departing from the standard and hence compliance with the standard is unnecessary and unreasonable

The proposed variation does not rely on this test.

Test 5: The compliance with development standard is unreasonable or inappropriate due to existing use of land and current environmental character of the particular parcel of land. That is, the particular parcel of land should not have been included in the zone

Compliance with the 5 metre maximum building height development standard development is unreasonable and detrimental to the current environmental character of the site and surrounds.

During the Precinct Planning for the Catherine Field Part Precinct prior to the zoning and development standards being adopted for the site, the intended outcome for the residential land surrounding Catherine Park House was to have single storey dwellings with simple hipped roof forms on large residential allotments. Hence minimum lot sizes of 500m² and 700m² were imposed and specific development controls were included in the Camden Growth Centre Precincts DCP to ensure this development outcome was realised. The heritage object was to ensure the housing surrounding Catherine Park House was subservient to the heritage item and have roof forms that are not detrimental to the heritage significance and character of the House.



Figure 3 - Catherine Park House (aka Oran Park House) (Source: www.environment.nsw.gov.au)

Schedule 4 in the Camden Growth Centre Precincts DCP includes site specific controls for the residential allotments surrounding Catherine Park House and subject to the Concept Proposal. The site specific controls include provision for roofs.



4.1.16 Roofs

Controls

- 1. Roof pitches are to be between 22.5 degrees and up to 35 degrees.
- Roofs are to be of simple design and form with either simple hips or gables. Federation detailing, symbolism and Victorian inspired gables are not permitted.
- 3. The minimum eave overhang is 450mm.
- 4. Roofs must use neutral colour tones such as greys, greens or browns.

To satisfy the site specific design standards in the DCP, a dwelling is required to have a simple hipped roof form with a minimum roof pitch of 22.5° and eaves of 450mm or larger.

There are also general development controls for rood pitch for all residential development in the DCP. Control 5 under Clause 4.2.2 'Streetscape and architectural design' states:

The pitch of hipped and gable roof forms on the main dwelling house should be between 22.5 degrees and 35 degrees.

A minimum roof pitch of 22.5° applies to all hipped roof forms for all detached dwellings within the Camden Council portion of the South West Growth Area.

Heritage Exemption Guidelines have been endorsed by the NSW Heritage Council and by order of the Minister for Heritage, granted an exemption from section 57(1) of Heritage Act 1977 in respect to all works and activities in accordance with 'Catherine Park Estate: Oran Park House Curtilage Exemption Guidelines' (prepared by Design & Planning for Hixson Pty Ltd, dated October 2014).

The Heritage Exemption Guidelines apply to the portion of allotments within the heritage curtilage and require the following design requirements to satisfy the exemption criteria:

4.5 Building Height

Controls

- 1. Buildings are to be single storey in height within the Oran Park House heritage curtilage.
- 2. Variations to the building height on corner lots may be appropriate where attic rooms with dormer windows are proposed, and where there will be no impact on the views and vistas to and from Oran Park House and grounds.

And:

4.6 Roofs

Controls

- 1. Roof pitches are to be between 22.5 degrees and up to 35 degrees.
- 2. Roofs are to be of simple design and form with either simple hips or gables. Federation detailing, symbolism and Victorian inspired gables are not permitted.
- 3. The minimum eave overhang is 450mm.

The development controls in the DCP and Heritage Exemption Guidelines demonstrate the intended outcomes for residential development surrounding Catherine Park House. Importantly, residential development is required to be single storey construction and roof pitches need to be at least 22.5°.

Figure 4 shows the relationship of the existing maximum 5 metre height limit and achieving the roof pitch controls for a single story dwelling with a simple hipped roof form. The diagram adopts a typical wall height of 3 metres for a single storey dwelling and 450mm eaves, which is a required design standard. The diagram also assumes a 20 metre lot width, which is slight less than the typical of the lots facing Catherine Park House, and a minimum side setback of 0.9 metres and average side setback of 2 metres, which reflects the minimum setback requirements in Schedule 4 of the Camden Growth Centre Precincts DCP.



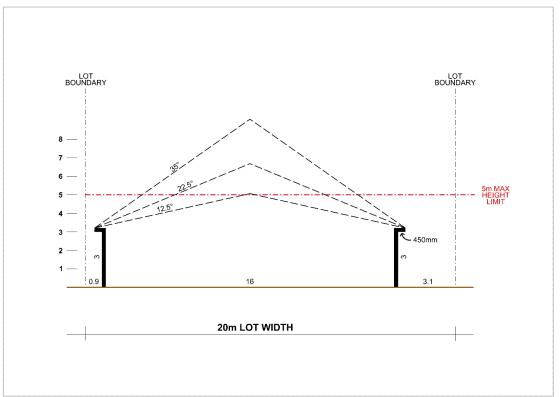


Figure 4 - Building Height & Roof Pitch

Figure 4 demonstrates roof forms that would be achieved for a single storey dwelling with a simple hipped and/or gabled roof designed with a pitch over 22.5°. The design standards for the minimum roof pitch of 22.5° and the 5 metre maximum height limit for a single storey dwelling are conflicting. In addition, a roof pitch for a hipped and/or gabled roof less than 22.5° is a poor design outcome, which is the reason the Camden Growth Centre Precincts DCP imposes a minimum roof pitch of 22.5° for all residential dwellings with a hipped and/or gabled roof.

It is evident that the 5 metre maximum building height limit does not allow for better designs with higher roof forms for single story residential dwellings, and therefore, compliance with the 5 metre maximum building height development standard development is considered unreasonable. In addition, the widespread erection of dwellings with potentially compromised roof forms will be detrimental to the current environmental character of the site and surrounds with respect to the heritage values of Catherine Park House. This would also be contrary to the intended outcomes for residential development around the heritage item potentially resulting in a diminished streetscape character and appearance.

The proposed building height is necessary to achieve a quality design for the dwellings surrounding Catherine Park House, which are required to include simple hipped and/or gabled roof designs with a pitch over 22.5°. This allows for properly designed dwellings with attractive roofs.

Conclusion

In consideration of the five part test and the zone objectives, the proposed variation meets the objectives of maximum height of buildings development standard and zone in Test 1 and 1(a). It is also demonstrated that compliance with the 5 metre maximum building height development standard is unreasonable and detrimental to the current environmental character of the site and surrounds. Accordingly, strict compliance with the development standard is unnecessary.

4.2 Clause 4.6(b) There are sufficient environmental planning grounds to justify contravening the development standard

The determination in Four2Five Pty Ltd v Ashfield Council [2015] NSWLEC 90 found that the environmental planning grounds presented in a Clause 4.6 variation request are to be specific to the circumstances of the proposal. There are special circumstances and sufficient environmental planning grounds to justify contravention of the maximum building



height development standard.

Better designed single storey dwellings & streetscapes

The basis for the development control in the Camden Growth Centre Precincts DCP that sets a minimum standard for roof pitch of 22.5° is to ensure better house design. In particular, single storey dwellings with a hipped and/or gabled roofs present significantly better with a roof form that extends above the walls. The proportion of the roof form is balanced with the rest of the dwelling and the building mass presents a stronger residential character to the street, which improved the overall streetscape character.

Figure 5 shows examples of dwellings with a compliant roof form in terms of roof pitch (Dwelling A) and a compliant dwelling in regard to the 5 metre building height.



Figure 5 - Dwelling Roof Forms

The Dwelling B roof form design is compromised by a 5 metre building height standard and presents poorly as it is not in proportion with the building. It has an underwhelming residential character due to its substandard design quality. Conversely, Dwelling A is significantly more impressive and attractive due to its extended roof form.

As the site comprises numerous rows of residential allotments, the compounding effect of several dwellings with roof forms that satisfy the 5 metre height limit will be detrimental to the streetscape and exhibit an undesirable residential character. An unattractive streetscape will also be detrimental to the heritage significance of Catherine Park House and diminish the heritage values of a State listed heritage item. This is also an outcome that the planning and heritage objectives and provisions are intending to prevent. Accordingly, the improved design quality and compliance with the heritage and planning design provisions provide strong grounds to support the variation.



No impact on views and vistas from Catherine Park House

Catherine Park House is located on an elevated knoll and sits proud of the 66 allotments surrounding the heritage item. An analysis of four (4) views from Catherine Park House and the surrounds that intersect the site in variation locations is included in Appendix 1. The analysis shows Catherine Park House and illustrates the section detail aligning with each of the four view lines. The section detail annotates the 5 metre and 8 metre building height limits within the site (66 lots) and also shows the adjoining 9 metre building height around the outer edge of the site.

Figure 6 is an excerpt of the views analysis and includes the section of View 4 from Catherine Park House.



Figure 6 - Extract from View 4 in Views Analysis

The section of View 4 illustrates that both the 5 metre and proposed 8 metre building height planes are eclipsed by the adjoining 9 metre building height. Moreover, the vistas and views from Catherine Park House are dictated by the built form within the 9 metre maximum building height area as opposed to the built form within the site. This is the case for all of the four view sections, and given the proposed building height limit in this proposal is over 1 metre less than shown in the view analysis, the impacts will be less than in the views assessment.

The other matter of consideration is the portion of the roof that will be above the 5 metre building height plane is relatively minor. The 66 dwellings within the site require larger side boundary building setbacks than typical standards to create greater separation between the dwellings. Greater separation between the dwellings will also ensure greater separation between the roof forms. With a relatively small portion of the roof form above the 5 metre height plane and the separation between buildings, wide view corridors between the roofs of adjoining dwellings are preserved and continue to allow open views within the heritage curtilage area.

The built form of new residential development around the outside of the 66 lots dictate views and vistas for Catherine Park House and closer views within the heritage curtilage including the site will be preserved within corridors between the roofs of the single storey dwellings. Accordingly, the findings in the views analysis provides strong grounds to support the variation.



Objectives and intent of built form surrounding Catherine Park House preserved

The key outcome for the site (66 lots) is that all residential dwellings are to be single storey construction with hipped and/or gabled roofs on large lots. The proposed building height does not change the intended outcome for residential development surrounding Catherine Park House. The proposed building height also does not affect the intended type and character of residential development, and it will actually improve the design quality and therefore character. Accordingly, preserving the intended development outcomes and improving character provides strong grounds to support the variation.

No significant environmental impact

There is no significant environmental impact resulting from the variation. The variation allows the orderly and proper delivery of development that will result in a development outcome that is essentially the same as has been planned for the Catherine Field Part Precinct and provided for in the Growth Centres SEPP and Schedule 4 in the Camden Council Growth Centres DCP. Once built, the site will form part of a larger area that will maintain a transition of development intensity from Catherine Park House and the intended urban structure will upheld. The protrusion of a small portion of the roof forms for the single storey dwellings with the site will be on no significant impact, particularly as this development will be more dominated by two storey developments around the outer edge of the locality. Accordingly, there are strong grounds to justify the proposed variation as there is no significant environmental impact and the intended development objectives for the locality are maintained.

Conclusion

There are sufficient environmental planning grounds to justify variation to the maximum building height including achieving an improved building designs, no significant impacts on views and vistas from Catherine Park House, preserving a transition in development between the House and standard residential development, and having no significant impact.

4.3 Clause 4.6(4)(a)(ii): In the public interest because it is consistent with the objectives of the zone and development standard

The proposed development is consistent with the objectives of the maximum building height development standard for the reasons explained in Section 4.1 this report (refer to Test 1).

The proposed development is consistent with the zone objectives for the R2 Low Density Residential for the reasons explained in Section 4.1 this report (refer to Test 1a).

In addition, the neighbourhood character and dwelling design is complementary with the heritage values of Catherine Park House and meets the design intent of the ILP and Precinct objectives to provide for a diverse range of housing options in the South West Growth Area.

Support for the proposed variation is in the public interest as it is consistent with the objectives and will significantly and directly enhance the amenity of the area with a well-transitioned residential development away from Catherine Park House from detached dwellings on larger lots to two storey homes on smaller lots.

4.4 Considerations for the Planning Secretary

Clause 4.6(5) outlines matters for the Planning Secretary to consider in approving a variation to a development standard, which reads:

- (5) In deciding whether to grant concurrence, the Director-General must consider—
 - (a) whether contravention of the development standard raises any matter of significance for State environmental planning, and
 - (b the public benefit of maintaining the development standard, and
 - (c) any other matters required to be taken into consideration by the Director-General before granting concurrence.

In consideration of subclause (5), the following comments are presented.

- The variation does not raise any matter of significance for State environmental planning as the proposed variation:
 - o provides significantly better building designs and improved streetscapes,



- o provides site-specific reasoning to support the variation,
- o relates to a situation that has uncommon circumstances that do not occur elsewhere in the locality, and
- $_{\odot}$ is a variation of relatively minor consequences of no significant environmental impact.
- Maintaining the development standard has no discernible public benefit.



5 CONCLUSION

A Clause 4.6 variation request to support a DA to seeking approval to erect a detached dwelling on land described in Table 2 of this report. This request should be read in conjunction with the associated Environmental Assessment and supporting documentation lodged with the proposal.

The variation request relates to a maximum building height development standard under Appendix 9 Camden Growth Centres Precinct Plan in *State Environmental Planning Policy (Sydney Region Growth Centres) 2006.*

This request has been prepared in accordance with the Department of Planning & Environment (DPIE) Guideline, Varying Development Standards: A Guide, August 2011, and relevant matters set out in the 'five-part test' established by the NSW Land and Environment Court.

This report and supporting information demonstrate that support for proposed building height provides better building design, enables compliance with DCP controls and achieves the intended outcomes for residential development surrounding Catherine Park House without any significant impacts.

The objective of Clause 4.6 is to provide an appropriate degree of flexibility in applying development standards and to achieve better outcomes for development by allowing flexibility circumstances. The proposed variation is respectful of the allowances under Clause 4.6 and can be supported for the following reasons:

- It has been demonstrated that compliance with the development standard is unreasonable and unnecessary in the specific circumstances for three of the tests in the five part test;
- The proposal maintains consistency with the objectives of the R2 Low Density Residential zone;
- The proposal is consistent with the objectives of Clause 4.3 Height of buildings, despite the non-compliance;
- The proposed building height in Table 3 of this report will enable better building design and improved streetscapes;
- There are sufficient environmental planning grounds to justify the variation;
- The variation upholds the design intent for the locality for a transition of residential development away from Catherine Park House; and
- Support for the proposed variation will have a positive environmental impact and is in the public interest.

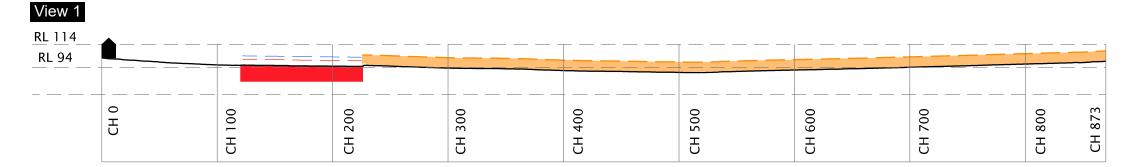


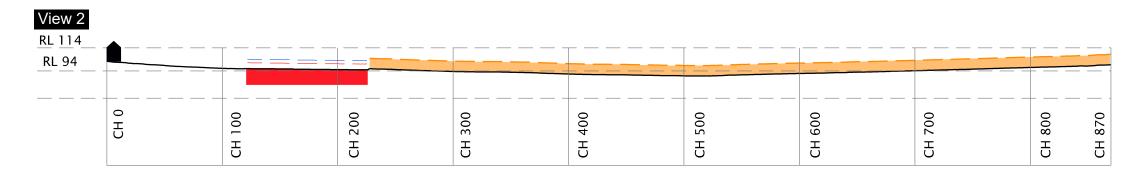


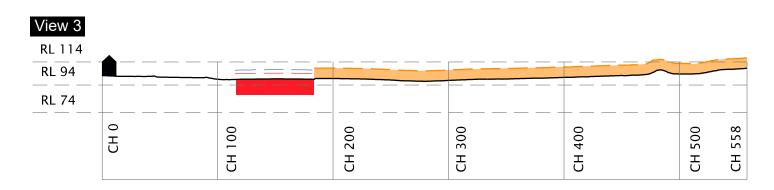
CATHERINE PARK HOUSE & SURROUNDS - Views Analysis

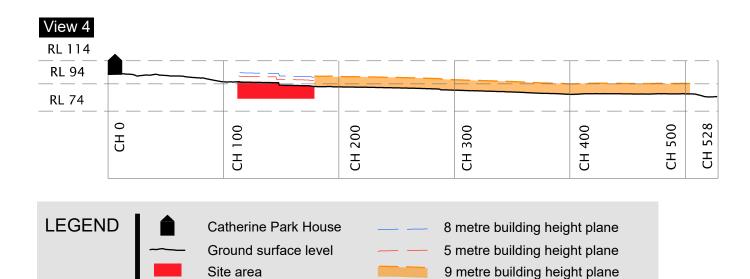
[Note: long section data provided by Registered Surveyor JMD Development Consultants]

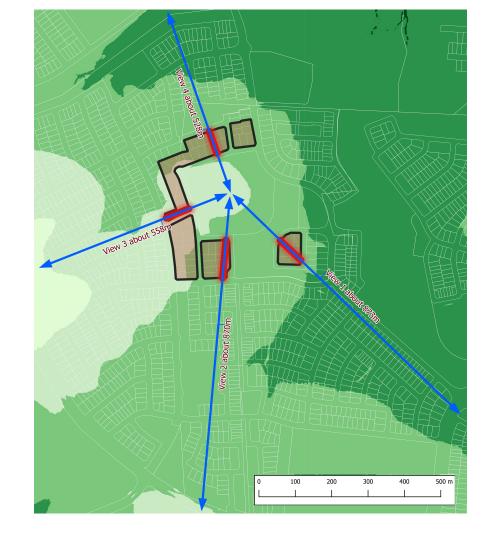




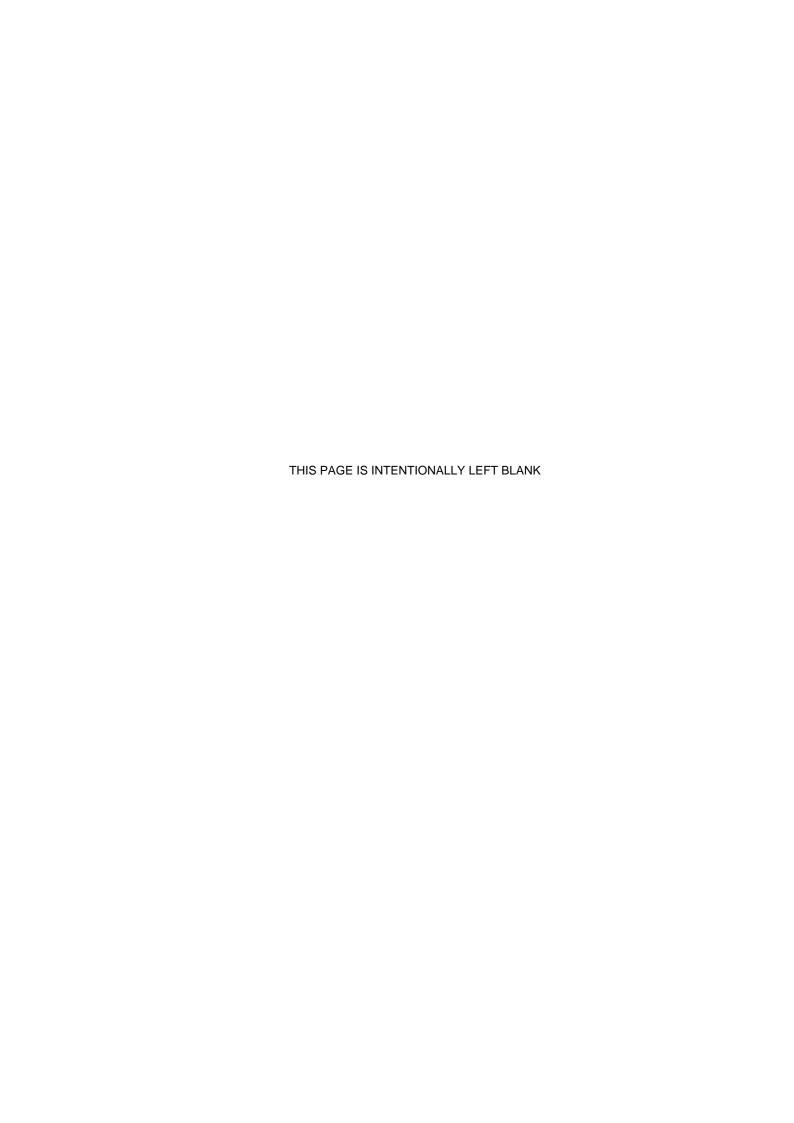








Attachment 4





Our ref: DOC22/41407

Cathryn Fuller
Team Leader DA Assessment
Camden Council
70 Central Avenue
ORAN PARK NSW 2570

By email: Cathryn.Fuller@camden.nsw.gov.au

Dear Ms. Fuller

ORAN PARK (SHR 01695) - REFERRALS TO HERITAGE NSW

I write following our 20 January 2022 online meeting with Council where we discussed shared concerns about the planning control and current volume of work being generated by the Oran Park development. As canvassed, the volume of required referrals to Heritage NSW is against the proposed Exemption intent, and has ancillary impacts to private owners in terms of cost and time delays.

At the time of SHR listing, site-specific exemptions were put in place to exempt complying development from the requirement for approval under the *Heritage Act 1977* (*Catherine Park Estate – Oran Park House Heritage Exemptions Guidelines*, prepared by Design + Planning, dated October 2014). The control under Section 4.1 'Residential Built Form' required that 'The design of dwellings for each street elevation and street block is to be undertaken simultaneously and delivered as a complete package by **one builder**'.

We note Council's advice that this has not proven practical as the developer (Harrington Estates) has sold the subject lots as individual lots to private owners. New owners have been submitting separate development applications to Camden Council, with referral to Heritage NSW required due to the 'one builder' control of the Exemptions not being compliant.

Heritage NSW understands that the 'one builder' control is not commercially viable and no longer possible at this stage in the residential development. In response, we propose a two-pronged approach. The process of amending the site-specific exemptions will be pursued with the Heritage NSW Listings Team, which will require recommendation by the State Heritage Register Committee and decision by the Minister for Heritage. In the meantime, to facilitate streamlining of the integrated development referrals, a set of standard GTA's is provided with this letter. Council can attach these standard GTA's without referral to Heritage NSW, as long as the proposals are:

- In line with Exemption Guidelines (noting that the 'one builder' control is not practical and does not need to be complied with); and
- Not within the historic archaeological potential zone (relates to 37, 39 and 41 Gleeson Rise, Oran Park).

It is also noted that some allotments are located partially within the SHR curtilage. In those cases, it is important to note that the Heritage Council does not have the authority to grant general terms of approval in relation to development to the land outside of that SHR listing boundary. In relation to the land outside of the SHR curtilage, the Heritage Council has an advisory role only.

Level 6, 10 Valentine Ave Parramatta NSW 2150 ■ Locked Bag 5020 Parramatta NSW 2124 P: 02 9873 8500 ■ E: heritagemailbox@environment.nsw.gov.au

UNEXPECTED HISTORICAL ARCHAEOLOGICAL RELICS

1. The applicant must ensure that if unexpected archaeological deposits or relics not identified and considered in the supporting documents for this approval are discovered, work must cease in the affected area(s) and the Heritage Council of NSW must be notified. Additional assessment and approval may be required prior to works continuing in the affected area(s) based on the nature of the discovery.

Reason: This is a standard condition to identify to the applicant how to proceed if historical archaeological deposits or relics are unexpectedly identified during works.

ABORIGINAL OBJECTS

2. Should any Aboriginal objects be uncovered by the work which is not covered by a valid Aboriginal Heritage Impact Permit, excavation or disturbance of the area is to stop immediately and Heritage NSW is to be informed in accordance with the *National Parks and Wildlife Act 1974* (as amended). Works affecting Aboriginal objects on the site must not continue until Heritage NSW has been informed and the appropriate approvals are in place. Aboriginal objects must be managed in accordance with the *National Parks and Wildlife Act 1974*.

Reason: This is a standard condition to identify to the applicant how to proceed if Aboriginal objects are unexpectedly identified during works.

COMPLIANCE

 If requested, the applicant and any nominated heritage consultant may be required to participate in audits of Heritage Council of NSW approvals to confirm compliance with conditions of consent.

Reason: To ensure that the proposed works are completed as approved.

SECTION 60 APPLICATION

4. An application under section 60 of the *Heritage Act 1977* must be submitted to and approved by the Heritage Council of NSW (or delegate), prior to work commencing.

Reason: To meet legislative requirements.

If you have any questions about this correspondence, please contact Veerle Norbury, Senior Heritage Assessment Officer, at Heritage NSW on 9873 8616 or Veerle.Norbury@environment.nsw.gov.au. I want to thank Council for working proactively with Heritage NSW to find a pragmatic response that still provides appropriate interim safeguards for the heritage place.

Yours sincerely

Tim Smith OAM

Director Assessments Heritage NSW Department of Premier and Cabinet

As Delegate of the Heritage Council of NSW

25 January 2022

DA

CAMDEN COUNCIL

SHEET INDEX

COVER SHEET SITE ANALYSIS SITE PLAN WATER MANAGEMENT PLAN GROUND FLOOR PLAN WINDOW & DOOR SCHEDULES ELEVATIONS / SECTION **ELEVATIONS** KITCHEN DETAILS **BUTLER'S PANTRY DETAILS** BATHROOM DETAILS POWDER ROOM DETAILS **ENSUITE DETAILS** WC DETAILS LAUNDRY DETAILS FLOOR COVERINGS SLAB PLAN DRAINAGE PLAN

SUSTAINABILITY COMMITMENTS

PRELIMINARY SUSTAINABILITY COMPLIANCE FOR YOUR HOME REQUIRES FURTHER ASSESSMENT TO DETERMINE COMPLIANCE CRITERIA, THIS ASSESSMENT WILL BE FINALISED UPON APPROVAL OF YOUR EXTERNAL COLOUR SELECTIONS TO DETERMINE IF VARIATIONS ARE REQUIRED TO THE PROPOSED DWELLING E.G. ADDITIONAL INSULATION, CHANGES IN WINDOW GLAZING / SIZE / ORIENTATION ETC. YOU WILL BE ADVISED OF ANY REQUIREMENTS OR ALTERNATIVES ONCE THE ASSESSMENT HAS BEEN COMPLETED.

WATER COMMITMENTS

3 STAR (> 7.5 BUT <= 9L/MIN) SHOWER HEADS 4 STAR TOILET SUITES 4 STAR KITCHEN TAPS 5 STAR BATHROOM TAPS 313.02 m² TOTAL ROOF AREA

4500 L WATER TANK(S) MINIMUM CAPACITY 268.28 m² MINIMUM ROOF AREA TO TANK(S)

RAINWATER TANK(S) TO BE CONNECTED TO:

- AT LEAST ONE OUTDOOR TAP - ALL TOILETS

11

12

14

15

16

17

- WASHING MACHINE

NO RETICULATED RECYCLED WATER SUPPLY

0 m2 GARDEN/LAWN AREA

ENERGY COMMITMENTS

HOT WATER SYSTEM

GAS CONTINUOUS FLOW - 6 STAR

HEATING SYSTEM

- 3-PHASE REVERSE CYCLE AIR CONDITIONING EER 3.0 - 3.5

COOLING SYSTEM

- 3-PHASE REVERSE CYCLE AIR CONDITIONING FFR 30 - 35

VENTILATION (EXHAUST FANS) - AT LEAST ONE BATHROOM:

DUCTED TO OUTSIDE AIR, INTERLOCKED TO LIGHT 174.75

11.19

- KITCHEN RANGEHOOD: DUCTED TO OUTSIDE AIR, MANUAL SWITCH

- NO MECHANICAL VENTILATION TO LAUNDRY

PRIMARY FLUORESCENT/LED LIGHTING INCLUDING

TOTAL FLOOR AREAS

BASIX AREAS

CONDITIONED

UNCONDITIONED

ALFRESCO 32.05 GARAGE 33.22 LIVING 206.53 PATIO 8 07 279.87 m²

NATURAL LIGHTING TO

- N/A

COVER

- KITCHEN - 2 BATHROOM/TOILET

ALTERNATIVE ENERGY

- N/A

COMPLIANCE AREAS

LANDSCAPED AREA 183.10 SITE COVERAGE AREA 239.75

- GAS COOKTOP, ELECTRIC OVEN

- FIXED OUTDOOR CLOTHESLINE BY OWNER

GENERAL INFORMATION

THESE PLANS FEATURE WORKS REQUIRED BY THE OWNER THAT MAY BE EXCLUDED FROM THE SCOPE OF THE CONTRACT WITH THE BUILDER, BUT HAVE BEEN INCLUDED IN THESE DRAWINGS TO ASSIST IN THE OVERALL PLANNING AND ASSESSMENT. SOME REGULARLY EXCLUDED WORKS INCLUDE DRIVEWAYS, RETAINING WALLS AND SITE DRAINAGE. PLEASE REFER TO YOUR CONTRACT TENDER AND COLOUR SELECTIONS DOCUMENTATION

BUILDING INFORMATION

GROUND FLOOR PITCHING HEIGHT(S): 2595mm FRAMES AND TRUSSES: STEEL ROOF PITCH (U.N.O.): 26.0° ELECTRICITY SUPPLY: 3-PHASE GAS SUPPLY:

RETICULATED SUPPLY

ROOF MATERIAL: SHEET METAL ROOF COLOUR: ROOF INSULATION: R4 1 BATTS SARKING WIND DRIVEN ROOF VENTILATORS:

WALL MATERIAL: **BRICK VENEER** WALL COLOUR: WALL INSULATION: R2.0 BATTS

FLOOR INSULATION:

SITE & ENGINEERING INFORMATION

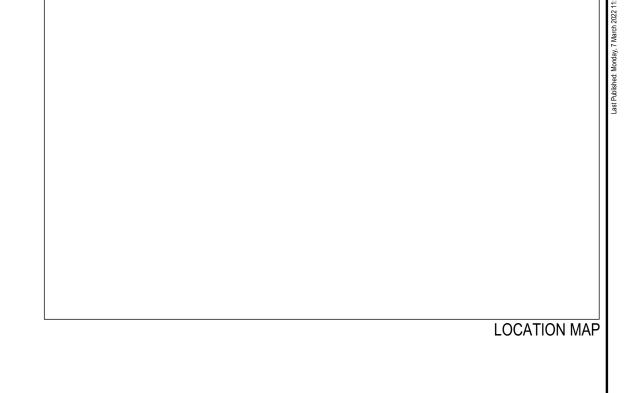
DESIGN WIND CLASSIFICATION: N2 SITE CLASSIFICATION:

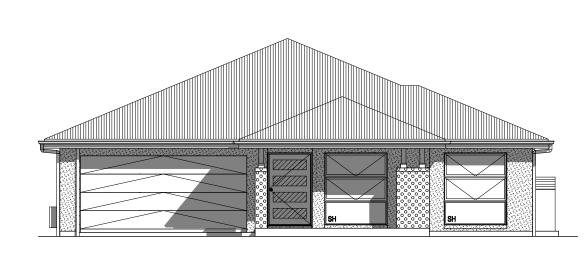
SLAB TO BE IN ACCORDANCE WITH AS 2870. REFER TO ENGINEER'S DRAWINGS FOR ALL SLAB DETAILS.

SLAB CLASSIFICATION:

PROVIDE BRICK CONTROL JOINTS IN ACCORDANCE WITH N.C.C.

ALL STEEL FRAMING TO BE DESIGNED TO AS 4100-2020 OR AS/NZS 4600-2018







CONSTRUCTION **DRAWING**

DATE: 15/09/2021

DRAFTING OFFICE:

SYDNEY

PRELIMINARY

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PECIFICATION:	
EXTGEN	
PYRIGHT:	
2022	

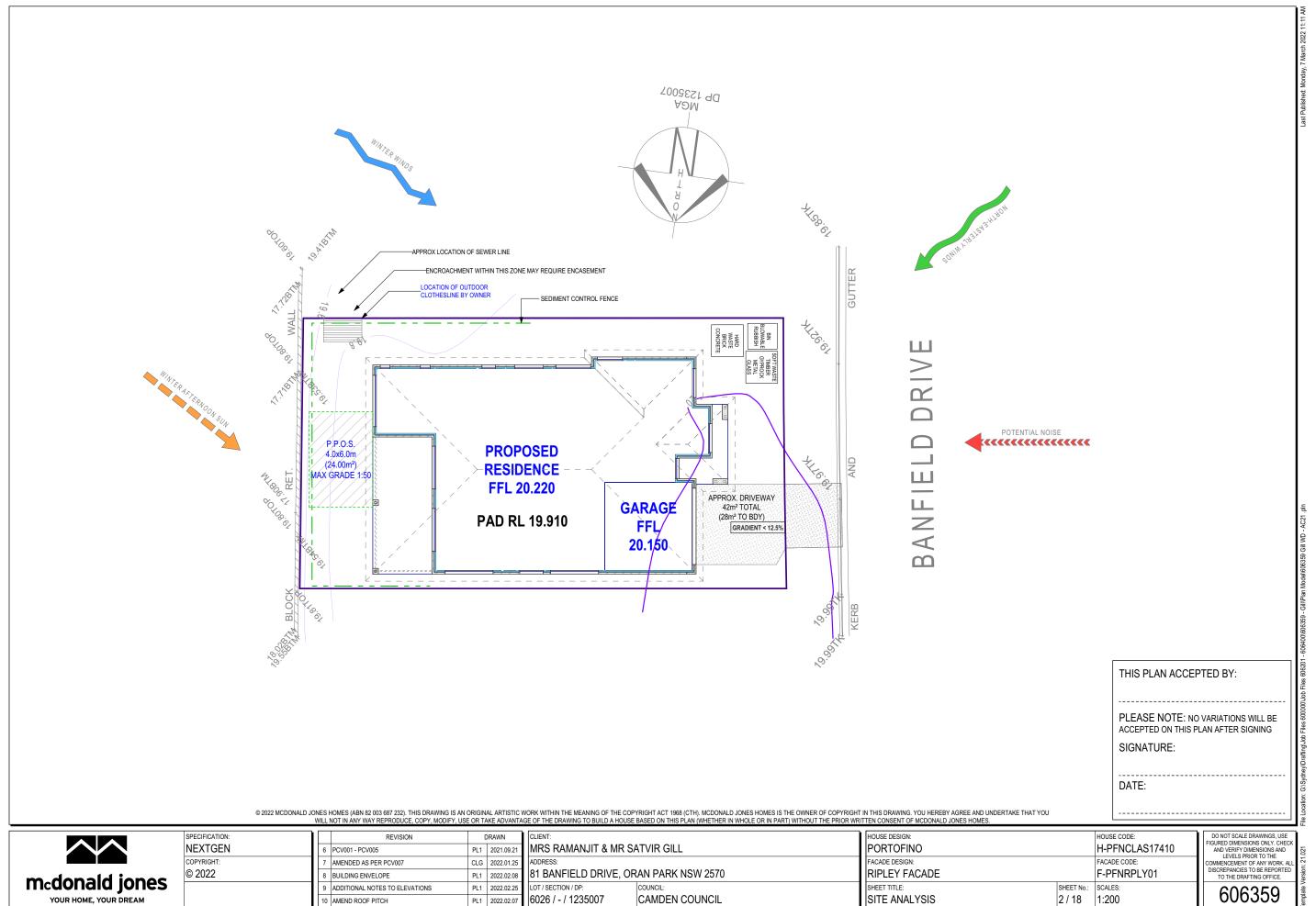
	REVISION	DRAWN		
6	PCV001 - PCV005	PL1	2021.09.21	
7	AMENDED AS PER PCV007	CLG	2022.01.25	
8	BUILDING ENVELOPE	PL1	2022.02.08	
9	ADDITIONAL NOTES TO ELEVATIONS	PL1	2022.02.25	
10	AMEND ROOF PITCH	PL1	2022.02.07	

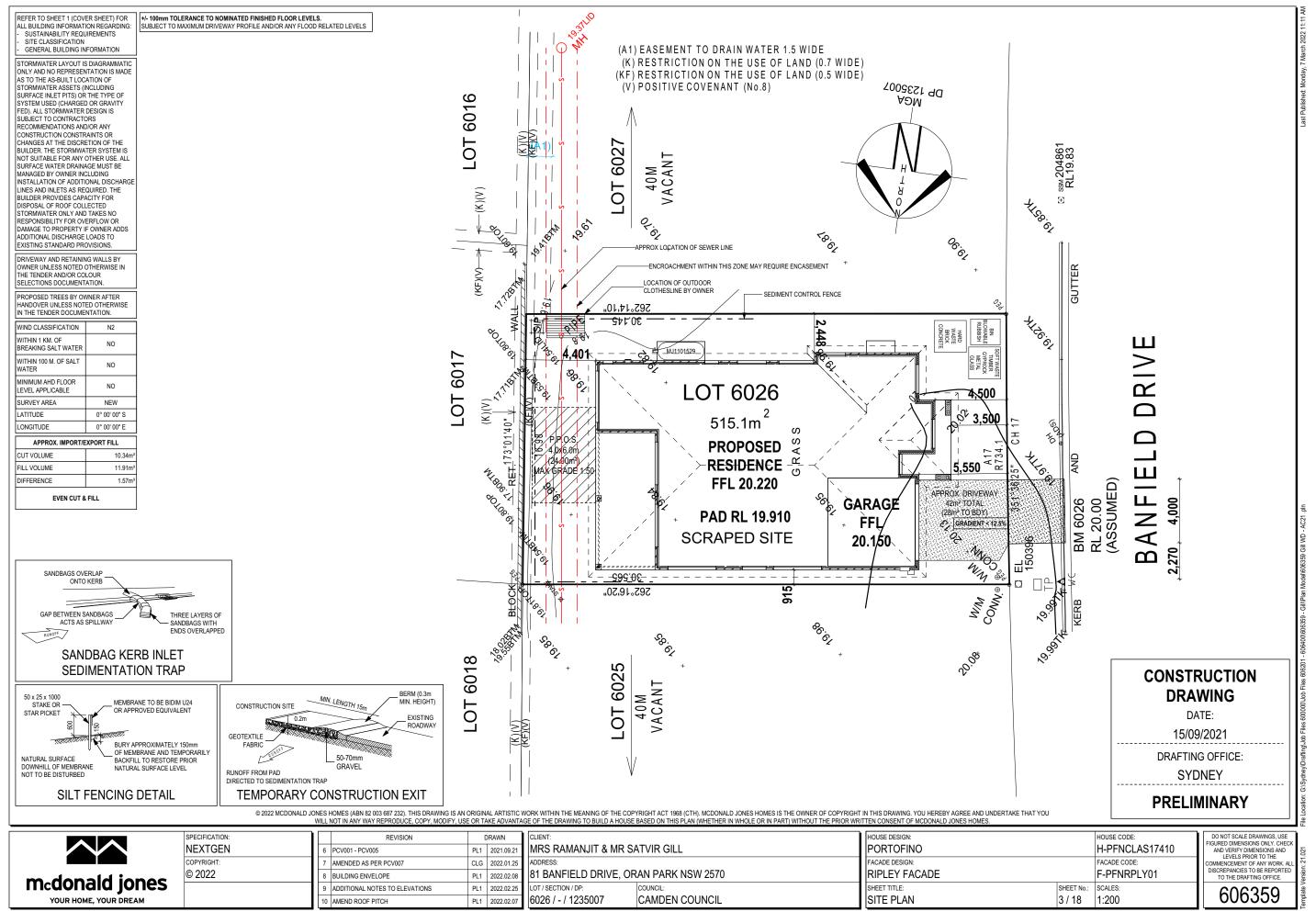
CLIENT:									
MRS RAMANJIT & MR SATVIR GILL									
ADDRESS:									
81 BANFIELD DRIVE, ORAN PARK NSW 2570									
LOT / SECTION / DP: COUNCIL:									
6026 / - / 1235007 CAMDEN COUNCIL									

HOUSE DESIGN:		HOUSE CODE:
PORTOFINO		H-PFNCLAS17410
FACADE DESIGN:		FACADE CODE:
RIPLEY FACADE		F-PFNRPLY01
SHEET TITLE:	SHEET No.:	SCALES:
COVER SHEET	1 / 18	

606359

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CDP CHARGED DOWNPIPE DIRECTED TO TANK SDP STANDARD DOWNPIPE DIRECTED TO STORMWATER DISCHARGE

STORMWATER LAYOUT IS DIAGRAMMATIC ONLY AND NO REPRESENTATION IS MADE AS TO THE AS-BUILT LOCATION OF STORMWATER ASSETS (INCLUDING SURFACE INLET PITS) OR THE TYPE OF SYSTEM USED (CHARGED OR GRAVITY
FED). ALL STORMWATER DESIGN IS
SUBJECT TO CONTRACTORS RECOMMENDATIONS AND/OR ANY CONSTRUCTION CONSTRAINTS OR CHANGES AT THE DISCRETION OF THE BUILDER. THE STORMWATER SYSTEM IS NOT SUITABLE FOR ANY OTHER USE. ALL SURFACE WATER DRAINAGE MUST BE MANAGED BY OWNER INCLUDING IMANAGED BY OWNER INCLUDING
INSTALLATION OF ADDITIONAL DISCHARGE
LINES AND INLETS AS REQUIRED. THE
BUILDER PROVIDES CAPACITY FOR
DISPOSAL OF ROOF COLLECTED STORMWATER ONLY AND TAKES NO
RESPONSIBILITY FOR OVERFLOW OR
DAMAGE TO PROPERTY IF OWNER ADDS ADDITIONAL DISCHARGE LOADS TO EXISTING STANDARD PROVISIONS.

NOTE TO PLUMBER: ROOF WATER FROM COLLECTION AREAS

TO BE DIVERTED TO WATER TANK.
BALANCE TO REAR INTER-ALLOTMENT DRAINAGE.
COLLECTION AREA = 268.28m²

ALL STORMWATER OVERFLOW OTHER THAN THAT BEING DIRECTED TO WATER TANK(S) TO BE DIRECTED TO REAR INTER-ALLOTMENT DRAINAGE.

PLUMBING LEGEND

WATER PUMP IN ACC. WITH LOCAL

TANK CAPACITY TO BE MAINTAINED AT MINIMUM 10% CAPACITY

ALL RECY. WATER TO BE IN APPROVED COLOUR CODED PIPEWORK (PURPLE)

ALL DRAINAGE LINES ARE FOR ROOF WATER/WATER TANK DRAINAGE ONLY

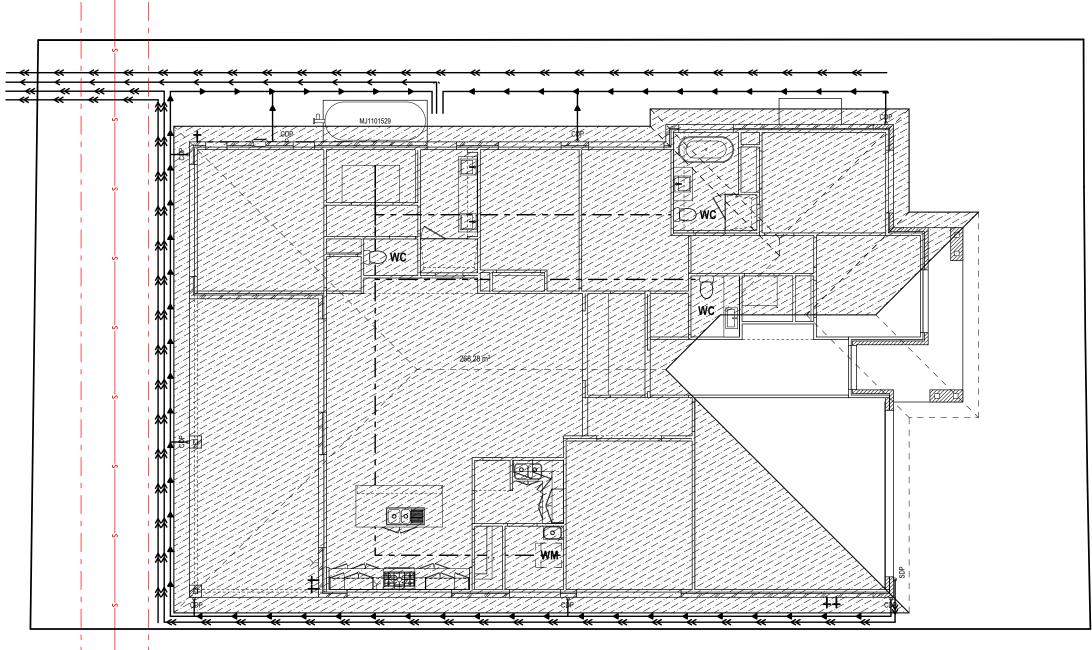
RECYCLED COLD WATER LINE TANK COLD

WATER LINE WATER LINE TO MAIN SUPPLY

> CHARGED LINE TO WATER TANK WATER TANK

STORMWATER OVERFLOW

WM WASHING MACHINE WC WATER CLOSET



CONSTRUCTION **DRAWING**

DATE: 15/09/2021

DRAFTING OFFICE:

SYDNEY PRELIMINARY

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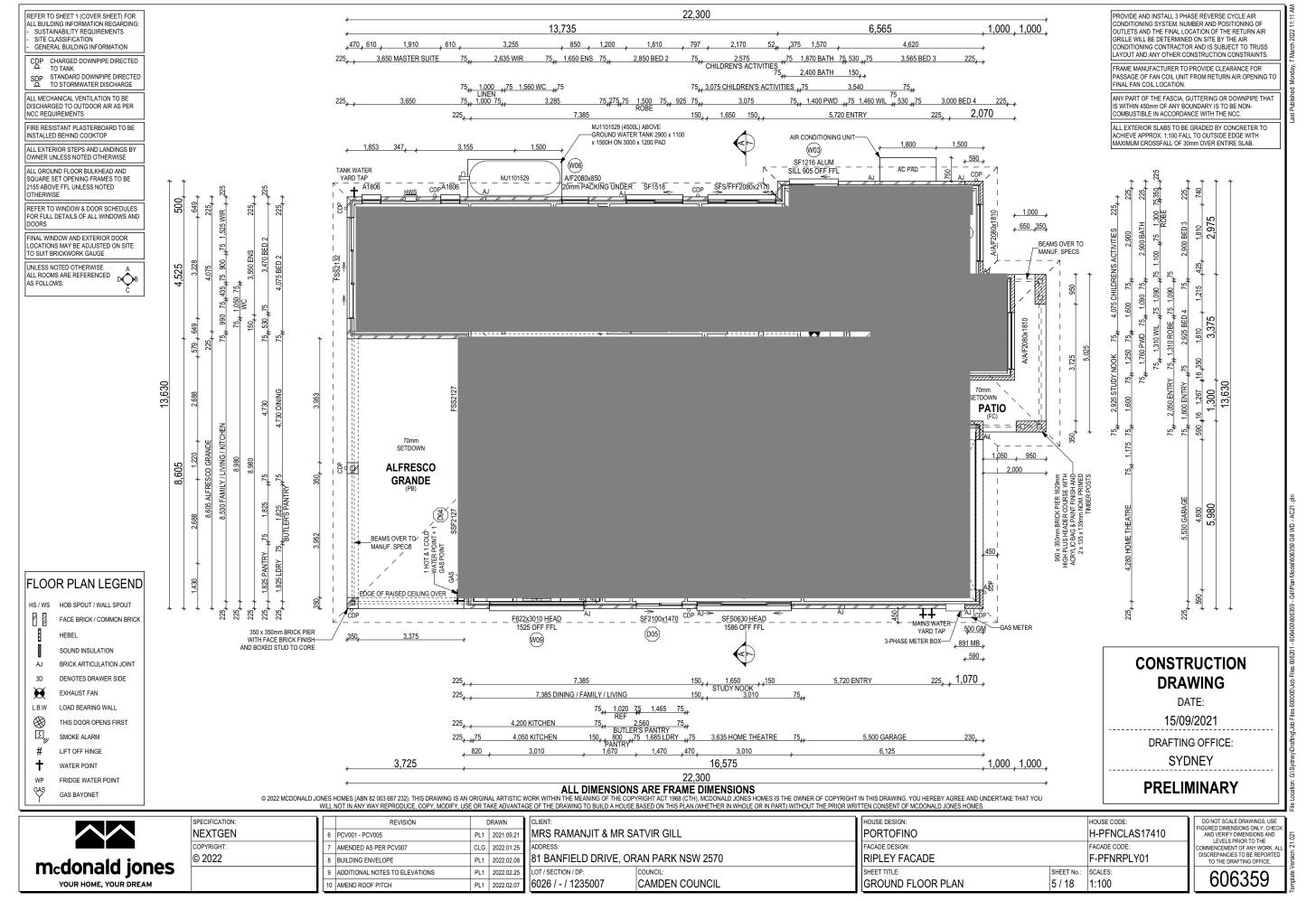
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	7	AMENDED AS PER PCV007	CLG	2022.01.25	
	8	BUILDING ENVELOPE	PL1	2022.02.08	
	9	ADDITIONAL NOTES TO ELEVATIONS	PL1	2022.02.25	
	10	AMEND ROOF PITCH	PL1	2022.02.07	

CLIENT:							
MRS RAMANJIT & MR SATVIR GILL							
ADDRESS:							
81 BANFIELD DRIVE, OF	81 BANFIELD DRIVE, ORAN PARK NSW 2570						
LOT / SECTION / DP: COUNCIL:							
6026 / - / 1235007 CAMDEN COUNCIL							

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ı	HOUSE DESIGN:		HOUSE CODE:	11.
ı	PORTOFINO		H-PFNCLAS17410	F
1	FACADE DESIGN:		FACADE CODE:	c
ı	RIPLEY FACADE		F-PFNRPLY01	
I	SHEET TITLE:	SHEET No.:	SCALES:	ı
	WATER MANAGEMENT PLAN	4 / 18	1:100	



VINDOW SCHEDU 1 ASSUME LOOKING FROM OUTSI											
D CODE°	ROOM	HEIGHT	WIDTH P	ERIMETER	AREA FRAME (m²) TYPE	BAL RATIN	SILL TYPE	ORIENT.	GLAZING AREA (m²)	ADDITIONAL INFORMATION ¹	
V01 A/A/F2080x1810	-	2,080	1,810	7,780	3.76 ALUMINIUM	N/A	SNAP HEADER	W	2.98 CLEAR	BP 693/1387	
V02 A/A/F2080x1810		2,080	1,810	7,780	3.76 ALUMINIUM	N/A	SNAP HEADER	W	2.98 CLEAR	BP 693/1387	
V03 SF1216		1,200	1,570	5,540	1.88 ALUMINIUM	N/A	ANGLED	S	1.64 SATINLITE, TOUGHENED		
V04 SFS/FFF2080x2170		2,080	2,170	8,500	4.51 ALUMINIUM	N/A	ANGLED	S	3.87 CLEAR	BP 620, MP 543-1085/0	
V05 SF1518		1,460	1,810	6,540	2.64 ALUMINIUM	N/A	ANGLED	S	2.35 CLEAR		
V06 A/F2080x850		2,080	850	5,860	1.77 ALUMINIUM	N/A	SNAP HEADER	S	1.39 SATINLITE, TOUGHENED	BP 620	
V07 A1806		1,800	610	4,820	1.10 ALUMINIUM	N/A	ANGLED	S	0.81 CLEAR		
V08 A1806		1,800	610	4,820	1.10 ALUMINIUM	N/A	ANGLED	S	0.81 CLEAR		
V09 F622x3010		622	3,010	7,264	1.87 ALUMINIUM	N/A	ANGLED	N	1.62 CLEAR, TOUGHENED		
V10 SFS0630		600	3,010	7,220	1.81 ALUMINIUM	N/A	ANGLED	N	1.51 CLEAR		

EXTERIOR DOOR SCHEDULE

	DOOME LOOKING THOM OUTOIDE									
ID	CODE°	ROOM	HEIGHT	WIDTH	AREA FRAME (m²) TYPE	BAL RATING	SILL TYPE	ORIENT.	GLAZING TYPE	DOOR TYPE ADDITIONAL INFORMATION¹
D01	1200		2,106	1,267	2.67 TIMBER	N/A	SNAP HEADER	W	DOOR(S): OBSCURE - SIDELIGHT(S): N/A	SWINGING
D02	PSS2132		2,100	3,228	6.78 ALUMINIUM	N/A	SNAP HEADER	Е	CLEAR, TOUGHENED	STACKER
D03	FSS2127		2,100	2,688	5.64 ALUMINIUM	N/A	SNAP HEADER	Е	CLEAR, TOUGHENED	STACKER
D04	SSF2127		2,100	2,688	5.64 ALUMINIUM	N/A	SNAP HEADER	E	CLEAR, TOUGHENED	STACKER
D05	SF2100x1470		2,100	1,470	3.09 ALUMINIUM	N/A	SNAP HEADER	N	CLEAR, TOUGHENED	SLIDING

23.82 m²

INTERIOR DOOR SCHEDULE

QTY	CODE	TYPE	HEIGHT	WIDTH	GLAZING	ADDITIONAL INFORMATION
3	1000 SS	SQUARE SET OPENING	2,155	1,000	N/A	
1	1090 SS	SQUARE SET OPENING	2,155	1,090	N/A	
4	1100 SS	SQUARE SET OPENING	2,155	1,100	N/A	
1	1200 SS	SQUARE SET OPENING	2,155	1,200	N/A	
1	2 x 460	SWINGING	2,040	920	N/A	
2	2 x 520	SWINGING	2,040	1,040	N/A	
1	2 x 620	SWINGING	2,040	1,240	N/A	
1	2 x 820 CSD	CAVITY SLIDING	2,040	1,640	N/A	
1	720	SWINGING	2,040	720	N/A	LIFT-OFF HINGES
1	720 CSD	CAVITY SLIDING	2,040	720	N/A	
2	770	SWINGING	2,040	770	N/A	
1	770 CSD	CAVITY SLIDING	2,040	770	N/A	
6	820	SWINGING	2,040	820	N/A	
1	820	SWINGING	2,040	820	N/A	LIFT-OFF HINGES
1	900 SS	SQUARE SET OPENING	2,155	900	N/A	
1	915 SS	SQUARE SET OPENING	2,155	915	N/A	
1	950 SS	SQUARE SET OPENING	2,155	950	N/A	

PICTURE/TV RECESS & SQUARE SET WINDOW SCHEDULE

QTY	TYPE	HEIGHT	WIDTH	AREA (m²)
1	PICT RECESS	1,155	1.20	1.39
1	PICT RECESS	1,155	2.00	2.31

REFER TO SHEET 1 (COVER SHEET) FOR ALL BUILDING INFORMATION REGARDING: - SUSTAINABILITY REQUIREMENTS - SITE CLASSIFICATION - GENERAL BUILDING INFORMATION

CONSTRUCTION **DRAWING**

DATE: 15/09/2021

DRAFTING OFFICE:

SYDNEY

PRELIMINARY

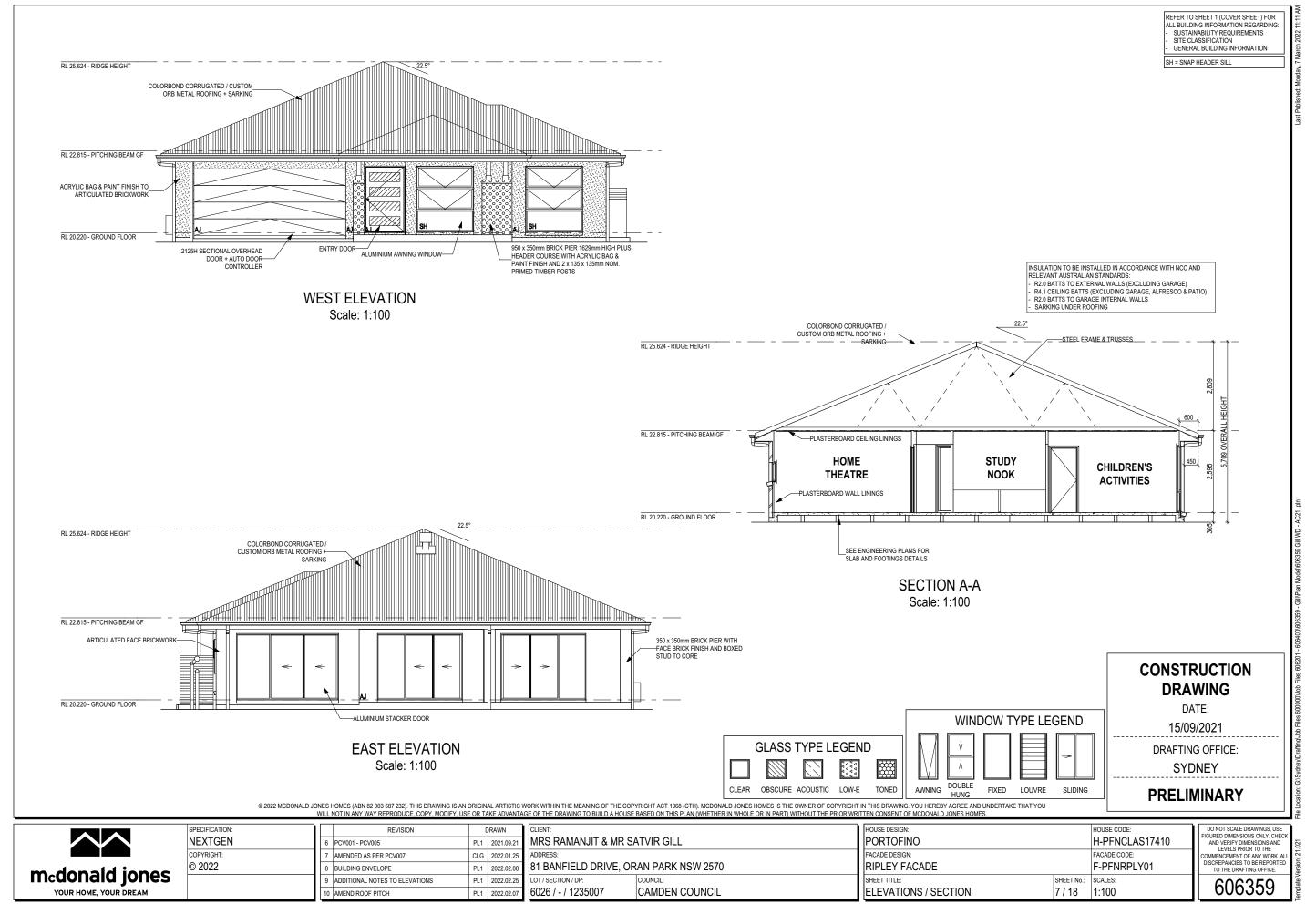
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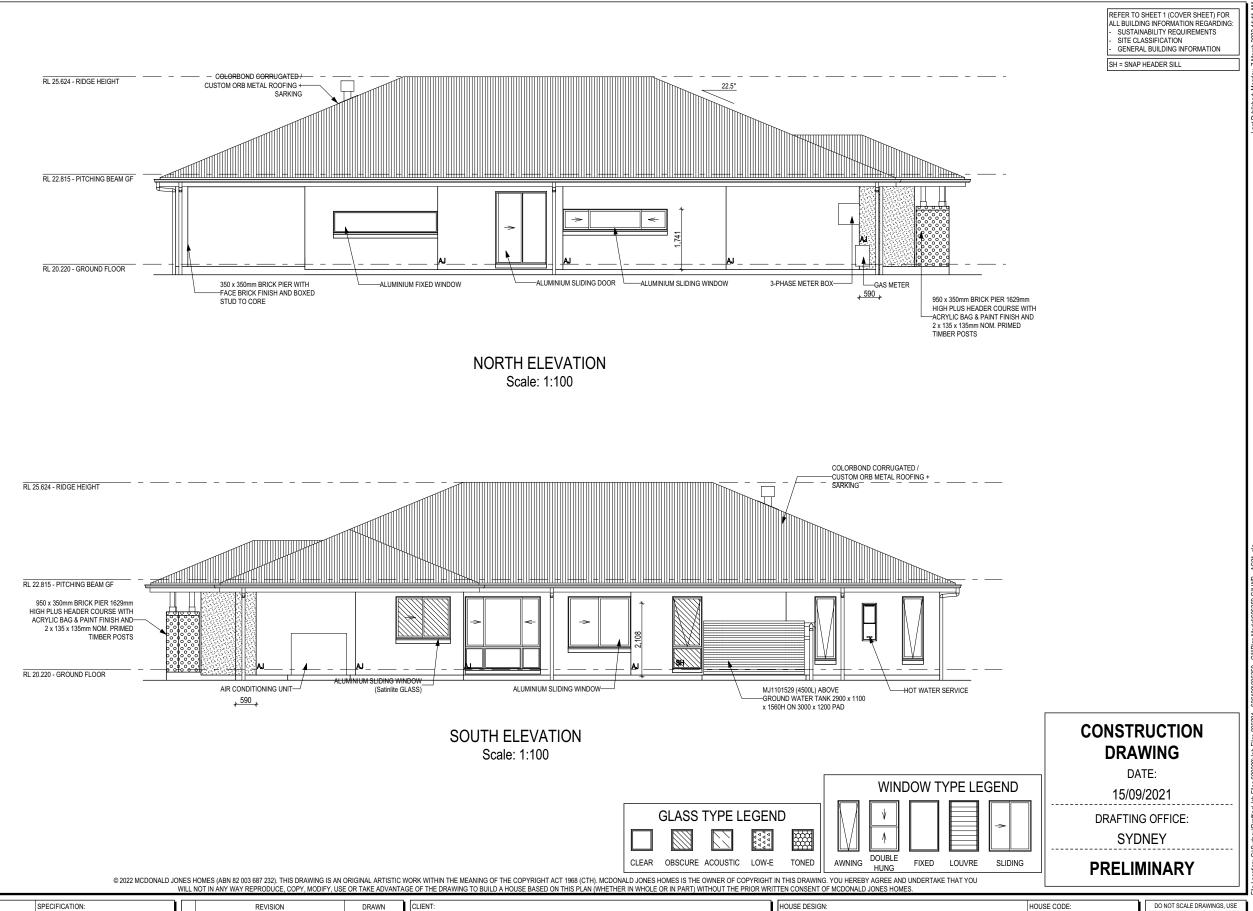
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BUILDING ENVELOPE	PL1	2022.02.08	8	
ADDITIONAL NOTES TO ELEVATIONS	PL1	2022.02.25	L	
AMEND ROOF PITCH	PL1	2022.02.07	6	

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REVISION DRAWN CLIENT:	HOUSE DESIGN:		
6 PCV001 - PCV005 PL1 2021.09.21 MRS RAMANJIT & MR SATVIR GILL	PORTOFINO		
7 AMENDED AS PER PCV007 CLG 2022.01.25 ADDRESS:	FACADE DESIGN:		
8 BUILDING ENVELOPE PL1 2022.02.08 81 BANFIELD DRIVE, ORAN PARK NSW 2570	RIPLEY FACADE		
9 ADDITIONAL NOTES TO ELEVATIONS PL1 2022.02.25 LOT / SECTION / DP: COUNCIL:	SHEET TITLE:		
10 AMEND ROOF PITCH PL1 2022.02.07 6026 / - / 1235007 CAMDEN COUNCIL	WINDOW & DOOR SCHEDULES		

HOUSE DESIGN: PORTOFINO		HOUSE CODE: H-PFNCLAS17410
FACADE DESIGN:		FACADE CODE:
RIPLEY FACADE		F-PFNRPLY01
SHEET TITLE: WINDOW & DOOR SCHEDULES	SHEET No.: 6 / 18	SCALES:



Page 68





SPECIFICATION:			REVISION
NEXTGEN		6	PCV001 - PCV005
COPYRIGHT:	П	7	AMENDED AS PER PCV007
© 2022		8	BUILDING ENVELOPE
		9	ADDITIONAL NOTES TO ELEVATIONS
	lĺ	10	AMEND ROOF PITCH

PL1 2021.09.21

CLG 2022.01.25

PL1 2022.02.08

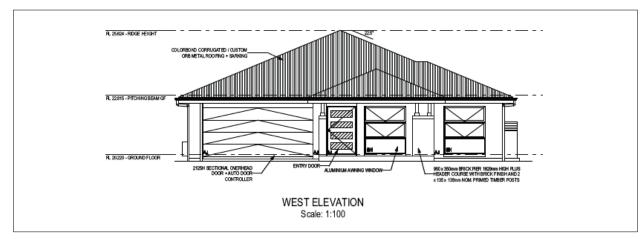
PL1 2022.02.25

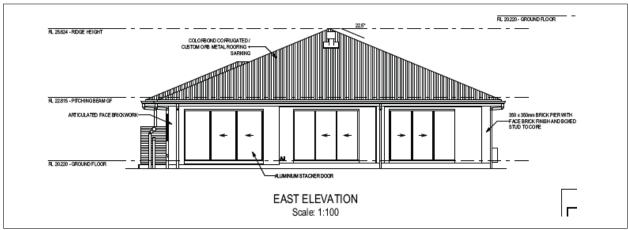
PL1 2022.02.07

LIENT:						
MRS RAMANJIT & MR SATVIR GILL						
DDRESS:						
31 BANFIELD DRIVE, ORAN PARK NSW 2570						
OT / SECTION / DP:	COUNCIL:					
6026 / - / 1235007	CAMDEN COUNCIL					

HOUSE DESIGN:		HOUSE CODE:	ī
PORTOFINO		H-PFNCLAS17410	FI
FACADE DESIGN:		FACADE CODE:	C
RIPLEY FACADE		F-PFNRPLY01	
SHEET TITLE:	SHEET No.:	SCALES:	
ELEVATIONS	8 / 18	1:100	

EXTERNAL COLOUR PLAN





	FIGURED EMENSIONS ONLY, CHEC AND VERLITY DISCUSSIONS
m. donald inner (© 2021 6 PC0001 - PC0005 PL 20210021 81 BANFIELD DRIVE, ORAN PARKNSW 2570 RIPLEY FACADE F-PF-NRPLY01	LINELS PROFITO THE COMMENCEMENT OF ANY WORK A DISCREPANCES TO BE REPORTED
TICUOTIGIU IOTIES 17 AMENDED AS PER PCVI008 PL1 2021/10.20 LOT / SECTION/OP: COUNCIL: SHEET TITLE SHEE	TOTHE CRAFTING OFFICE.
YOUR HOME, YOUR GREAM 8 JURISIDED REPRIEVOW TY I 2023/10/2 BO26 / - / 1/235007 CAMDEN COUNCIL ELEVATIONS / SECTION 7/ 18 1:100	606359



AUSTRAL BRICKS Wilderness, Silver Birch Off White Mortar, Iron joint



METAL ROOFING Custom Orb, Colorbond Shale Grey



WINDOWS Bradnams, Surfmist Matt



COLORBOND, SHALE GREY Gutter & Whirlybird



TAUBMANS, MONUMENT Render to Façade Pillars (By



Owner after Handover)



COLORBOND, SURFMIST Fascia



Render to Facade Main Walls continuing down to Fence Line (By Owner after Handover), Front Door & Eaves



TAUBMANS, SURFMIST



COLORBOND, SHALE GREY Water Tank



TAUBMANS SHALE GREY Downpipes



GARAGE DOOR Flatline, Monument



TAUBMANS CORDOVAN BROWN (Timber Look Paint) Timber Posts







 \Box

NFIEL

 $_{\Omega}$

TO DETAIL.

INTEGRATED MASONRY

LETTERBOX . REFER TO NOTE 3.

COUNCIL CROSSOVER will be in

the same colour as driveway

(SHALE GREY)

16/MPY 7/CWA

1/JAC

FRONT FENCING DECORATIVE STEEL

RENDERED PIERS: SURFMIST. REFER

The infill panels between piers are to be visually permeable and consist of landscaping, decorative steel, wrought

iron, timber pickets or mod-wood pickets TO A TRANSPARENCY OF 50%

OR POWDER COATED ALUMINIUM

COLOUR: SHALE GREY WITH

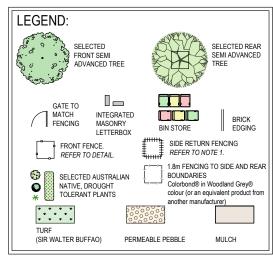
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(A1) EASEMENT TO DRAIN WATER 1.5 WIDE

(V) POSITIVE COVENANT (No.8)

(K) RESTRICTION ON THE USE OF LAND (0.7 WIDE)

(KF) RESTRICTION ON THE USE OF LAND (0.5 WIDE)



LANDSCAPE PLAN HAS BEEN PREPARED IN ACCORDANCE WITH THE CATHERINE PARK ESTATE GUIDELINES - THE HOMESTEAD & CAMDEN COUNCIL

LANDSCAPED AREA	
TOTAL SITE AREA:	515.1m ²
TOTAL LANDSCAPE AREA: (EXCLUDES HARD SURFACES)	172.8m ² 33.5%
MIN. REQUIRED:	30%

LANDSCAPED AREA FRO BUILDING LINE	NT OF
TOTAL AREA:	77.3m ²
TOTAL LANDSCAPE AREA: (EXCLUDES HARD SURFACES)	42m ² 54.3%
MIN PEOUIPED	

TURF (SIR WA	LTER BUFFAO) PERMEABLE PEBBLE	MULCH MIN.	REQUIRED:		40%
PLANT	SCHEDULE:				
CODE	BOTANICAL NAME	COMMON NAME	No.	POT SIZE	MATURE HEIGHT
TREES JAC ULM SHURBS	Jacaranda mimosifolia Ulmus parvifolia	Jacaranda Chinese Elm	1 2	50L 75L	12m 10m
CWA WBG	Callistemon 'White Anzac' Westringia 'Blue Gem'	Callistemon White Anzac Coastal rosemary	7 17	200mm 250mm	1.0m 0.9m
MPY	COVERS & GRASSES Mypoporum parvifolium 'Yareena'	My oporum Yareena	16	150mm	0.2m
TURF	Stenotaphrum secundatum 'Sir Walter'	Sir Walter Buffalo Turf		-	-
MAINTENAN	CE PROCEDURES				

- PLANTED CONTINUE TO WATER WELL ONCE A WEEK.
- NEW GROWTH BEFORE PRUNING AGAIN TO PROMOTE HEALTHY NEW GROWTH.

NOTES:

- BRUSHWOOD OR DECORATIVE TIMBER
- SIDE FENCING IS PERMITTED BETWEEN THE FRONT BOUNDARY AND THE FENCE RETURN (I.E. IN THE FRONT GARDEN). THIS FENCING IS TO BE NO HIGHER THAN 0.9M AND IS TO MEET THE REQUIREMENTS FOR FRONT FENCING AS PER SECTION 2.12 (II). IF THIS SIDE FENCING AND FRONT FENCING ARE BOTH USED, THE TWO ARE TO
- THE LETTERBOX IS TO BE CONSTRUCTED OF EITHER:
- STONE

REV

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С

D

ISSUE / DESCRIPTION

Initial design for DA

Re-design

Amendment

Amendment

Amendment

Amendment

- 4) ALL LANDSCAPED AREAS TO HAVE A MINIMUM 1:100 FALL TOWARDS STORM WATER DRAINS. OR AWAY FROM THE BUILDING FOR POSSIBLE OVERLAND WATER DRAINAGE
- TREES, AS PER THE METHOD OUTLINED IN THE CURRENT AS4970-2009. PERMISSION FROM THE COUNCIL ARBORIST
- RETAINING WALLS ALONG SIDE BOUNDARIES BETWEEN LOTS TO BE FINALISED ON SITE AFTER BENCHING.
- FRONT FACADE OF THE DWELLING.
- ALL GARDEN AREAS TO BE COVERED WITH A MINIMUM OF 75MM OF 14MM PINE BARK MULCH
- - LANDSCAPE DESIGN

MYARD PTY LTD

AFTER PLANTING WATER IN PLANT WELL USING FOUR TIMES THE PLANT

BACKFILL TO PROMOTE GOOD AERATION IN SOIL

SCALE: N.T.S.

TREES SHALL NOT BE TIED UNLESS SUPPORT IS ESSENTIAL

TYPICAL TREE PLANTING DETAIL

FOR TREES 50It AND ABOVE INSERT A 60mm DIA AG PIPE UNDER PLANT IN

2/HI M

ARN 83 602 735 777 info@myard.com.au myard.com.au O2 8801 1825 Suite A9, 24-32 Lexington Drive Bella Vista NSW 2153

This drawing is the copyright property of Myard. No part shall be copied or otherwise used without the authors prior written consent.

Drawing was created using colour and may appear incorrect if reproduced in

GENERAL NOTES:

Prior to being used for construction, the Principal Contractor must ensure that they are in possession of a Construction Certificate and all other required Council approvals. All works are to comply with B.C.A. Statutory

Contractors must verify all dimensions on site before commencing fabrication or preparation of workshop drawings, and verify all errors and ommissions with the Architect. Use figured dimensions only. Do not scale from drawings Position of all services on site to be confirmed prior to commencement of

ES: ROUGHED

AFTER PLANTING WATER IN PLANT WELL USING FOUR TIMES THE PLANT

CONTAINER CAPACITY OF WATER.
FOR TREES 50It AND ABOVE INSERT A 60mm DIA AG PIPE UNDER PLANT IN BACKFILL TO PROMOTE GOOD AERATION IN SOIL.

SCALE: N.T.S. Tube, 150mm, 200mm, 250mm Pot Size

TYPICAL SHRUB PLANTING DETAIL

PLAN DRAWINGS PREPARED FOR DEVELOPMENT APPLICATION ONLY. PLAN IS NOT TO BE USED FOR CONSTRUCTION PURPOSES

SCALE: DRAWING NO. 1:200@A3 LP-21035 CLIENT NO: COUNCIL: 606359 CAMDEN

1/1

SIDE RETURN & GATE:

COLOUR: SHALE GREY

1.8M DECORATIVE STEEL OR

POWDER COATED ALUMINIUM

5,550

APPROX. DRIVEWAY

42m² TOTAL

(28m² TO BDY)

DRIVEWAY:

The piers are to be no higher than

piers is to be no higher than 900mn

INTEGRATED

COLOURED CONCRETE - SHALE GREY

SCALE: N.T.S.

and be 50% transparent.

Stone

Masonry

approval from Harrington Estates

GRADIENT < 12.5%

6

REVISION NORTH

FRONT FENCE & LETTERBOX DETAIL

home. No primary/bold colours are permitted

The letterbox is to be constructed of either:

Side fencing is permitted between the front boundary and the fence return

(i.e. in the front garden). This fencing is to be no higher than 0.9m and is to

meet the requirements for front fencing as per Section 2.12 (ii). If this side

fencing and front fencing are both used, the two are to be matching in style

Fencing along the front boundary is limited to a maximum height of 1.2m

The colour of the letterbox is to be consistent with the front façade of the

Glass reinforced concrete (GRC) that has the appearance of stone or

Feature letterboxes constructed from other materials may be accepted, subject to

DRAWING TITLE: DA LANDSCAPE PLAN CLIENT: MCDONALD JONES HOMES

LOT 6026, DP 1235007, 81 BANFIELD DRIVE, ORAN PARK, NSW 2570



- LAWN TO BE FERTILISED TWICE A YEAR IN THE WARM MONTHS, MOWING WEEKLY IN SUMMER MONTHS AND FORTNIGHTLY OR MONTHLY AS REQUIRED IN THE WINTER MONTHS.
- PLANTS TO BE FERTILISLED A MINIMUM OF TWICE A YEAR AT THE SAME TIME OF PRUNING. TO DO THIS USE A COMPLETE FERTILISER. KEEP MULCH CLEAR OF TREE TRUNK AREA. AFTER PLANT/SHURBS AND TREES ARE
- PRUNE HEDGE PLANTS A MINIMUM OF 2 3 TIMES A YEAR, IN THE WARMER MONTHS. WAIT FOR AT LEAST 10MM OF
- SIDE & REAR BOUNDARY FENCING SHOULD BE COLORBOND METAL PANEL FENCING IN WOODLAND GREY. GATES
- LOCATED IN THE RETURN FENCING ARE TO BE CONSTRUCTED OF DECORATIVE STEEL, WROUGHT IRON,

- MASONRY GLASS REINFORCED CONCRETE (GRC) THAT HAS THE APPEARANCE OF STONE OR MASONRY
- FEATURE LETTERBOXES CONSTRUCTED FROM OTHER MATERIALS MAY BE ACCEPTED, SUBJECT TO APPROVAL FROM HARRINGTON ESTATES
- A TREE PROTECTION ZONE (TPZ) SHALL BE ESTABLISHED FOR THE DURATION OF ANY WORKS NEAR ANY EXISTING
- IS REQUIRED FOR ACTIVITIES THAT DO NOT COMPLY WITH THE CURRENT AUSTRALIAN STANDARDS.
- DRIVEWAY LAYOUT TO BE CONSTRUCTED FROM ARCHITECTURAL CONSTRUCTION DRAWINGS.
- ALL RETAINING WALLS VISIBLE FROM THE STREET TO BE MASONRY WITH COLOURS MATCHING THOSE ON THE
- ALL IMPORTED SOIL TO GARDEN AREAS TO BE OF PREMIUM GARDEN MIX STANDARD AT 300MM DEPTH
- TURF TO BE LAID ON A 150MM MINIMUM BASE OF 80% SAND 20% SOIL MIX. REFER TO DETAIL.

DATE

30.08.21

01.11.21

05.11.21

07.03.22

18.03.22

01.04.22

GARDEN EDGING IS TO BE INSTALLED BETWEEN ALL ADJOINING SOFT LANDSCAPE FINISHES. REFER TO DETAIL

CHECKED

KR

KR

KR

KR

KR

KR

LOCATION OF OUTDOOR

4.401

EXISTING RETAINING

APPROX. LOCATION OF

THE REAR GARDEN MUST INCLUDE AT

LEAST 1 ADVANCED LARGE TREE, AND

LOTS WITH FRONTAGES GREATER THAN

15M MUST HAVE A MINIMUM OF 2 LARGE

TREES IN THE REAR YARD.

CLOTHESLINE (BY OWNER)

(4500L) ABOVE GROUND WATER TANK

2900 x 1100 x 1560H ON 3000 x 1200 PAD

LOT 6027

(VACANT)

LOT 6026

515.1m²

GARAGE

STEPDOWN/

70mm

FFL 20.150 (Levels are +/-100mm

SUBGRADE

DIAL BEFORE

YOU DIG

ww.1100.com.au

DRAWN:

AVS

TURF DETAIL

SCALE: N.T.S.

MAXIMUM DEPTH 75mm

WITH NOT MORE THAN 10% ORGANIC

HOLE TO BE DUG TWICE THE SIZE OF

THE CONTAINER WITH SURFACE

ഗ ഗ ⋖

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G

30.145

PROPOSED

RESIDENCE

FFL 20.220

FGL 19.910

(Levels are +/-100mm

LOT 6025 (VACANT)

30.565

PAVER I AID ON A

BRICK GARDEN EDGE DETAIL

SCALE: N.T.S.

x 38 x 38mm H/W STAKES DRIVEN

50MM WERRING LOOSELY STAPLED TO

MORE THAN 10% ORGANIC MATTER

STAKES WITH A DOUBLE CONFIGURATION

HOLE TO BE DUG TWICE THE SIZE OF THE

CONTAINER WITH SURFACE ROUGHED

BACKFILL SOIL TO BE CONDITIONED WITH NOT

OUTSIDE OF ROOT BALL AND A

MINIMUM OF 1200mm HIGH

MULCH WELL AS SHOWN

SAND CEMENT BED

TOP TO FINISH FLUSH

WITH SURFACE OF TURF

MJ1101529

PAGE NO:





CAMDEN LOCAL PLANNING PANEL

CLPP02

SUBJECT: DA/2021/1953/1 - CONSTRUCTION OF A SINGLE STOREY DWELLING

HOUSE - 6 CONNOR WAY, ORAN PARK

TRIM #: 22/134253

DA Number:	2021/1953/1			
Development:	Construction of a single storey dwelling house with associated landscaping and site works			
Estimated Cost of Development:	\$500,000			
Site Address(es):	6 Connor Way, Oran Park			
Applicant:	Jessica Carbone – Maretta Design			
Owner(s):	G Sinclair-Carroll & J Carbone			
Number of Submissions:	No submissions			
Development Standard Contravention(s):	Clause 4.3 Height of Buildings			
Classification:	Nominated Integrated Development			
Recommendation:	Approve with conditions			
Panel Referral Criteria:	Departure from a development standard greater than 10%			
Report Prepared By:	Virginia Fairley (Executive Planner)			

PURPOSE OF REPORT

The purpose of this report is to seek the Camden Local Planning Panel's (the Panel's) determination of a development application (DA) for the construction of a single storey dwelling house at 6 Connor Way, Oran Park (Lot 6006 DP 1235007).

The Panel is to exercise Council's consent authority functions for this DA as, pursuant to the Minister for Planning's Section 9.1 Direction, the development seeks to depart from the Clause 4.3 height of buildings principal development standard prescribed in State Environmental Planning Policy (Precincts - Western Parkland City) 2021 by greater than 10%.

SUMMARY OF RECOMMENDATION

That the Panel determine DA/2021/1953/1 for a single storey dwelling house with associated landscaping and site works pursuant to Section 4.16 of the *Environmental Planning and Assessment Act 1979* by granting consent subject to the conditions **attached** to this report.



EXECUTIVE SUMMARY

Council is in receipt of a DA for the construction of a single storey dwelling house with associated landscaping and site works at 6 Connor Way, Oran Park.

The DA has been assessed against the Environmental Planning and Assessment Act 1979, the Environmental Planning and Assessment Regulation 2021, relevant environmental planning instruments, development control plans and policies.

The DA was publicly exhibited for a period of 28 days in accordance with the Camden Community Participation Plan 2021. The exhibition period was from 11 January 2022 to 14 February 2022 and no submissions were received.

The proposed dwelling house will have a maximum building height of 5.75m to the ridge of its 22.5 degree pitched roof. This exceeds the maximum 5m building height which applies under Clause 4.3 Appendix 5 and the Height of Buildings Map (HoB_004) of State Environmental Planning Policy (Precincts - Western Parkland City) 2021.

The 5m height development control has been imposed as the lot is within the curtilage of a state heritage listed Oran Park House (also known as Catherine Park House) and this control is related to requirements for single storey development.

The 5m building height standard does not however provide flexibility to enable the design of residential dwellings as intended in this heritage setting and comply with site specific controls within the DCP, including a minimum roof pitch of 22.5 degrees. A building height variation arises due to the 22.5 degree pitched roof ridge breaching the 5m maximum height.

Council has considered a draft Planning Proposal (PP/2021/1) submitted by the estate developer that seeks to amend the SEPP to address the anomalies associated with the 5m height standard. The Planning Proposal seeks to increase the allowable building heights by inserting a new additional local provision that will enable a merit-based assessment to be undertaken to allow building heights above 5m providing:

- the dwelling is single storey;
- the dwelling is a detached dwelling;
- the dwelling is contained within a Standard Building Height Envelope (as recommended by Heritage NSW);
- the dwelling does not exceed 7m; and
- no more than 30% of the front building line is above 4m.

The proposed dwelling house at 6 Connor Way complies with the proposed building envelope control. The Planning Proposal was recommended by the Panel (at its meeting on 21 September 2021) and endorsed by Council at its meeting on 12 October 2021. The Planning Proposal has received Gateway Determination from the Department of Planning and Environment (DPE) and has been publicly exhibited (from Wednesday 9 February until Wednesday 9 March 2022).

The subject site is located within the heritage curtilage of Oran Park House and Heritage NSW have issued standard GTAs that apply to the project.



The applicant has submitted a Clause 4.6 written request to support and provide justification for the contravention of the development standard. The proposed contravention, and the applicant's Clause 4.6 written request, have been assessed in this report and are supported by Council staff.

Based on the assessment, it is recommended that the DA be approved subject to the conditions **attached** to this report.

KEY PLANNING CONTROL VARIATIONS

Control	Proposed	Variation
Clause 4.3 - Height of Building		
Camden Growth Centre Precinct Plan	5.75m	0.75m or 15%
SEPP (Precincts - Western Parkland City) 2021 – 5m		

AERIAL PHOTO



THE SITE

The site is legally described as Lot 6006 DP 1235007, and commonly known as 6 Connor Way, Oran Park.

The site is a cleared and recently constructed lot in a 'Greenfields' subdivision, having been registered in May 2021. It is located on the southern side of Connor Way opposite Oran Park House. The site has an area of 703.1m² with a frontage of 18.7m and depth of 37.6m. There is very little change in level across the lot, with a drop of approx. 200mm from the north western to the south eastern corner. There is a low retaining wall on the side and rear boundaries of the lot. There is a 0.5m wide restriction and positive covenant related to the maintenance of the retaining wall. The proposed dwelling house will not conflict with these.



The site is located within the curtilage of an item of state heritage significance, SHR:1695 Oran Park House (also known as Catherine Park House). Oran Park House sits on a prominent knoll within a 4.5ha lot which also includes surrounding gardens. A former associated silo and coach house are located to the east of the house. The house its setting and associated buildings retain heritage significance as one of a number of early pastoral properties and their homesteads in the Camden LGA, arising from colonial land grants.



Figure 1: View of the site from Connor Way.

ZONING PLAN





BUILDING HEIGHT PLAN





HERITAGE LISTING





AREA MASTER PLAN



DEVELOPMENT HISTORY

The relevant development history of the site is summarised in the following table:

Date	Development
23 March 2018	DA/2017/491/1 — Consent was granted to a subdivision to create 141 residential lots, 2 superlots, a lot containing Oran Park House and its improvements, 1 residue lot, 1 public reserve lot, construction of public roads, provision of services, earthworks, site works and retaining walls to be delivered in four stages. This resulted in creation of the subject lot.
	DA/2021/77/1 – A DA was submitted to Council that sought concept approval to establish site-specific building height development standards on 66 residential lots (8m as opposed to 5m) and stage 1 consent for the construction of 3 dwelling houses.
29 January 2021	The DA was withdrawn at the request of Council officers as it was determined that the height change should be addressed as part of a Planning Proposal.
	Prior to the DA being withdrawn, Heritage NSW issued general terms of approval (GTAs) for the Concept DA. The GTAs required any dwellings proposed on the subject lots to comply with a building envelope, including:



	 a 3m height limit at the front building line, and up to a maximum 4m for 30% of the building frontage; and the height of the building envelope increasing by 27.5 degrees from the building line to a maximum height of 7m.
26 February 2021	Planning Proposal (PP/2021/1/1) was submitted to Council. The Planning Proposal seeks to create additional local provisions to increase building heights for residential development surrounding Oran Park House by introducing a building envelope as a means of varying the 5m building height control (based upon the building envelope recommended by Heritage NSW in the GTAs issued for DA/2021/77/1).
12 December 2021	Planning Proposal (PP/2021/1/1) received Gateway Determination from Department of Planning and Environment (DPE).
9 February 2022	Planning Proposal (PP/2021/1/1) was placed on public exhibition from Wednesday 9 February until Wednesday 9 March 2022.

THE PROPOSAL

DA/2021/1953/1 seeks approval to construct a single storey dwelling house with associated landscaping and site works at 6 Connor Way, Oran Park.

The proposed dwelling house consists of four bedrooms, study, kids retreat, combined dining/family area, kitchen, home theatre, laundry, bathroom, double garage and an attached shed (storage) at the rear of the dwelling.

The estimated cost of the development is \$500,000.

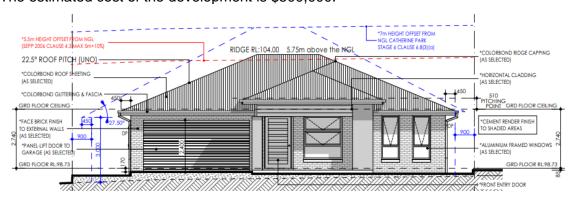


Figure 2: Proposed front elevation (blue dash line relates to building envelope).

BACKGROUND

The 5m height of buildings development standard was imposed on this lot as it is within the curtilage of a state heritage listed Oran Park House, where this control is related to restricting development to single storey.



This building height standard however does not allow for flexibility in achieving compliance with existing site-specific controls in Camden Growth Centre Precincts DCP and Schedule 4 Catherine Fields (Part) Precinct. The 5m building height standard does not enable the proper design of residential dwellings as intended in the heritage setting, in compliance with site specific controls within the DCP for a minimum roof pitch of 22.5 degrees.

Dwelling houses with hipped and gabled roof forms (with a roof pitch greater than 12.5 degrees) will inherently exceed the 5m building height development standard given the relative size (500-700sqm) and width of the properties, coupled with the larger building footprint required by single storey dwellings. This is illustrated in figures 3 and 4 below.

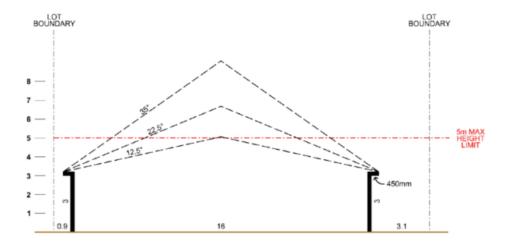


Figure 3: Five metre maximum building height limit compared to roof pitches.

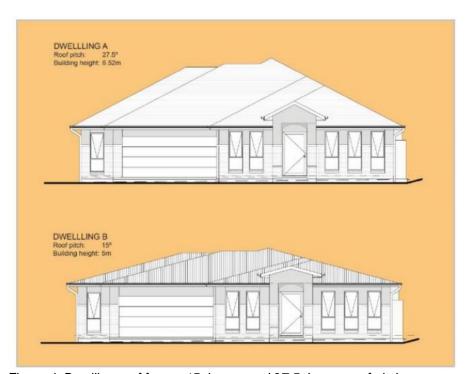


Figure 4: Dwelling roof forms, 15 degree and 27.5 degree roof pitches



Council has considered a draft Planning Proposal (PP/2021/1) submitted by the estate developer which seeks to amend the SEPP to address the anomalies associated with the 5m height control. The Planning Proposal seeks to increase the allowable building heights by inserting a new additional local provision that will allow building heights above 5m providing:

- the dwelling is single storey;
- the dwelling is a detached dwelling;
- the dwelling is contained within a Standard Building Height Envelope (as recommended by Heritage NSW);
- the dwelling does not exceed 7m; and
- no more than 30% of the front building line is above 4m.

This DA has been assessed in relation to this building envelope and the dwelling design has been refined and amended to ensure that it fits within the envelope as a basis for the issue of GTAs by Heritage NSW (as demonstrated in Figure 5 below).

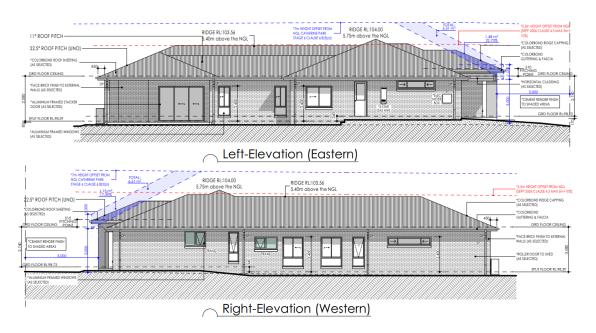


Figure 5: Relationship of the proposed building to standard building envelope (as recommended by Heritage NSW)

ASSESSMENT

Environmental Planning and Assessment Act 1979 - Section 4.15(1)

In determining a DA, the consent authority is to take into consideration such of the following matters as are of relevance to the development the subject of the DA:

(a)(i) the provisions of any environmental planning instrument

The environmental planning instruments that apply to the development are:

- State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004;
- State Environmental Planning Policy (Resilience and Hazards) 2021;
- State Environmental Planning Policy (Biodiversity and Conservation 2021; and



State Environmental Planning Policy (Precincts - Western Parkland City) 2021.

State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004

A BASIX Certificate was submitted with the DA. The proposal has been assessed against the provided BASIX Certificate. The proposal will be able to meet the commitments and targets identified. A condition of consent is recommended to ensure compliance is achieved.

State Environmental Planning Policy (Resilience and Hazards) 2021

The SEPP provides a state-wide planning approach to the remediation of contaminated land.

Clause 4.6 Chapter 4 of this SEPP requires the consent authority to consider if the site if contaminated. If the site is contaminated, the consent authority must be satisfied that it is suitable in its contaminated state for the development. If the site requires remediation, the consent authority must be satisfied that it will be remediated before the land is used for the development.

Contamination and remediation were appropriately dealt with under the parent subdivision development application DA/2017/491/1. The subject land has been validated and is suitable for the proposed residential development.

<u>State Environmental Planning Policy (Biodiversity and Conservation) 2021 - Chapter 9 - Hawkesbury-Nepean River</u>

The SEPP seeks to ensure protection is maintained for the environment of the Hawkesbury-Nepean river system and that impacts of future land uses are considered in a regional context.

The proposed development will not result in detrimental impacts upon the Hawkesbury-Nepean River system. The proposed development will further adopt appropriate sediment and erosion control measures and water pollution control devices that will avoid impacts being caused to watercourses and in turn, the Hawkesbury-Nepean River system.

State Environmental Planning Policy (Precincts - Western Parkland City) 2021

The Western Parkland City SEPP aims to co-ordinate the release of land for residential, employment and other urban development in the North West Growth Centre, the South West Growth Centre, Wilton Growth Area and the Greater Macarthur Growth Area.

Site Zoning and Permissibility.

The site is zoned R2 Low Density Residential pursuant to Appendix 5, Clause 2.2 of the Western Parkland City SEPP. The development is characterised as a 'Dwelling House' by the Western Parkland City SEPP, meaning a building containing only one dwelling.

The development is permitted with consent in the R2 Low Density Residential Zone pursuant to the land use table in Appendix 5 of the Western Parkland City SEPP.



Planning Controls

An assessment table in which the development is considered against the Western Parkland City SEPP's planning controls is provided in the **attached** documents.

Clause 4.6 – Exceptions to Development Standards

The proposed development will contravene the height of buildings development standard which applies under Clause 4.3 of Appendix 5 of the Western Parkland City SEPP. The height of buildings development standard limits buildings to a maximum height of 5m from existing ground level. The proposed development is 5.75m in height, breaching the development standard by 0.75m or 15%.

Pursuant to Clause 4.6(3) of Appendix 5 – Western Parkland City SEPP, the applicant has provided a written request justifying contravention of the development standard for the following reasons:

- Compliance with the 5m height standard would detract from the design of the single storey dwelling and the overall streetscape;
- The development contravention will not impact on views and vistas to/from Oran Park House:
- The development contravention allows for a single storey dwelling with the appropriate roof form and pitch. The development contravention does not impact the intended type, or character of the desired development rather, aligns with the intended development of single storey dwellings;
- The development contravention facilitates orderly and proper delivery of development as intended by the DCP;
- The request also demonstrates that relevant tests established in the Land and Environment Court (as set out in the Department's 2011 guideline for varying development standards) can be met:
 - The objectives of the standard and the R2 Low Density Residential zone are achieved notwithstanding non-compliance with the standard. A single storey detached dwelling which meets combined design requirements of setbacks, floor space ratio, and hipped roof forms ensures there are no significant adverse impacts. The objectives and intent of built form surrounding Oran Park House will be preserved;
 - If compliance was required the underlying objectives would be thwarted as the 5m height limit would not allow for a dwelling design as intended in the heritage curtilage, consistent with the DCP controls and heritage guidelines; and
 - Compliance with the 5m maximum building height would be unreasonable and detrimental to the current environmental character of the site and surrounds. The dwelling is consistent with the intended outcome for residential land surrounding Oran Park House with simple hipped and/or gabled roof forms of at least 22.5 degrees.

A copy of the applicant's Clause 4.6 written request is provided as an **attachment** to this report.



The Clause 4.6 request establishes that compliance with the development standard is unreasonable and unnecessary in the circumstances of the case and that there are sufficient planning grounds to justify contravening the development standard, in accordance with Clause 4.6(3).

Council staff are also satisfied that the proposed development will be in the public interest because it is consistent with the objectives of the standard and the objectives for development within the R2 Low Density Residential zone, in accordance with Clause 4.6(4).

The proposed development with a 5.75m building height to its 22.5 degree pitched roof ridge is otherwise consistent with the objectives of the development standard. The dwelling is single storey. Most of the dwelling is within the maximum height and its design is compatible to its heritage setting, including its roof pitch. The design of the dwelling will minimise visual impacts and protect adjoining development.

1. Indicative Layout Plan.

The intended outcome established within the Indicative Layout Plan (figure 2-1) for this part of the Catherine Fields (Part) Precinct DCP is for low density residential development. The proposal is for a single storey dwelling, consistent with this outcome.

2. Clause 4.3 'Height of Buildings' – Objectives.

Alignment with the objectives of Clause 4.3 are maintained. The development contravention will not result in development greater than single storey and it will be consistent with objectives to minimise visual impact and protect the amenity of adjoining development and land in terms of solar access to buildings and open space.

3. R2 Low Density Residential Zone – Objectives.

The development contravention will not depart from the objectives of the R2 Low Density Residential zone and not be inconsistent with intended outcomes for the zone, as it will:

- provide for the housing needs of the community within a low density residential environment; and
- provide a diverse range of housing types to meet community housing needs within a low density residential environment.
- 4. Site-specific objectives and controls.

Strict compliance with the 5 metre building height standard does not provide flexibility in achieving site-specific controls and providing for a dwelling design outcome, including roof form and pitch, that appropriately responds to the unique characteristics of the precinct, and the historically significant Oran Park House.

5. Alignment with DCP controls.

The building height standard contravention does not result in additional non-compliances with any development controls in the Camden Growth Centre Precincts DCP and Schedule 4 Catherine Fields (Part) Precinct. The single storey development is considered to fulfill the relevant controls and their objectives.

It is noted that the Panel may assume the concurrence of the Secretary pursuant to Planning Circular PS 20-002.



Consequently, it is recommended that the Panel support this proposed contravention to Clause 4.3 of Appendix 5 of the Western Parkland City SEPP.

(a)(ii) the provisions of any proposed instrument that is or has been the subject of public consultation under this Act and that has been notified to the consent authority (unless the Secretary has notified the consent authority that the making of the proposed instrument has been deferred indefinitely or has not been approved)

Draft Environment State Environmental Planning Policy (Draft Environment SEPP)

The development is consistent with the Draft Environment SEPP in that there will be no detrimental impacts upon the Hawkesbury-Nepean River system as a result of it.

<u>Draft Remediation of Land State Environmental Planning Policy (Draft Remediation SEPP)</u>

The development is consistent with the Draft Remediation SEPP in that the land has been validated and is suitable for the proposed residential use.

<u>Draft Planning Proposal State Environmental Planning Policy (Precincts – Western Parkland City)</u> 2021

The development is consistent with the Draft Planning Proposal that seeks to increase the allowable building heights by inserting a new additional local provision into Appendix 5 of the SEPP that will enable a merit-based assessment to allow building heights above 5m, providing:

- the dwelling is single storey;
- the dwelling is a detached dwelling;
- the dwelling is contained within the Standard Building Height Envelope (as recommended by Heritage NSW);
- the dwelling does not exceed 7m; and
- no more than 30% of the front building line is above 4m.

(a)(iii) the provisions of any development control plan

<u>Camden Growth Centre Precincts Development Control Plan (Camden Growth Centre DCP)</u>

An assessment table in which the development is considered against the Camden Growth Centre DCP is provided as an **attachment** to this report.

(a)(iiia) the provisions of any planning agreement that has been entered into under section 7.4, or any draft planning agreement that a developer has offered to enter into under section 7.4

No relevant planning agreement or draft planning agreement exists or has been proposed as part of this DA.

(a)(iv) the regulations (to the extent that they prescribe matters for the purposes of this paragraph)



The *Environmental Planning and Assessment Regulation 2000* prescribes several matters that are addressed in the conditions **attached** to this report.

(b) the likely impacts of the development, including environmental impacts on both the natural and built environments, and social and economic impacts in the locality

As demonstrated by the assessment, the development is unlikely to have any unreasonable adverse impacts on either the natural or built environments, or the social and economic conditions in the locality.

(c) the suitability of the site for the development

As demonstrated by the above assessment, the site is considered to be suitable for the development.

(d) any submissions made in accordance with this Act or the regulations

The DA was publicly exhibited for a period of 28 days in accordance with the Camden Community Participation Plan 2021. The exhibition period was from-11 January 2022 to 14 February 2022. No submissions were received.

(e) the public interest

The public interest is served through the detailed assessment of this DA under the *Environmental Planning and Assessment Act 1979*, the *Environmental Planning and Assessment Regulation 2000*, environmental planning instruments, development control plans and policies. Based on the above assessment, the development is consistent with the public interest.

EXTERNAL REFERRALS

External Referral	Response
Heritage NSW	
Integrated Development	General Terms of Approval (GTAs) were issued by the delegate of the Heritage Council of NSW on 3 April 2022
Section 58 approval, Heritage Act, 1977	delegate of the Heritage Council of NOW off 3 April 2022

Conditions that require compliance with these external referral recommendations are included in the recommended conditions of consent.

FINANCIAL IMPLICATIONS

This matter has no direct financial implications for Council.

CONCLUSION

The DA has been assessed in accordance with Section 4.15(1) of the *Environmental Planning and Assessment Act 1979* and all relevant instruments, plans and policies. The DA is recommended for approval subject to the conditions **attached** to this report.



RECOMMENDED

That the Panel:

- i. support the applicant's written request lodged pursuant to Clause 4.6(3) of Appendix 5, State Environmental Planning Policy (Precincts - Western Parkland City) 2021 to contravene the maximum height of buildings development standard in Clause 4.3 of Appendix 5, State Environmental Planning Policy (Precincts - Western Parkland City) 2021; and
- ii. approve DA/2021/1953/1 for the construction of a single storey dwelling house at 6 Connor Way, Oran Park, subject to the conditions attached to this report.

REASONS FOR DETERMINATION

- 1. The Panel has considered the written request to contravene Appendix 5, State Environmental Planning Policy (Precincts Western Parkland City) 2021 in relation to the maximum height of buildings development standard. The Panel considers that compliance with the standard is unreasonable and unnecessary in the circumstances and that, despite the contravention of the development standard, the development satisfies the objectives of the zone and standard, will be in the public interest and is acceptable in the particular circumstances of the case.
- 2. The development is consistent with the objectives of the applicable environmental planning instrument, being Appendix 5, State Environmental Planning Policy (Precincts Western Parkland City) 2021.
- 3. The development is consistent with the objectives of Camden Growth Centre Precincts Development Control Plan.
- 4. The development is unlikely to have any unreasonable adverse impacts on the natural or built environment.
- 5. In consideration of the aforementioned reasons, the development is a suitable and planned use of the site and its approval is in the public interest.

ATTACHMENTS

- 1. Recommended Conditions
- 2. SEPP Assessment Table
- 3. Growth DCP Assessment Table
- 4. Clause 4.6 Written Request
- 5. Heritage NSW Standard GTA
- 6. Architectural Plans

Recommended Conditions

1.0 - General Conditions of Consent

The following conditions of consent are general conditions applying to the development.

(1) **Approved Plans and Documents** - Development shall be carried out in accordance with the following plans and documents, and all recommendations made therein, except where amended by the conditions of this development consent:

Plan Reference/ Drawing No. MD065-21	Name of Plan	Prepared by	Date
Sheet 01 of 06	Site Plan	Marretta design and	04.03.2022
Sheet 02 of 06	Sediment Control/Stormwater Concept	development	Rev. B-3
Sheet 03 of 06	Ground Floor Plan		
Sheet 04 of 06	Front and Rear		
	Elevations		
Sheet 05 of 06	Left and Right Elevations		
Sheet 06 of 06	Section		
Sheet 01 of 01	Landscape Plan		
-	Colour Schedule		Undated

Document Title	Prepared by	Date
BASIX Certificate No. 1208410S_02	Energi Thermal Assessors Pty Ltd	23 December 2021
Waste Management Plan	Ms Carbone	Undated

(2) General Terms of Approval/Requirements of State Authorities - The general terms of approval/requirements from state authorities shall be complied with prior to, during, and at the completion of the development.

The general terms of approval/requirements are:

1. Heritage NSW, ref No. HMS Application ID:739 dated 3/04/2022

1. UNEXPECTED HISTORICAL ARCHAEOLOGICAL RELICS

The applicant must ensure that if unexpected archaeological deposits or relics not identified and considered in the supporting documents for this approval are discovered, work must cease in the affected area(s) and the Heritage Council of NSW must be notified. Additional assessment and approval may be required prior to works continuing in the affected area(s) based on the nature of the discovery.

2. ABORIGINAL OBJECTS

Should any Aboriginal objects be uncovered by the work which is not covered by a valid Aboriginal Heritage Impact Permit, excavation or disturbance of the area is to stop immediately and Heritage NSW is to be informed in accordance with the *National Parks and Wildlife Act 1974* (as amended). Works affecting Aboriginal objects on the site must not continue until Heritage NSW has been informed and the appropriate

approvals are in place. Aboriginal objects must be managed in accordance with the *National Parks and Wildlife Act 1974*.

3. COMPLIANCE

If requested, the applicant and any nominated heritage consultant may be required to participate in audits of Heritage Council of NSW approvals to confirm compliance with conditions of consent.

4. SECTION 60 APPLICATION

An application under section 60 of the *Heritage Act 1977* must be submitted to and approved by the Heritage Council of NSW (or delegate), prior to work commencing.

- (3) **BASIX Certificate** The applicant shall undertake the development strictly in accordance with the commitments listed in the approved BASIX certificate(s) for the development to which this development consent applies.
- (4) National Construction Code Building Code of Australia (BCA) All building work shall be carried out in accordance with the BCA. In this condition, a reference to the BCA is a reference to that Code as in force on the date the application for the relevant Construction Certificate is made.
- (5) **Home Building Act** Pursuant to Section 4.17(11) of the *EP&A Act 1979*, residential building work within the meaning of the *Home Building Act 1989* shall not be carried out unless the principal certifier for the development to which the work relates has given Council written notice of the following:
 - a) for work that requires a principal contractor to be appointed:
 - i. the name and licence number of the principal contractor, and
 - ii. the name of the insurer of the work under Part 6 of the *Home Building Act* 1989.
 - b) for work to be carried out by an owner-builder:
 - i. the name of the owner-builder, and
 - ii. if the owner-builder is required to hold an owner-builder permit under the *Home Building Act 1989*, the number of the owner-builder permit.

If the above information is no longer correct, further work must not be carried out unless the principal certifier has given Council written notice of the updated information.

(6) Home Building Act - Insurance - Building work that involves residential building work within the meaning of the Home Building Act 1989 shall not commence until such time as a contract of insurance is in force in accordance with Part 6 of that Act.

This requirement does not apply:

a) to the extent to which an exemption is in force under the *Environmental Planning and Assessment (Development Certification and Fire Safety)*Regulation 2021, or

- b) to the erection of a temporary structure, other than a temporary structure to which subsection (3) of Section 69 of the *Environmental Planning and Assessment Regulation 2021* applies.
- (7) Shoring and Adequacy of Adjoining Property If the approved development involves excavation that extends below the level of the base of the footings of a building, structure or work on adjoining land, including a structure or work in a road rail corridor, the person having the benefit of the development consent must, at the person's own expense:
 - a) protect and support the building, structure or work on adjoining land from possible damage from the excavation, and
 - b) if necessary, underpin the building, structure or work on adjoining land to prevent damage from the excavation.

This condition does not apply if the person having the benefit of the development consent owns the adjoining land or the owner of the adjoining land gives written consent to the condition not applying.

A copy of the written consent must be provided to the principal certifier prior to the excavation commencing.

(8) Infrastructure in Road and Footpath Areas – Infrastructure must not be removed and/or reconstructed without prior written approval from Council. Any costs incurred due to the relocation, restoration or reconstruction of pram ramps, footpath, light poles, kerb inlet pits, service provider pits, street trees or other infrastructure in the street footpath area for the proposed development shall be borne by the applicant, and not Council.

Note. The issue of this development consent does not imply concurrence or approval of any required public infrastructure work associated with the development.

2.0 - Prior to Issue of a Construction Certificate

The following conditions of consent shall be complied with prior to the issue of a Construction Certificate.

- (1) Structural Engineer's Details The piers/slabs/footings/structural elements shall be designed and certified by a suitably qualified structural engineer and shall take into consideration the recommendations of any geotechnical report applicable to the site. A statement to that effect shall be provided to the accredited certifier.
- (2) **Driveway Gradients and Design** The design of all driveways shall comply with AS 2890.1-2004 'Off street car parking' and:
 - the driveway shall comply with Council's Access Driveway Specifications; https://www.camden.nsw.gov.au/assets/pdfs/Development/Preparing-a-DA/Development-Guidelines-and-policies/Access-Driveways-Specifications-and-Drawings.pdf
 - b) the driveway shall be at least 1m from any street tree, stormwater pit or service infrastructure;

- the level for the driveway across the footpath area shall achieve a gradient of 4%; and
- a Driveway Crossing Approval (PRA) must be obtained prior to the issue of a Construction Certificate.

Details demonstrating compliance shall be provided to the accredited certifier prior to issue of a Construction Certificate.

- (3) **Soil, Erosion, Sediment and Water Management** An erosion and sediment control plan shall be prepared in accordance with 'Managing Urban Stormwater Soils and Construction ('the blue book'). Details demonstrating compliance shall be provided to the certifier with the Construction Certificate application.
- (4) Works in Road Reserves Where any works are proposed in a public road reservation, a Road Opening Permit shall be obtained from Council in accordance with Section 138 of the Roads Act 1993.
- (5) Salinity (Dwellings and Outbuildings) The approved development shall comply with the requirements of the salinity management plan Report on Salinity Investigation and Management Plan: Proposed Residential Subdivision Catherine Park prepared by Douglas Partners, Project 76559.00 dated November 2015.
 - Details demonstrating compliance shall be provided to the accredited certifier with the Construction Certificate application.
- (6) Long Service Levy In accordance with Section 34 of the Building and Construction Industry Long Service Payments Act 1986, the applicant shall pay a long service levy at the prescribed rate to either the Long Service Payments Corporation or Council for any building work that cost \$25,000 or more.

3.0 - Prior to Commencement of Works

The following conditions of consent shall be complied with prior to any works commencing on the development site.

- (1) **Public Liability Insurance** The owner or contractor shall take out a Public Liability Insurance Policy with a minimum cover of \$20 million in relation to the occupation of, and works within, public property (i.e. kerbs, gutters, footpaths, walkways, reserves, etc) for the full duration of the proposed works. Evidence of this Policy shall be provided to Council and the certifier.
- (2) **Notice of Principal Certifier** Notice shall be given to Council at least two (2) days prior to subdivision and/or building works commencing in accordance with the *Environmental Planning and Assessment (Development Certification and Fire Safety) Regulation 2021.* The notice shall include:
 - a) a description of the work to be carried out;
 - b) the address of the land on which the work is to be carried out;
 - c) the registered number and date of issue of the relevant development consent;

- d) the name and address of the principal certifier, and of the person by whom the principal certifier was appointed;
- e) the certifier's registration number, and a statement signed by the certifier consenting to being appointed as principal certifier; and
- a telephone number on which the principal certifier may be contacted for business purposes.
- (3) **Notice of Commencement of Work** Notice shall be given to Council at least two (2) days prior to subdivision and/or building works commencing in accordance with the *Environmental Planning and Assessment (Development Certification and Fire Safety)* Regulation 2021. The notice shall include:
 - a) the name and address of the person by whom the notice is being given;
 - b) a description of the work to be carried out:
 - c) the address of the land on which the work is to be carried out;
 - the registered number and date of issue of the relevant development consent and construction certificate;
 - a statement signed by or on behalf of the principal certifier (only where no principal certifier is required) to the effect that all conditions of the consent that are required to be satisfied prior to the work commencing have been satisfied; and
 - f) the date on which the work is intended to commence.
- (4) **Construction Certificate Required** In accordance with the requirements of the *EP&A Act 1979*, building or subdivision works approved by this consent shall not commence until the following has been satisfied:
 - a) a Construction Certificate has been issued by a certifier;
 - b) a principal certifier has been appointed by the person having benefit of the development consent;
 - c) if Council is not the principal certifier, Council is notified of the appointed principal certifier at least two (2) days before building work commences;
 - d) the person having benefit of the development consent notifies Council of the intention to commence building work at least two (2) days before building work commences; and
 - e) the principal certifier is notified in writing of the name and contractor licence number of the owner/builder intending to carry out the approved works.
- (5) **Sign of Principal Certifier and Contact Details** A sign shall be erected in a prominent position on the site stating the following:
 - a) that unauthorised entry to the work site is prohibited,

- b) the name of the principal contractor, if any, for the building work and a telephone number on which the principal contractor may be contacted outside working hours, and
- c) the name, address and telephone number of the principal certifier for the work.

The sign must be maintained while the work is being carried out and removed when the work has been completed.

- (6) Site is to be Secured The site shall be secured and fenced.
- (7) **Sydney Water Approval** The approved construction certificate plans must also be approved by Sydney Water to determine if sewer, water or stormwater mains or easements will be affected by any part of the development. Go to www.sydneywater.com/tapin to apply.

A copy of the approval receipt from Sydney Water must be submitted to the principal certifier.

- (8) Soil Erosion and Sediment Control Soil erosion and sediment controls must be implemented prior to works commencing on the site in accordance with 'Managing Urban Stormwater – Soils and Construction ('the blue book') and any Sediment and Erosion plans approved with this development consent.
- (9) **Protection of Existing Street Trees** No existing nature strip, street tree, tree guard, protective bollard, garden bed surrounds or root barrier installation shall be disturbed, relocated, removed or damaged during earthworks, demolition, excavation (including any driveway installation), construction, maintenance and/or establishment works applicable to this consent, without Council agreement and/or consent.

The protection methods for existing nature strip, street tree, tree guard, protective bollard, garden bed surrounds or root barrier installation during all works approved by this development consent shall be installed in accordance with AS 4970-2009 Protection of Trees on Development Sites.

(10) **Protection of Trees to be Retained** - Protection of trees to be retained shall be in accordance with Council's Engineering Specifications. The area beneath the canopies of the tree(s) to be retained shall be fenced. Tree protection signage is required to be attached to each tree protection zone, and displayed in a prominent position.

4.0 - During Works

The following conditions of consent shall be complied with during the construction phase of the development.

- (1) Work Hours All work (including delivery of materials) shall be:
 - restricted to between the hours of 7am to 5pm Monday to Saturday (inclusive), and
 - not carried out on Sundays or public holidays,

unless approved in writing by Council.

(2) **Excavations and Backfilling** - All excavations and backfilling associated with the approved development must be executed safely and protected to prevent them from being dangerous to life or property, and in accordance with the design of a suitably qualified structural engineer.

If an excavation extends below the level of the base of the footings of a building, structure or work on adjoining land, including a structure or work in a road rail corridor, the person causing the excavation must:

- a) protect and support the building, structure or work on adjoining land from possible damage from the excavation.
- b) if necessary, underpin the building, structure or work on adjoining land to prevent damage from the excavation, and
- c) give at least 7 days notice of the intention to excavate to the owner of the adjoining land before excavating.

The above requirements do not apply if the person having the benefit of the development consent owns the adjoining land or the owner of the adjoining land gives written consent to the requirements not applying.

The principal contractor, owner builder or any person who needs to excavate and undertake building work, shall contact 'Dial Before You Dig' prior to works commencing, and allow a reasonable period of time for the utilities to provide locations of their underground assets.

(3) Stormwater – Collection and Discharge Requirements - The roof of the subject building(s) shall be provided with guttering and down pipes and all drainage lines, including stormwater drainage lines from other areas and overflows from rainwater tanks, conveyed to the drainage easement.

Connection to the drainage easement or kerb shall only occur at the designated connection point for the allotment. New connections that require the rectification of an easement pipe or kerb shall only occur with the prior approval of Camden Council.

All roofwater shall be connected to the approved roofwater disposal system immediately after the roofing material has been fixed to the framing members. The principal certifier shall not permit construction works beyond the frame inspection stage until this work has been carried out.

- (4) Site Management The following practices are to be implemented during construction:
 - stockpiles of topsoil, sand, aggregate, spoil or other material shall be kept clear of any drainage path, easement, natural watercourse, kerb or road surface and shall have measures in place to prevent the movement of such material off site;
 - b) builder's operations such as brick cutting, washing tools, concreting and bricklaying shall be confined to the building allotment. All pollutants from these activities shall be contained on site and disposed of in an appropriate manner;
 - waste shall not be burnt or buried on site or any other properties, nor shall windblown rubbish be allowed to leave the site. All waste shall be disposed of at a licenced waste disposal facility;

- d) a waste storage area shall be located on the site;
- e) all building materials, plant, equipment and waste control containers shall be placed on the building site. Building materials, plant and equipment (including water closets), shall not to be placed on public property (footpaths, roadways, public reserves, etc);
- f) toilet facilities shall be provided at, or in the vicinity of, the work site at the rate of 1 toilet for every 20 persons or part thereof employed at the site. Each toilet shall:
 - i) be a standard flushing toilet connected to a public sewer; or
 - ii) have an on-site effluent disposal system approved under the *Local Government Act 1993*; or
 - iii) be a temporary chemical closet approved under the *Local Government*Act 1993.
- (5) **Works by Owner** Where a portion of the building works do not form part of a building contract with the principal contractor (builder) and are required to be completed by the owner, such works shall be scheduled by the owner so that all works coincide with the completion of the main building being erected by the principal contractor.
- (6) **Finished Floor Level** A survey report prepared by a registered land surveyor confirming that the finished floor level complies with the approved plans or floor levels specified by the development consent, shall be provided to principal certifier prior to the development proceeding beyond floor level stage.
- (7) **Survey Report** The building shall be set out by a registered land surveyor. A peg out survey detailing the siting of the building in accordance with the approved plans shall be provided to the principal certifier prior to the pouring of concrete.
- (8) **Easements** No changes to site levels, or any form of construction shall occur within any easements that may be located on the allotment.
- (9) Vehicles Leaving the Site The construction supervisor must ensure that:
 - all vehicles transporting material from the site cover such material so as to minimise sediment transfer;
 - the wheels of vehicles leaving the site:
 - do not track soil and other waste material onto any public road adjoining the site; and
 - o fully traverse the site's stabilised access point.
- (10) Removal of Waste Materials Where there is a need to remove any identified materials from the site that contain fill/rubbish/asbestos, the waste material shall be assessed and classified in accordance with the NSW EPA Waste Classification Guidelines 2014 (refer to: www.epa.nsw.gov.au/wasteregulation/classify-quidelines.htm)

Once assessed, the materials shall be disposed of to a licensed waste facility suitable for that particular classification of waste. Copies of tipping dockets shall be retained and supplied to Council upon request.

- (11) **Soil, Erosion, Sediment and Water Management Implementation** All requirements of the erosion and sediment control plan and/or soil and water management plan shall be maintained at all times during the works and any measures required by the plan shall not be removed until the site has been stabilised.
- (12) **Disposal of Stormwater** Water seeping into any site excavations is not to be pumped into the stormwater system unless it complies with relevant EPA and ANZECC standards for water quality discharge.
- (13) **Offensive Noise, Dust, Odour and Vibration** All work shall not give rise to offensive noise, dust, odour or vibration as defined in the *Protection of the Environment Operations Act 1997* when measured at the property boundary.
- (14) **Fill Material (Dwellings)** Prior to the importation and/or placement of any fill material on the subject site, a validation report and sampling location plan for such material must be provided to and approved by the principal certifier.

The validation report and associated sampling location plan must:

- a) be prepared by a person with experience in the geotechnical aspects of earthworks; and
- b) be prepared in accordance with;

For Virgin Excavated Natural Material (VENM):

- the Department of Land and Water Conservation publication "Site Investigation for Urban Salinity;" and
- ii) the Department of Environment and Conservation Contaminated Sites Guidelines "Guidelines for the NSW Site Auditor Scheme (Second Edition) Soil Investigation Levels for Urban Development Sites in NSW."

For Excavated Natural Material (ENM):

- compliance with the Excavated Natural Material Order 2014 and the Resource Recovery Orders and Exemptions issued under Part 9 of the Protection of the Environment Operations (Waste) Regulation 2014
- c) confirm that the fill material has had salinity characteristics identified in the report, specifically the aggressiveness of salts to concrete and steel (refer Department of Land and Water Conservation publication "Site investigation for Urban Salinity") and is compatible with any salinity management plans approved for the site.
- (15) **Protection for Existing Trees** The protection of existing trees (on-site and street trees) must be carried out as specified by AS 4970 Protection of Trees on Development Sites.

(16) Unexpected Finds Contingency (General) - Should any suspect materials (identified by unusual staining, odour, discolouration or inclusions such as building rubble, asbestos, ash material, etc.) be encountered during any stage of works (including earthworks, site preparation or construction works, etc.), such works shall cease immediately until a certified contaminated land consultant has be contacted and conducted a thorough assessment.

In the event that contamination is identified as a result of this assessment and if remediation is required, all works shall cease in the vicinity of the contamination and Council shall be notified immediately.

Where remediation work is required, the applicant will be required to obtain consent for the remediation works.

5.0 - Prior to Issue of an Occupation Certificate

An Occupation Certificate shall be obtained prior to any use or occupation of the development. The following conditions of consent shall be complied with prior to the issue of an Occupation Certificate.

- (1) Survey Certificate A registered surveyor shall prepare a Survey Certificate to certify that the location of the building in relation to the allotment boundaries complies with the approved plans or as specified by this consent. The Survey Certificate shall be provided to the satisfaction of the principal certifier.
- (2) **Driveway Crossing Construction** A footpath crossing (where required) and a driveway crossing shall be constructed in accordance with this development consent and the driveway crossing approval prior to use or occupation of the development.
- (3) **Reinstate Verge** The applicant shall construct and/or reconstruct the unpaved verge area with grass, species and installations approved by Council.
- (4) **Waste Management Plan** The principal certifier shall ensure that all works have been completed in accordance with the approved waste management plan referred to in this development consent.

State Environmental Planning Policy (Precincts – Western Parkland City) 2021 <u>Assessment Table</u>

Clause.	Assessment.	Compliance.
Appendix 5, 2.3 Zone objectives and land use table The land use table for each zone sets out what development is permitted without consent, permitted with consent and prohibited. The consent authority must have regard to the objectives for development in a zone when determining a development application in respect of land within a zone. The zone objectives for this site are: • To provide for the housing needs of the community within a low density residential environment. • To enable other land uses that provide facilities or services to meet the day to day needs of residents. • To allow people to carry out a reasonable range of activities from their homes where such activities are not likely to adversely affect the living environment of neighbours. • To support the well-being of the community by enabling educational, recreational, community, religious and other activities where compatible with the amenity of a low density residential environment. • To provide a diverse range of housing types to meet community housing needs within a low density residential environment.	The lot is located in an R2 Low Density Residential zone. The proposed development can be characterised as a 'dwelling house' which is permitted with consent in the R2 Low Density Residential zone. The proposal meets the objectives of the zone as: The proposal will provide for the housing needs of the community within the low-density residential environment. The proposal is consistent with its surrounds, allowing for a reasonable range of activities to be carried out that are consistent with those surrounding it. The proposal will be an addition to the existing housing type typical to the immediate surrounds.	Yes
Appendix 5, 4.3 Height of buildings Maximum buildings heights must not exceed the maximum building height shown on the Height of Buildings Map.	The proposed development has a maximum building height of 5.75m.	No (Clause 4.6 written request submitted).
Maximum height of buildings = 5.0m		
Appendix 5, 4.4 Floor Space Ratio Max FSR 0.45:1	0.41:1	Yes
Appendix 5, 4.6 Exceptions to development standards Development consent may be granted for development that contravenes a	The applicant has submitted a written request under Clause 4.6 of the SEPP justifying the contravention to the maximum height of buildings development standard. The Clause 4.6 written request	Yes

State Environmental Planning Policy (Precincts – Western Parkland City) 2021 <u>Assessment Table</u>

Appendix 5, 5.10 Heritage Conservation	The subject site is located within the curtilage of a State Heritage Item, namely Oran Park House. At the time of the SHR listing, site-specific exemptions were put in place to exempt certain development (including single storey dwelling houses) from the requirement for approval under the Heritage Act 1977 (Catherine Park Estate — Oran Park House Heritage Exemption Guidelines, prepared by Design + Planning, dated October 2014).	Yes
This clause prohibits the approval of certain development standard contraventions.		
(b) the concurrence of the Secretary has been obtained.		
(ii) the proposed development will be in the public interest because it is consistent with the objectives of the particular standard and the objectives for development within the zone in which the development is proposed to be carried out, and		
(a) the consent authority is satisfied that: (i) the applicant's written request has adequately addressed the matters required to be demonstrated, and		
Development consent musty not granted unless: (a) the consent authority is satisfied that:	concurrence of the Secretary.	
(b) that there are sufficient environmental planning grounds to justify contravening the development standard.	of the height of buildings development standard and the objectives for development within the R2 Low Density Residential zone. It is noted that the Panel may assume the	
(a) that compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and	lt is assessed that the proposed development will be in the public interest because it is consistent with the objectives	
The consent authority must consider a written request from the applicant that seeks to justify the contravention by demonstrating that:	It is considered that the applicant's written request has adequately demonstrated that compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and that there are sufficient environmental planning grounds to justify contravening the	
development standard imposed by the SEPP or any other environmental planning	is assessed in the main body of the report.	

State Environmental Planning Policy (Precincts – Western Parkland City) 2021 Assessment Table

The proposed development generally meets those guidelines with the exception of a control in Section 4.1 'Residential Built Form' that requires that "The design and building of dwellings for each street elevation and street block is to be undertaken simultaneously and delivered as a complete package by one builder."

This provision cannot be complied with as the lots have been subdivided and sold to individual property owners. As the proposed development does not meet this requirement, concurrence is required from Heritage NSW.

On 25 January 2022, Heritage NSW advised Council that (in order to streamline the assessment process) all DA's within the heritage curtilage that comply with the Exemption Guidelines (with the exception of the 'one builder' control) can be approved (without formal referral) subject to standard GTAs issued Heritage NSW.

The proposed development fully complies with the Exemption Guidelines (with the exception of the 'one builder' control) and is therefore subject to the standard GTA's, which have been included as recommended conditions of consent.

A copy of the advice and standards GTAs issued by Heritage NSW is **attached** to this report.

Camden Growth Centre Precincts Development Control Plan (Growth DCP) Assessment Table

Camden Growth Centre Precincts Development Control Plan – Residential Development on All Lots			
Section	Control	Assessment	Compliance?
4.1.1 Site Analysis	A site analysis plan must be provided	A satisfactory site analysis plan has been provided	Yes
4.1.2 Cut and Fill	≤1m cut and fill	<1m 130mm cut and 100mm fill	Yes
	Fill within 2m of a boundary contained by a drop edge beam (DEB)	The proposal will not have fill areas within 2m of the boundary No excavation or backfill	N/A
	Drop edge beam ≤1m above existing ground level	proposed alongside the driveway	N/A
	Excavation or filling alongside driveways retained by a retaining wall		N/A
	Retaining walls ≥300mm from property boundaries	No retaining walls are proposed, there are existing retaining walls on the boundary	N/A
	Height of voids ≤3m (refer to Figure 4-1)	No sub floor void areas are proposed.	N/A
4.1.3 Sustainable Building Design	Majority of plant species selected from Appendix C with indigenous species preferred	Species proposed are exotic rather than indigenous, but this is not inconsistent with the heritage context of the site, close to Oran Park House.	N/A
	Compliance with BASIX requirements	A compliant BASIX certificate has been submitted with the DA and the DA plans are consistent with relevant commitments, with full compliance for the construction certificate stage of the development	Yes
4.1.4 Salinity, Sodicity and Aggressivity	Development must comply with the salinity management plan developed at the subdivision phase or at Appendix B of the Growth DCP	Salinity management will be dealt with in terms of requirements of relevant management plan for the	Yes
	Salinity must be considered during the siting, design and construction of dwellings	construction certificate stage subject to standard consent conditions, for the design of footings etc There is no expected impediments for the siting of the dwelling	Yes
4.2.2 Streetscape and Architectural Design	Primary street facade must incorporate ≥2 design features	Primary street façade incorporates porch entry area, architectural elements and mix of materials.	Yes
	Secondary street facade must incorporate ≥2 design features	Not a corner lot.	N/A
	≥450mm eaves overhang measured from the fascia board (except for walls built to the boundary)	450mm eaves are proposed.	Yes
	Pitch of hipped and gable roof forms on main dwelling between 22.5° and 30°	22.5° roof pitch is provided.	Yes
	Carports and garages are to be constructed of materials that complement the colour and finishes of the main dwelling	The double garage is incorporated in the design of the dwelling.	Yes
	Front facade to feature ≥1 habitable room with a window facing the street	Bedrooms 2 & 3 windows face the street.	Yes

4.2.4 Side and Rear Setbacks Refer to Schedule 4 4.1.14 Setbacks for	Pergolas, swimming pools and other landscape features/structures are permitted to encroach into the rear setback	No such structures proposed	N/A
the very low density area surrounding Oran Park House	For dwellings with a 0.9m setback, projections into the side and rear setback areas include 450mm eaves, fascias, sun hoods, gutters, down pipes, flues, light fittings, electricity or gas meters, rainwater tanks and hot water units	Complies Setbacks >900mm minimum 1.35m	Yes
4.2.5 Dwelling Height, Massing and Siting	Generally ≤2 storeys high. A third storey may be permitted where located on a prominent street corner, adjacent to certain commercial sites or open space, on sites with a slope ≥15% or if within the roof line of the building (i.e. an attic)	N/A – Single storey control applies under Schedule 4 of the DCP – refer below.	N/A
	Ground floor level ≤1m above finished ground level	<1m	Yes
4.2.6 Landscaped Area	Surface water drainage provided as necessary to prevent the accumulation of water	Suitable surface drainage can be provided.	Yes
	Low water demand drought resistant vegetation used for the majority of landscaping, including native salt tolerant trees	The proposed use of exotic species is considered to be not inconsistent with the heritage setting.	Yes
4.2.7 Private Open Space	Principal private open space (PPOS) to be determined having regard to dwelling design, topography, allotment orientation, adjoining dwellings, landscape features and topography	PPOS located to rear of the dwelling with suitable orientation and accessible from alfresco and living areas.	Yes
	PPOS conveniently accessible from a main living area of a dwelling or alfresco room		Yes
	≤1:10 PPOS gradient	Level gradient can be provided	Yes
4.2.8 Garages, Site Access and Parking	≥1 car parking space must be behind the building line where the space is accessed from the street on the front property boundary	2 parking spaces provided within the garage.	Yes
	≥1m driveway clearance from infrastructure	Clearance provided to hydrant	Yes
	Driveways are to have soft landscaped areas on either side, suitable for water infiltration	Provided	Yes
	Garage design and materials are to be consistent with the dwelling design	Garage design consistent the dwelling	Yes
	≤6m double garage door width	<6m	Yes
	≥5.6m x 5.5m double garage internal dimensions	5.66m x 5.97m	Yes
	Garage doors are to be visually recessive through the use of materials, colours and overhangs such as second storey balconies	Garage door suitable recessive.	Yes
4.2.9 Visual and Acoustic Privacy	Direct overlooking of main habitable areas and private open spaces of adjacent dwellings should be minimised through building layout, window and balcony location and design, and the use of screening devices, including landscaping	Single storey dwelling is proposed and therefore no expected overlooking or privacy impacts	Yes
	Living area windows with a direct sightline within 9m to the PPOS of an existing adjacent dwelling are to:		Yes

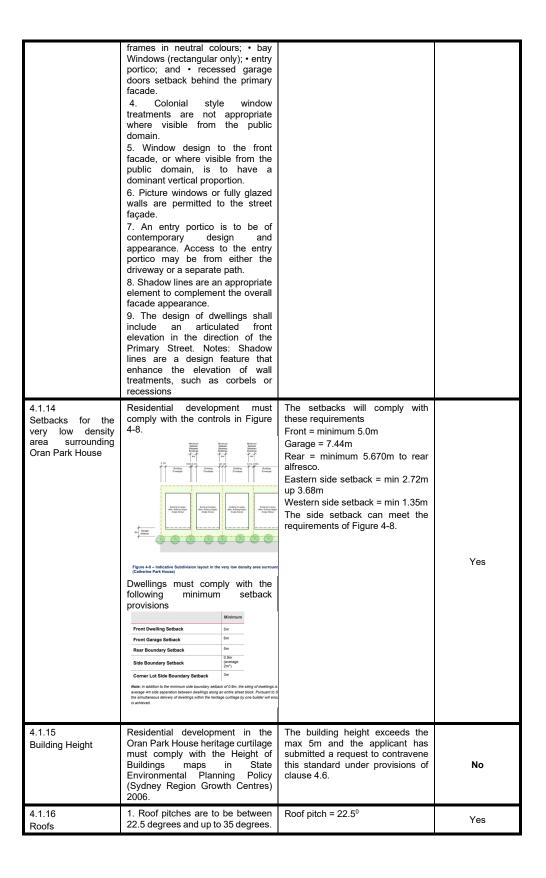
	 be obscured by fencing, screens or appropriate landscaping, be offset from the edge of one window to the edge of the other by a distance sufficient to limit views into the adjacent window, have a sill height of 1.7m above floor level, or have fixed obscure glazing in any part of the window below 1.7m above floor level 		
	The design of dwellings must minimise the opportunity for sound transmission through the building structure, with particular attention given to protecting bedroom and living areas	The standard proposed masonry construction would mitigate any impacts for the dwelling	Yes
	No electrical, mechanical or hydraulic equipment or plant shall generate a noise level >5dBA above background noise level measured at the property boundary during the hours of 7am-10pm and noise is not to exceed background levels during the hours of 10pm-7am	Air conditioning unit is to be located to the rear of the dwelling away from side boundaries with neighbours.	Yes
	The internal layout of residential buildings, window openings, the location of outdoor living areas (i.e. courtyards and balconies) and building plant must be designed to minimise noise impact and transmission	The single storey scale and design of the dwelling would mitigate any such impacts.	Yes
	Noise walls are not permitted	None proposed	N/A
	Architectural treatments are to be designed in accordance with AS3671 - Traffic Noise Intrusion Building Siting and Construction and the indoor sound criteria of AS2107 - Recommended Design Sound Levels and Reverberation Times for Building Interiors	The standard masonry construction will be satisfactory, as the dwelling is not located on a busy road and no specific road traffic noise requirements or report apply.	Yes
4.2.10 Fencing	Front fencing ≤1m high, contemporary and visually open in nature (≤50% solid)*	No front fencing is proposed, low hedging to the frontage as part of the landscaping scheme.	N/A
	Front fences and walls are not to impede safe sight lines for traffic		N/A
	Side and rear fencing ≤1.8m high commencing 2m behind the building line (refer to Figure 4-2)	1.8m colorbond fencing is proposed.	Yes
	Side fences not on a street frontage ≤1.2m high to a point 2m behind the primary building line	None proposed in front of the building line.	N/A

Camden Growth Centre Precincts Development Control Plan - Lots with >15m Frontage Width for Front Accessed Dwellings			
Some table controls a	re superseded by Development Near Oran Park Ho	ouse specific controls den	oted by asterisks*
Table	Control	Assessment	Compliance?
Table 4-5 Site Coverage	≤50% site coverage for single storey dwellings	Approx.44.4%	Yes
Table 4-5 Soft Landscaped Area	≥30% soft landscaped area	Approx. 34%	Yes
Table 4-5 Principal Private Open Space (PPOS)	≥24m² PPOS with ≥4m dimension	>24sqm Approx. 114m2 in rear setback	Yes

Table 4-5 Solar Access	Sunlight must reach ≥50% of the PPOS of the subject dwelling and adjoining properties for ≥3 hours between 9am and 3pm on 21 June	The solar access requirements can be achieved for the PPOS at the rear of the dwelling.	Yes
Table 4-5 Garages and Car	Front or rear loaded double and tandem garages are permitted	Front loaded double garage is proposed	Yes
Parking	≤6m double garage carport and garage door width	4.9m	Yes
	≥2 car parking spaces for 3+ bedroom dwellings	>2 spaces provided for 4 bedroom dwelling	Yes

Camden Growth Centre Precincts Development Control Plan – Schedule 4 4 - Site Specific Controls			
4.1 - Development surrounding Oran Park House			
Table	Control	Assessment	Compliance?
4.1.1 General controls	1. Proposals for subdivision and development that are seeking exemption from Integrated Development referrals to Heritage NSW and exemption from Section 60 approval under the Heritage Act 1977 must comply with the guidelines contained in the Oran Park State Heritage Register listing and with the requirements contained in the NSW Heritage Act 1977. 2. Approval under the NSW Heritage Act 1977. 2. Approval under the NSW Heritage Act 1977. 3. Development which does not meet the guidelines of the Oran Park Heritage Exemptions. 3. Development must be designed to maintain significant view lines illustrated in Figure 4-1.	The application is being dealt with integrated development with no exemption from approval under the Heritage Act. The application will not meet the guidelines for exemptions in that the design of dwellings for the street block/elevation are not being delivered simultaneously with the DA. The development is not expected to impact significant view lines. The design of the single storey dwelling with pitched roof an articulated facades is expected to be complementary the topography and setting of Oran Park House.	Yes
4.1.2 Oran Park House outer heritage curtilage principles	All development within the Oran Park heritage curtilage is to be designed in accordance with Figure 4-2	The development of the land for a single dwelling house is consistent with the identified very low density residential use.	Yes

4.1.3 Landscape elements - views and vistas	1. Development must be designed to ensure that the significant vistas shown in Figure 4-3 are retained 2. New plantings must be planted with consideration to the vistas identified in Figure 4-3 and must not obscure the cultural, historical or aesthetic significance of the place in any physical or visual way.	The proposed development will not affect these significant views.	
	Open Space Open Space Open Space Open Space Figure 4-3 – Significant Vistas within the Oran Park House curtilage to		N/A
4.1.11 Residential built form	The design of dwellings for each street elevation and street block is to be undertaken simultaneously and delivered as a complete package. The block design must be submitted and approved with the first development application for the construction of a dwelling within the street block. Note: A street block is defined as an area of land containing a single or multiple lots bound by streets/public places on all sides.	This DA does not provide for simultaneous design and delivery of development for this street elevation/ street block which will not be possible as the lots have been sold and separately owned.	No
4.1.12 Street facades and visible elevations	1. Residential developments are to have contemporary designs (i.e. architecture being produced now) and respect the heritage significance of Oran Park House but must not replicate historic styles. 2. All dwellings in the heritage curtilage area are to have architectural merit (i.e. architecture that is enduring and respects the heritage significance of Oran Park House). 3. Building facades are to be visually interesting and articulated suitably to break up the building mass. At least three of the following design features are to be incorporated into the front facade: front doors with side lights; contemporary window treatments including aluminium or timber	The dwelling has been designed to include contemporary features and materials and will have architectural merit. The facades will have suitable visual interest with cotemporary windows treatments; entry porch/portico and recessed garage doors. Windows to front will have dominant vertical elements. The articulated front elevation incorporates entry porch/portico.	Yes



			:
	 Roofs are to be of simple design and form with either simple hips or gables. Federation detailing, symbolism and Victorian inspired gables are not permitted. The minimum eave overhang is 450mm. Roofs must use neutral colour tones such as greys, greens or browns. 	The design and form is satisfactory and will have 450mm eaves, and grey colour/tone.	
4.1.17 Lofts, attics and dormer windows	Variations to the building height on corner lots may be appropriate when attic rooms with dormer windows are proposed, and where there will be no impact on the views and vistas to and from Oran Park House and grounds. Occasional lofts can go over roof pitch as long as design proportions are in harmony with the overall skyline of development.	Not a corner lot and no attic rooms are proposed.	N/A
4.1.18 Garages	1. Garages are required to be setback a minimum of 6m from the front boundary. 2. The width of garages must not exceed 50% of the dwelling and be setback a minimum 1m behind the main part of the dwelling. 3. Garages are required to be integrated into the building design and be consistent in respect of materials, colours and roof pitch. 4. Garages are to accommodate two cars, with allowance for a further two cars to be parked on the residential lot in front of the garage. 5. Garages must be constructed using the same materials as the dwelling.	The garage is setback 7.44m, with width <50% and integrated in the building design able to accommodate 2 car spaces and constructed of same materials as the remainder of the dwelling.	Yes
4.1.19 Building Materials	1. Building materials and finishes are to be non-reflective. 2. Neutral colour palette such as mid-range greys, olives and browns are recommended. 3. Roofs may be constructed from either tiles or corrugated roofing material. When corrugated material is used, it is preferable if it is of a traditional profile and not angular or seamed. 4. Clear/tinted/coloured acrylic roof material and other roof tones or colours (including black and green) are not permitted. Schedule 4 - Catherine Field (Part) Precinct NSW Department of Planning, Industry and Environment CM9 Record Number 42 5. Front walls may be rendered and have contrasting features to the House. 6. The following wall materials are appropriate: • Face brickwork with struck or tooled joints; • Light coloured mortar joints; and • Any rendered surfaces painted in neutral colours.	Suitable materials and colours are specified.	Yes
4.1.20 Landscaping	All parts of the residential allotment in front of the building and facing the street that are not built on	Suitable landscaping treatment is proposed, which will comply with these requirements.	Yes

	or paved are to be landscaped, with materials such as turf, groundcover, garden beds, shrubs and trees. 2. Front gardens are to be landscaped with a good balance of turf, garden beds, paving, shrubs		
4.1.21 Driveways	and trees. 1. Driveways are to: Have a maximum width of 6m. Be designed with high quality stone pavers, large tiles, selected permeable paving or exposed aggregate. The colour and finish of stone pavers and tiles is to be subdued with a natural unpolished finish. When concrete driveways are proposed, the design is to break up its mass through the inclusion of bands of coloured concrete. Stencilled concrete finishes on driveways are not appropriate.	An exposed aggregate concrete driveway is proposed. The internal driveway width is 5.64m.	Yes
4.1.22 Fencing	Front boundary fences of dwellings are to be of a low masonry construction, of contemporary style and complement the heritage significance of Oran Park House and grounds. Front fences are to be of similar design and materials along the street frontage. 3. Fencing along the front boundary is limited to a maximum height of 1.2m and be 50% transparent. 4. Side fencing to corner sites is to be consistent in colour and materials to front fencing	No front boundary fencing is proposed.	N/A
4.1.24 Rooftop fixtures, air conditioners, TV antennas and satellite dishes	Rooftop fixtures, air conditioners, tv antennas, solar panels and satellite dishes shall be located so they are screened/minimised from public view.	No rooftop fixtures proposed.	No
4.1.25 Letterboxes	Letterboxes must not be a visually prominent element on the streetscape. Letterboxes must be designed as an integrated feature of the fence	Letterbox is proposed at front, as part of the landscaped treatment.	Yes



CLAUSE 4.6 VARIATION REQUEST Environmental Planning & Assessment Act 1979

New Single Storey Residential Dwelling Stage 6 | Catherine Park

Address: 6 Connor Way, Oran Park 2570

6006 DP1235007 Lot: Date: 30 September 2021

urbanco

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Prepared for:

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Figure 4 Building Height & Roof Pitch

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Tables

Table 1 Lots in DP1235007 Subject to Clause 4.6 Variation
Table 2 Specific Land Details
Table 3 Extent of Variation to Development Standard



1 INTRODUCTION

We submit a Clause 4.6 variation request to support a Development Application (DA) seeking approval to erect a detached dwelling on land described in Table 2 of this report.

The variation request relates to a building height standard under Appendix 9 Camden Growth Centres Precinct Plan in State Environmental Planning Policy (Sydney Region Growth Centres) 2006.

Catherine Park contains a State listed heritage item, an early European settlement homestead, named Catherine Park House (aka Oran Park House). The Precinct Planning for the Catherine Fields Part Precinct implemented special development standards around Catherine Park House to deliver a transition in development between the heritage item and surrounding urban development.

The site specific 5 metre maximum building height development standard imposed on land surrounding the heritage item adopted in *State Environmental Planning Policy (Sydney Region Growth Centres) 2006* (Growth Centres SEPP) does not enable all options for excellence in design of residential dwellings as was intended. A maximum building height over 5 metres will enable more and better dwelling designs with higher roof forms that will more effectively meet the design outcomes intended in the site-specific development controls in Schedule 4 of the Camden Growth Centre Precincts Development Control Plan (DCP), such as roof pitch.

The DA seeks approval for a detached dwelling with a roof form that exceeds the 5 metre heigh limit. This Clause 4.6 variation request seeks to vary the 5 metre maximum building height development standard to the extent described in Table 3 of this report.

This request has been prepared in accordance with the Department of Planning & Environment (DPIE) Guideline, Varying Development Standards: A Guide, August 2011, and relevant matters set out in the 'five-part test' established by determinations in the NSW Land and Environment Court.

This request should be read in conjunction with the Statement of Environmental Effects for the DA and supporting documentation and plans lodged with the proposal.

This report demonstrates that support for proposed building height provides better building design, enables compliance with DCP controls and achieves the intended outcomes for residential development surrounding Catherine Park House without any significant impacts.



2 STATUTORY PLANNING FRAMEWORK

2.1 Clause 4.6 - Exceptions to development standards

Clause 4.6 - Exceptions to development standards in 'Appendix 9 Camden Growth Centres Precinct Plan' of the *State Environmental Planning Policy (Sydney Region Growth Centres) 2006* (Growth Centres SEPP) allows the relevant authority to grant consent to development that varies from a development standard imposed by the Environmental Planning Instrument. The objectives of the clause include:

- (a) to provide an appropriate degree of flexibility in applying certain development standards to particular development,
- (b) to achieve better outcomes for and from development by allowing flexibility in particular circumstances.

A written request to vary a development standard is required in accordance with subclause (3), which reads:

- (3) Consent must not be granted for development that contravenes a development standard unless the consent authority has considered a written request from the applicant that seeks to justify the contravention of the development standard by demonstrating—
 - (a) that compliance with the development standard is unreasonable or unnecessary in the circumstances of the case, and
 - (b) that there are sufficient environmental planning grounds to justify contravening the development standard.

This document forms the written request required under Clause 4.6.

Subclauses 4 and 5 provide the considerations for approving a variation under Clause 4.6 including satisfying the requirements under subclause 3 and whether there is a public benefit of maintaining the development standard.

- (4) Development consent must not be granted for development that contravenes a development standard unless—
 - (a) the consent authority is satisfied that—
 - (i) the applicant's written request has adequately addressed the matters required to be demonstrated by subclause (3), and
 - (ii) the proposed development will be in the public interest because it is consistent with the objectives of the particular standard and the objectives for development within the zone in which the development is proposed to be carried out, and
 - (b) the concurrence of the Director-General has been obtained.
- (5) In deciding whether to grant concurrence, the Director-General must consider—
 - (a) whether contravention of the development standard raises any matter of significance for State environmental planning, and
 - (b) the public benefit of maintaining the development standard, and
 - (c) any other matters required to be taken into consideration by the Director-General before granting concurrence.

2.2 Development Standards

A variation sought under Clause 4.6 needs to be a 'development standard'. A development standard is defined in the Environmental Planning & Assessment Act in Clause 1.4 as:

development standards means provisions of an environmental planning instrument or the regulations in relation to the carrying out of development, being provisions by or under which requirements are specified or standards are fixed in respect of any aspect of that development, including, but without limiting the generality of the foregoing, requirements or standards in respect of—



- (a) the area, shape or frontage of any land, the dimensions of any land, buildings or works, or the distance of any land, building or work from any specified point,
- (b) the proportion or percentage of the area of a site which a building or work may occupy,
- (c) the character, location, siting, bulk, scale, shape, size, height, density, design or external appearance of a building or work,
- (d) the cubic content or floor space of a building,
- (e) the intensity or density of the use of any land, building or work,
- (f) the provision of public access, open space, landscaped space, tree planting or other treatment for the conservation, protection or enhancement of the environment,
- (g) the provision of facilities for the standing, movement, parking, servicing, manoeuvring, loading or unloading of vehicles.
- (h) the volume, nature and type of traffic generated by the development,
- (i) road patterns,
- (j) drainage,
- (k) the carrying out of earthworks,
- (I) the effects of development on patterns of wind, sunlight, daylight or shadows,
- (m) the provision of services, facilities and amenities demanded by development,
- (n) the emission of pollution and means for its prevention or control or mitigation, and
- (o) such other matters as may be prescribed.

With reference to part (c) it is definitive the maximum building height standard is a development standard.



3 PROPOSED VARIATION TO DEVELOPMENT STANDARD

3.1 Development Standard Subject to Variation

The proposed variation is subject to the maximum building height development standard in Appendix 9 Camden Growth Centres Precinct Plan under *State Environmental Planning Policy (Sydney Region Growth Centres) 2006* (Growth Centres SEPP).

Clause 4.3 - Height of buildings in Appendix 9 of Growth Centres SEPP prescribes maximum building height for certain land in the Camden LGA portion of the South West Growth Area.

The Objectives of Clause 4.3 - Height of buildings are as follows:

- (a) to establish the maximum height of buildings,
- (b) to minimise visual impact and protect the amenity of adjoining development and land in terms of solar access to buildings and open space,
- (c) to facilitate higher density development in and around commercial centres and major transport routes.

Clause 4.1(2) requires that the height of a building on any land is not to exceed the maximum height shown for the land on the Height of Buildings Map.

Maximum building height is shown on South West Growth Centre Height of Buildings Map Sheets HOB_004 and HOB_009. This map shows maximum building height of 5 metres for the residential allotments surrounding Catherine Park House. This variation applies to 66 residential allotments that are subject to the 5 metre building height limit (see Section 3.2) and specific lot details are included in Table 2.



Figure 1 - Maximum Building Height Map (Source: NSW Planning Portal)



3.2 Subject Site

The site is located within Stage 6 in Catherine Park Estate. The land subject to a Clause 4.6 Variation comprises 66 residential allotments on the Deposited Plan No. DP1235007 that are subject to a 5 metre building height limit. The 66 residential allotments are shown in Figure 2 and are listed in Table 1. The details of the specific lot subject to this variation request are listed in Table 2.



Figure 2 – Lots in DP1235007 Subject to a Clause 4.6 Variation



Table 1: Lots in DP1235007 Subject to Clause 4.6 Variation

| Lot No. |
|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| 6001 | 6008 | 6015 | 6022 | 6029 | 6036 | 6043 | 6050 | 6059 | 6068 |
| 6002 | 6009 | 6016 | 6023 | 6030 | 6037 | 6044 | 6051 | 6060 | 6069 |
| 6003 | 6010 | 6017 | 6024 | 6031 | 6038 | 6045 | 6052 | 6061 | 6070 |
| 6004 | 6011 | 6018 | 6025 | 6032 | 6039 | 6046 | 6055 | 6064 | |
| 6005 | 6012 | 6019 | 6026 | 6033 | 6040 | 6047 | 6056 | 6065 | |
| 6006 | 6013 | 6020 | 6027 | 6034 | 6041 | 6048 | 6057 | 6066 | |
| 6007 | 6014 | 6021 | 6028 | 6035 | 6042 | 6049 | 6058 | 6067 | |

The land details specific to this Clause 4.6 Variation are detailed in Table 2.

Table 2: Land Details Subject to Clause 4.6 Variation Request

Address: 6 Connor Way, Oran Park 25		Way, Oran Park 2570
Lot:	6006	DP1235007

3.3 Proposal

The DA seeks to erect a single storey detached dwelling on the site described in Table 2. The proposed building height of the dwelling exceeds the 5 metre maximum building height limit imposed under the Growth Centres SEPP.

3.4 Planning Context

The land is zoned R2 Low Density Residential in the Growth Centres SEPP.

The land subject to the variation is within the R2 Zone, which has the following objectives:

- To provide for the housing needs of the community within a low density residential environment.
- To enable other land uses that provide facilities or services to meet the day to day needs of residents.
- To allow people to carry out a reasonable range of activities from their homes where such activities are not likely to adversely affect the living environment of neighbours.
- To support the well-being of the community by enabling educational, recreational, community, religious and other activities where compatible with the amenity of a low density residential environment.
- To provide a diverse range of housing types to meet community housing needs within a low density residential
 environment

Residential development for detached dwellings is permissible with development consent in the R2 Zone.

3.5 Extent of Variation to Development Standard

The proposed building height and extent of variation to the 5 metre maximum building height limit imposed under the Growth Centres SEPP is included in Table 3.

Table 3: Extent of Variation to Development Standard

	•		
Proposed Building Height:	5.75m		
Extent of Proposed Variation*:	15	%	
* Note: Extent of Proposed Variation = ((BH / 5) x 100) -100			



4 EXPLANATION FOR EXCEPTION TO DEVELOPMENT STANDARD

4.1 Clause 4.6(a) that compliance with the development standard is unreasonable or unnecessary in the circumstances of the case

The Department of Planning Industry & Environment published a guideline titled 'Varying development standards: A Guide' (August 2011), which is available on their website at: www.planning.nsw.gov.au/-/media/Files/DPE/Guidelines/varying-development-standards-a-guide-2011-08.pdf

The guideline suggests that written applications to vary a development standard could address matter outlined in the 'five part test', which is formed on determinations in the NSW Land and Environment Court. The NSW Land and Environment Court established the principle of a five-part test in determining whether compliance with a development standard is unnecessary (Refer Four2Five Pty Ltd v Ashfield Council [2015] NSWLEC 90 & Wehbe v Pittwater Council [2007] NSW LEC 827).

The five part test includes five assessment criteria where one or more of the tests are to be used to demonstrate that compliance with the development standard is unreasonable or unnecessary. The five tests are as follows:

- 1. the objectives of the standard are achieved notwithstanding noncompliance with the standard;
- 2. the underlying objective or purpose of the standard is not relevant to the development and therefore compliance is unnecessary;
- the underlying object of purpose would be defeated or thwarted if compliance was required and therefore compliance is unreasonable;
- 4. the development standard has been virtually abandoned or destroyed by the council's own actions in granting consents departing from the standard and hence compliance with the standard is unnecessary and unreasonable:
- 5. the compliance with development standard is unreasonable or inappropriate due to existing use of land and current environmental character of the particular parcel of land. That is, the particular parcel of land should not have been included in the zone.

An additional test is also included (Test 1(a)) which addresses the objectives of the land use zone, consistent with recent decisions of the NSW Land & Environment Court, including Preston CJ in *Initial Action Pty Ltd v Woollahra Municipal Council [2018] NSWLEC 118*.

Test 1: the objectives of the standard are achieved notwithstanding noncompliance with the standard

The objectives of the height of buildings development standard in Clause 4.3 of the Growth Centres SEPP are outlined below with a respective response.

Objective (a) to establish the maximum height of buildings,

The Environmental Planning Instrument imposes a maximum building height, and a variation of the building height is submitted in accordance with the allowances under Clause 4.6. The objective is upheld and proposal does remove a building height standard for the site. Therefore, the proposal is not inconsistent with Objective (a).

Objective (b) to minimise visual impact and protect the amenity of adjoining development and land in terms of solar access to buildings and open space,

The 66 residential allotments have a land area of 500m² or greater and all residential allotments will contain a single storey detached dwelling with a combined average side setback of 4 metres and a maximum floor space ratio of 0.4:1. Single storey dwellings with hipped and/or gabled roofs are required on all allotments. The combined design requirements of setbacks, floor space ration and hipped and/or gabled roofs ensures there will be no significant overshadowing on adjoining properties. Single storey dwellings on large lots also ensures visual privacy of large areas of private open space will be preserved and visual impact is negligible. The proposed variation therefore meets Objective (b).

Objective (c) to facilitate higher density development in and around commercial centres and major transport routes.



The site is identified for lower densities of residential development. Accordingly, Objective (c) is not relevant to the site and the proposed variation does not affect noncompliance to enable higher density development around centres. Further, the Concept Proposal is not inconsistent with the objective.

Test 1(a): the objectives of the zone

The objectives of the R2 Low Density Residential Zone are as follows:

. To provide for the housing needs of the community within a low density residential environment.

The 66 residential allotments are within a planned low density area to provide a transition of development between Catherine Park House and surrounding residential development.

The proposed building height will does not intensify the density of development and will maintain single story detached dwellings on large residential allotments within he R2 Low Density Residential Zone. The Concept Proposal is consistent with the objective.

To enable other land uses that provide facilities or services to meet the day to day needs of residents.

A detached dwellings is proposed on the site and there is no land within the site that has been identified or would be suitable for other land uses that provide facilities or services to meet the day to day needs of residents. The proposal is not inconsistent with the objective.

 To allow people to carry out a reasonable range of activities from their homes where such activities are not likely to adversely affect the living environment of neighbours.

The 66 residential allotments are large lots to contain single storey detached dwellings. Each residential allotment will have generous indoor and private outdoor spaces that will ensure a typical low density living environment incorporating privacy and amenity is maintained. Additionally, the requirements for single storey dwelling construction with a simple hipped and/or gabled roof forms ensures negligible overshadowing impacts. The proposal is consistent with the objective.

• To support the well-being of the community by enabling educational, recreational, community, religious and other activities where compatible with the amenity of a low density residential environment.

A detached dwellings is proposed on the site and there is no land within the site that has been identified or would be suitable for other land uses that provide facilities or services to meet the day to day needs of residents. The proposal is not inconsistent with the objective.

 To provide a diverse range of housing types to meet community housing needs within a low density residential environment.

The broader Stage 6 in Catherine Park includes a diverse range of residential lots sizes and types of residential dwellings, which range from large residential allotments to small lot housing. The 66 residential allotments under this Clause 4.6 are within a planned low density area to provide a transition of development between Catherine Park House and standard low density development. These lots make an important contribution to housing diversity within the locality.

The proposed building height does not intensify the density of development and will maintain single story detached dwellings on large residential allotments within he R2 Low Density Residential Zone. The proposal is consistent with the objective.

Test 2: the underlying objective or purpose of the standard is not relevant to the development and therefore compliance is unnecessary

The proposed variation does not rely on this test.

Test 3: The underlying object or purpose would be defeated or thwarted if compliance was required and therefore compliance is unreasonable

The underlying objective of the built form within the transition area between Catherine Park House and the broader urban development is to provide single storey homes on large allotments with greater separation between dwellings and simple hipped and/or gabled roofs with a pitch over 22.50 (refer to Test 5). The design intention for these homes is to have 'stately' houses that respect the heritage values of Catherine Park House.



If compliance was required, it will not enable the underlaying objective will be thwarted as the 5 metre building height limit does not allow the range of dwelling designs as was intended in the DCP and Heritage Exemption Guidelines. Accordingly, compliance with the 5 metre maximum building height standard is considered unreasonable.

Test 4: The development standard has been virtually abandoned or destroyed by the council's own actions in granting consents departing from the standard and hence compliance with the standard is unnecessary and unreasonable

The proposed variation does not rely on this test.

Test 5: The compliance with development standard is unreasonable or inappropriate due to existing use of land and current environmental character of the particular parcel of land. That is, the particular parcel of land should not have been included in the zone

Compliance with the 5 metre maximum building height development standard development is unreasonable and detrimental to the current environmental character of the site and surrounds.

During the Precinct Planning for the Catherine Field Part Precinct prior to the zoning and development standards being adopted for the site, the intended outcome for the residential land surrounding Catherine Park House was to have single storey dwellings with simple hipped roof forms on large residential allotments. Hence minimum lot sizes of $500m^2$ and $700m^2$ were imposed and specific development controls were included in the Camden Growth Centre Precincts DCP to ensure this development outcome was realised. The heritage object was to ensure the housing surrounding Catherine Park House was subservient to the heritage item and have roof forms that are not detrimental to the heritage significance and character of the House.



Figure 3 - Catherine Park House (aka Oran Park House) (Source: www.environment.nsw.gov.au)

Schedule 4 in the Camden Growth Centre Precincts DCP includes site specific controls for the residential allotments surrounding Catherine Park House and subject to the Concept Proposal. The site specific controls include provision for roofs.



4.1.16 Roofs

Controls

- 1. Roof pitches are to be between 22.5 degrees and up to 35 degrees.
- Roofs are to be of simple design and form with either simple hips or gables. Federation detailing, symbolism and Victorian inspired gables are not permitted.
- 3. The minimum eave overhang is 450mm.
- 4. Roofs must use neutral colour tones such as greys, greens or browns.

To satisfy the site specific design standards in the DCP, a dwelling is required to have a simple hipped roof form with a minimum roof pitch of 22.5° and eaves of 450mm or larger.

There are also general development controls for rood pitch for all residential development in the DCP. Control 5 under Clause 4.2.2 'Streetscape and architectural design' states:

The pitch of hipped and gable roof forms on the main dwelling house should be between 22.5 degrees and 35 degrees.

A minimum roof pitch of 22.5° applies to all hipped roof forms for all detached dwellings within the Camden Council portion of the South West Growth Area.

Heritage Exemption Guidelines have been endorsed by the NSW Heritage Council and by order of the Minister for Heritage, granted an exemption from section 57(1) of Heritage Act 1977 in respect to all works and activities in accordance with 'Catherine Park Estate: Oran Park House Curtilage Exemption Guidelines' (prepared by Design & Planning for Hixson Pty Ltd, dated October 2014).

The Heritage Exemption Guidelines apply to the portion of allotments within the heritage curtilage and require the following design requirements to satisfy the exemption criteria:

4.5 Building Height

Controls

- 1. Buildings are to be single storey in height within the Oran Park House heritage curtilage.
- 2. Variations to the building height on corner lots may be appropriate where attic rooms with dormer windows are proposed, and where there will be no impact on the views and vistas to and from Oran Park House and grounds.

And:

4.6 Roofs

Controls

- 1. Roof pitches are to be between 22.5 degrees and up to 35 degrees.
- 2. Roofs are to be of simple design and form with either simple hips or gables. Federation detailing, symbolism and Victorian inspired gables are not permitted.
- 3. The minimum eave overhang is 450mm.

The development controls in the DCP and Heritage Exemption Guidelines demonstrate the intended outcomes for residential development surrounding Catherine Park House. Importantly, residential development is required to be single storey construction and roof pitches need to be at least 22.5°.

Figure 4 shows the relationship of the existing maximum 5 metre height limit and achieving the roof pitch controls for a single story dwelling with a simple hipped roof form. The diagram adopts a typical wall height of 3 metres for a single storey dwelling and 450mm eaves, which is a required design standard. The diagram also assumes a 20 metre lot width, which is slight less than the typical of the lots facing Catherine Park House, and a minimum side setback of 0.9 metres and average side setback of 2 metres, which reflects the minimum setback requirements in Schedule 4 of the Camden Growth Centre Precincts DCP.



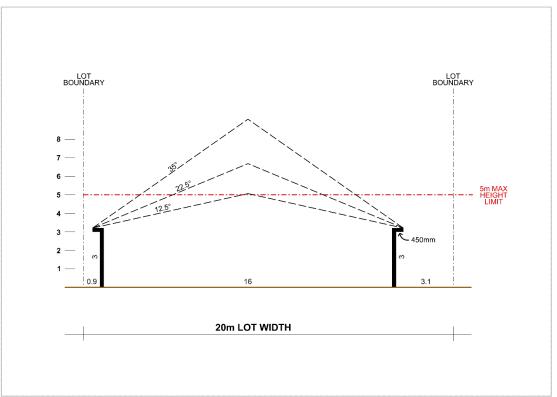


Figure 4 - Building Height & Roof Pitch

Figure 4 demonstrates roof forms that would be achieved for a single storey dwelling with a simple hipped and/or gabled roof designed with a pitch over 22.5°. The design standards for the minimum roof pitch of 22.5° and the 5 metre maximum height limit for a single storey dwelling are conflicting. In addition, a roof pitch for a hipped and/or gabled roof less than 22.5° is a poor design outcome, which is the reason the Camden Growth Centre Precincts DCP imposes a minimum roof pitch of 22.5° for all residential dwellings with a hipped and/or gabled roof.

It is evident that the 5 metre maximum building height limit does not allow for better designs with higher roof forms for single story residential dwellings, and therefore, compliance with the 5 metre maximum building height development standard development is considered unreasonable. In addition, the widespread erection of dwellings with potentially compromised roof forms will be detrimental to the current environmental character of the site and surrounds with respect to the heritage values of Catherine Park House. This would also be contrary to the intended outcomes for residential development around the heritage item potentially resulting in a diminished streetscape character and appearance.

The proposed building height is necessary to achieve a quality design for the dwellings surrounding Catherine Park House, which are required to include simple hipped and/or gabled roof designs with a pitch over 22.5°. This allows for properly designed dwellings with attractive roofs.

Conclusion

In consideration of the five part test and the zone objectives, the proposed variation meets the objectives of maximum height of buildings development standard and zone in Test 1 and 1(a). It is also demonstrated that compliance with the 5 metre maximum building height development standard is unreasonable and detrimental to the current environmental character of the site and surrounds. Accordingly, strict compliance with the development standard is unnecessary.

4.2 Clause 4.6(b) There are sufficient environmental planning grounds to justify contravening the development standard

The determination in Four2Five Pty Ltd v Ashfield Council [2015] NSWLEC 90 found that the environmental planning grounds presented in a Clause 4.6 variation request are to be specific to the circumstances of the proposal. There are special circumstances and sufficient environmental planning grounds to justify contravention of the maximum building



height development standard.

Better designed single storey dwellings & streetscapes

The basis for the development control in the Camden Growth Centre Precincts DCP that sets a minimum standard for roof pitch of 22.50 is to ensure better house design. In particular, single storey dwellings with a hipped and/or gabled roofs present significantly better with a roof form that extends above the walls. The proportion of the roof form is balanced with the rest of the dwelling and the building mass presents a stronger residential character to the street, which improved the overall streetscape character.

Figure 5 shows examples of dwellings with a compliant roof form in terms of roof pitch (Dwelling A) and a compliant dwelling in regard to the 5 metre building height.



Figure 5 - Dwelling Roof Forms

The Dwelling B roof form design is compromised by a 5 metre building height standard and presents poorly as it is not in proportion with the building. It has an underwhelming residential character due to its substandard design quality. Conversely, Dwelling A is significantly more impressive and attractive due to its extended roof form.

As the site comprises numerous rows of residential allotments, the compounding effect of several dwellings with roof forms that satisfy the 5 metre height limit will be detrimental to the streetscape and exhibit an undesirable residential character. An unattractive streetscape will also be detrimental to the heritage significance of Catherine Park House and diminish the heritage values of a State listed heritage item. This is also an outcome that the planning and heritage objectives and provisions are intending to prevent. Accordingly, the improved design quality and compliance with the heritage and planning design provisions provide strong grounds to support the variation.



No impact on views and vistas from Catherine Park House

Catherine Park House is located on an elevated knoll and sits proud of the 66 allotments surrounding the heritage item. An analysis of four (4) views from Catherine Park House and the surrounds that intersect the site in variation locations is included in Appendix 1. The analysis shows Catherine Park House and illustrates the section detail aligning with each of the four view lines. The section detail annotates the 5 metre and 8 metre building height limits within the site (66 lots) and also shows the adjoining 9 metre building height around the outer edge of the site.

Figure 6 is an excerpt of the views analysis and includes the section of View 4 from Catherine Park House.



Figure 6 - Extract from View 4 in Views Analysis

The section of View 4 illustrates that both the 5 metre and proposed 8 metre building height planes are eclipsed by the adjoining 9 metre building height. Moreover, the vistas and views from Catherine Park House are dictated by the built form within the 9 metre maximum building height area as opposed to the built form within the site. This is the case for all of the four view sections, and given the proposed building height limit in this proposal is over 1 metre less than shown in the view analysis, the impacts will be less than in the views assessment.

The other matter of consideration is the portion of the roof that will be above the 5 metre building height plane is relatively minor. The 66 dwellings within the site require larger side boundary building setbacks than typical standards to create greater separation between the dwellings. Greater separation between the dwellings will also ensure greater separation between the roof forms. With a relatively small portion of the roof form above the 5 metre height plane and the separation between buildings, wide view corridors between the roofs of adjoining dwellings are preserved and continue to allow open views within the heritage curtilage area.

The built form of new residential development around the outside of the 66 lots dictate views and vistas for Catherine Park House and closer views within the heritage curtilage including the site will be preserved within corridors between the roofs of the single storey dwellings. Accordingly, the findings in the views analysis provides strong grounds to support the variation.



Objectives and intent of built form surrounding Catherine Park House preserved

The key outcome for the site (66 lots) is that all residential dwellings are to be single storey construction with hipped and/or gabled roofs on large lots. The proposed building height does not change the intended outcome for residential development surrounding Catherine Park House. The proposed building height also does not affect the intended type and character of residential development, and it will actually improve the design quality and therefore character. Accordingly, preserving the intended development outcomes and improving character provides strong grounds to support the variation.

No significant environmental impact

There is no significant environmental impact resulting from the variation. The variation allows the orderly and proper delivery of development that will result in a development outcome that is essentially the same as has been planned for the Catherine Field Part Precinct and provided for in the Growth Centres SEPP and Schedule 4 in the Camden Council Growth Centres DCP. Once built, the site will form part of a larger area that will maintain a transition of development intensity from Catherine Park House and the intended urban structure will upheld. The protrusion of a small portion of the roof forms for the single storey dwellings with the site will be on no significant impact, particularly as this development will be more dominated by two storey developments around the outer edge of the locality. Accordingly, there are strong grounds to justify the proposed variation as there is no significant environmental impact and the intended development objectives for the locality are maintained.

Conclusion

There are sufficient environmental planning grounds to justify variation to the maximum building height including achieving an improved building designs, no significant impacts on views and vistas from Catherine Park House, preserving a transition in development between the House and standard residential development, and having no significant impact.

4.3 Clause 4.6(4)(a)(ii): In the public interest because it is consistent with the objectives of the zone and development standard

The proposed development is consistent with the objectives of the maximum building height development standard for the reasons explained in Section 4.1 this report (refer to Test 1).

The proposed development is consistent with the zone objectives for the R2 Low Density Residential for the reasons explained in Section 4.1 this report (refer to Test 1a).

In addition, the neighbourhood character and dwelling design is complementary with the heritage values of Catherine Park House and meets the design intent of the ILP and Precinct objectives to provide for a diverse range of housing options in the South West Growth Area.

Support for the proposed variation is in the public interest as it is consistent with the objectives and will significantly and directly enhance the amenity of the area with a well-transitioned residential development away from Catherine Park House from detached dwellings on larger lots to two storey homes on smaller lots.

4.4 Considerations for the Planning Secretary

Clause 4.6(5) outlines matters for the Planning Secretary to consider in approving a variation to a development standard, which reads:

- (5) In deciding whether to grant concurrence, the Director-General must consider—
 - (a) whether contravention of the development standard raises any matter of significance for State environmental planning, and
 - (b the public benefit of maintaining the development standard, and
 - (c) any other matters required to be taken into consideration by the Director-General before granting concurrence.

In consideration of subclause (5), the following comments are presented.

- The variation does not raise any matter of significance for State environmental planning as the proposed variation:
 - o provides significantly better building designs and improved streetscapes,



- o provides site-specific reasoning to support the variation,
- o relates to a situation that has uncommon circumstances that do not occur elsewhere in the locality, and
- is a variation of relatively minor consequences of no significant environmental impact.
- Maintaining the development standard has no discernible public benefit.



5 CONCLUSION

A Clause 4.6 variation request to support a DA to seeking approval to erect a detached dwelling on land described in Table 2 of this report. This request should be read in conjunction with the associated Environmental Assessment and supporting documentation lodged with the proposal.

The variation request relates to a maximum building height development standard under Appendix 9 Camden Growth Centres Precinct Plan in *State Environmental Planning Policy (Sydney Region Growth Centres) 2006.*

This request has been prepared in accordance with the Department of Planning & Environment (DPIE) Guideline, Varying Development Standards: A Guide, August 2011, and relevant matters set out in the 'five-part test' established by the NSW Land and Environment Court.

This report and supporting information demonstrate that support for proposed building height provides better building design, enables compliance with DCP controls and achieves the intended outcomes for residential development surrounding Catherine Park House without any significant impacts.

The objective of Clause 4.6 is to provide an appropriate degree of flexibility in applying development standards and to achieve better outcomes for development by allowing flexibility circumstances. The proposed variation is respectful of the allowances under Clause 4.6 and can be supported for the following reasons:

- It has been demonstrated that compliance with the development standard is unreasonable and unnecessary in the specific circumstances for three of the tests in the five part test;
- The proposal maintains consistency with the objectives of the R2 Low Density Residential zone;
- The proposal is consistent with the objectives of Clause 4.3 Height of buildings, despite the non-compliance;
- The proposed building height in Table 3 of this report will enable better building design and improved streetscapes;
- There are sufficient environmental planning grounds to justify the variation;
- The variation upholds the design intent for the locality for a transition of residential development away from Catherine Park House; and
- Support for the proposed variation will have a positive environmental impact and is in the public interest.

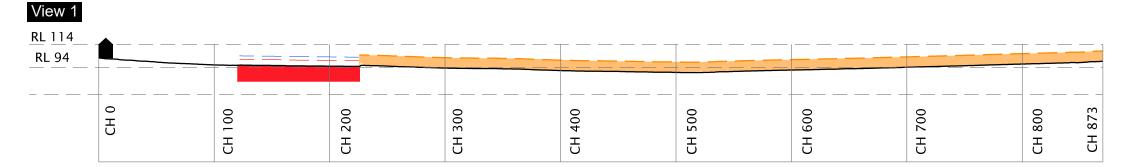


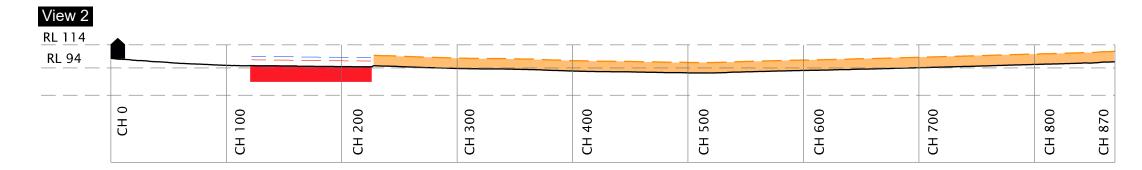
APPENDIX 1
Views Analysis

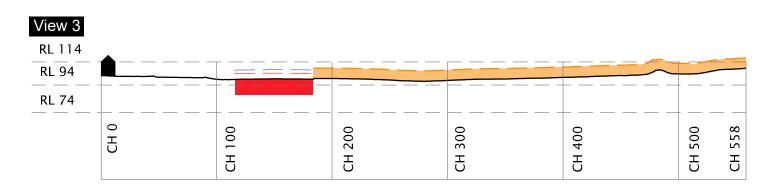
CATHERINE PARK HOUSE & SURROUNDS - Views Analysis

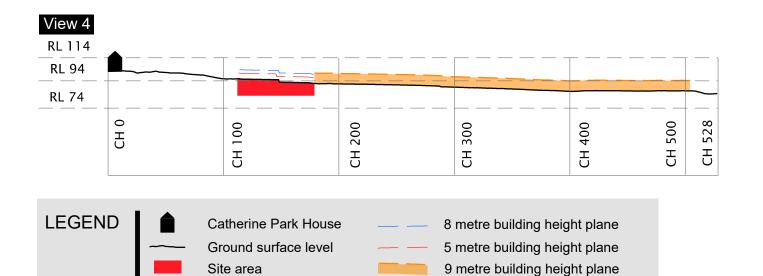
[Note: long section data provided by Registered Surveyor JMD Development Consultants]

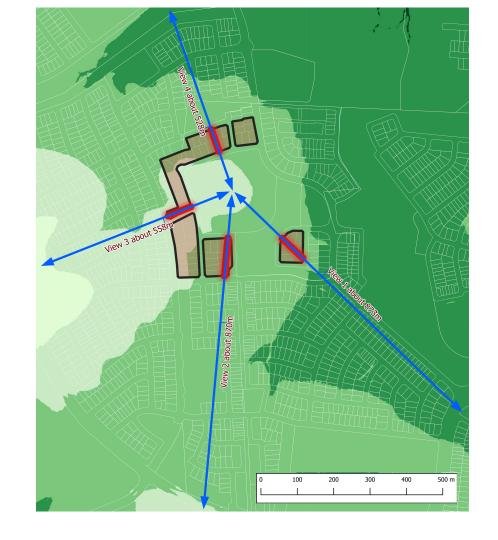




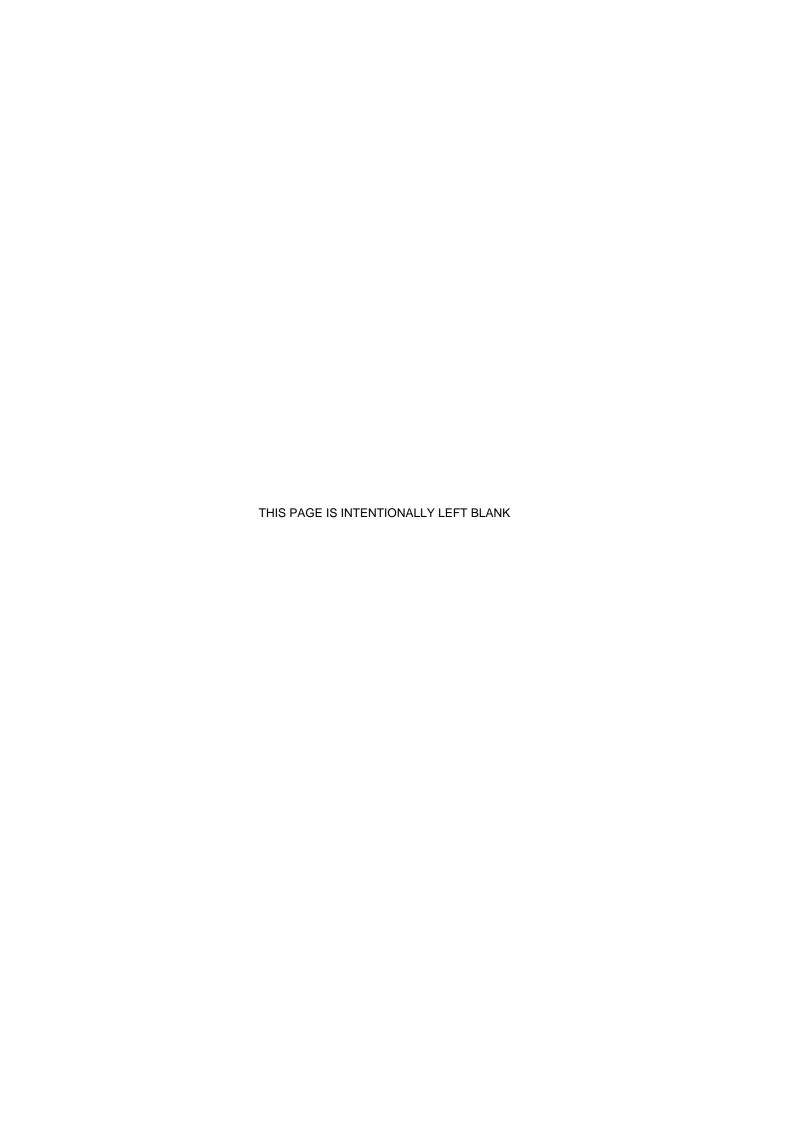








Attachment 4





HMS Application ID: 739 Your ref: CNR-33836 - DA/2021/1953/1

Virginia Fairley Executive Planner Camden Council PO BOX 183 CAMDEN NSW 2570

By email: virginia.fairley@camden.nsw.gov.au

Dear Ms Fairley

HERITAGE COUNCIL OF NSW – STANDARD GENERAL TERMS OF APPROVAL INTEGRATED DEVELOPMENT APPLICATION

Address: 6 Connor Way, ORAN PARK NSW 2570

SHR item: 112-130 Oran Park Drive, Oran Park, SHR no. 01695

Proposal: Construction of a New Single Storey Dwelling **IDA application no:** HMS ID 739, received 14 January 2022

I refer to the letter sent on 25 January 2022 by Heritage NSW letter to Ms. Cathryn Fuller, Team Leader DA Assessment at Camden Council, which relates to Council's referrals to Heritage NSW due to the 'One Builder' control within the site-specific exemptions.

As discussed in that letter, Council can attach the below standard GTA nos 1, 2, 3 and 4, without referral to Heritage NSW, as long as the proposals are:

- In line with the Exemption Guidelines (noting that the 'one builder' control is not practical and does not need to be complied with); and
- Not within the historic archaeological potential zone (relates to 37, 39 and 41 Gleeson Rise, Oran Park).

UNEXPECTED HISTORICAL ARCHAEOLOGICAL RELICS

1. The applicant must ensure that if unexpected archaeological deposits or relics not identified and considered in the supporting documents for this approval are discovered, work must cease in the affected area(s) and the Heritage Council of NSW must be notified. Additional assessment and approval may be required prior to works continuing in the affected area(s) based on the nature of the discovery.

Reason: This is a standard condition to identify to the applicant how to proceed if historical archaeological deposits or relics are unexpectedly identified during works.

ABORIGINAL OBJECTS

2. Should any Aboriginal objects be uncovered by the work which is not covered by a valid Aboriginal Heritage Impact Permit, excavation or disturbance of the area is to stop immediately and Heritage NSW is to be informed in accordance with the National Parks and Wildlife Act 1974 (as amended). Works affecting Aboriginal objects on the site must not continue until Heritage NSW has been informed and the appropriate approvals are

Level 6, 10 Valentine Ave Parramatta NSW 2150 ■ Locked Bag 5020 Parramatta NSW 2124 P: 02 9873 8500 ■ E: heritagemailbox@environment.nsw.gov.au

in place. Aboriginal objects must be managed in accordance with the *National Parks and Wildlife Act 1974*.

Reason: This is a standard condition to identify to the applicant how to proceed if Aboriginal objects are unexpectedly identified during works.

COMPLIANCE

 If requested, the applicant and any nominated heritage consultant may be required to participate in audits of Heritage Council of NSW approvals to confirm compliance with conditions of consent.

Reason: To ensure that the proposed works are completed as approved.

SECTION 60 APPLICATION

4. An application under section 60 of the *Heritage Act 1977* must be submitted to, and approved by, the Heritage Council of NSW (or delegate), prior to work commencing.

Reason: To meet legislative requirements.

If you have any questions about this correspondence, please contact Veerle Norbury, Senior Heritage Assessment Officer, at Heritage NSW on 9873 8616 or Veerle.Norbury@environment.nsw.gov.au.

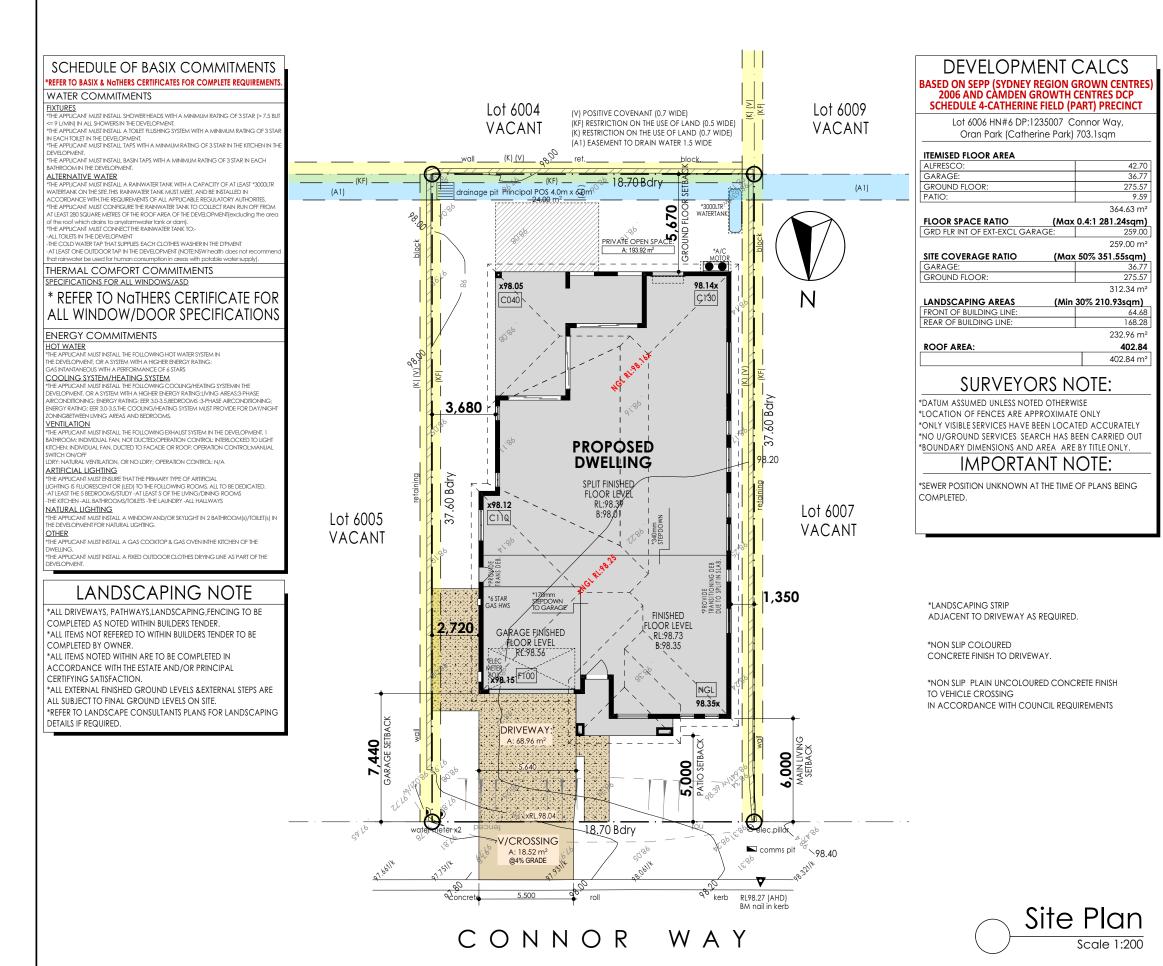
Yours sincerely

Shikha Jhaldiyal

Shikha Jhaldiyal
Acting Manager Assessments
Heritage NSW
Department of Premier & Cabinet
As Delegate of the Heritage Council of NSW

3/04/2022

cc: gatewayadmin@camden.nsw.gov.au



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BUILDING DESIGNERS ASSOCIATION OF AUSTRALIA

New S-Storey Dwelling

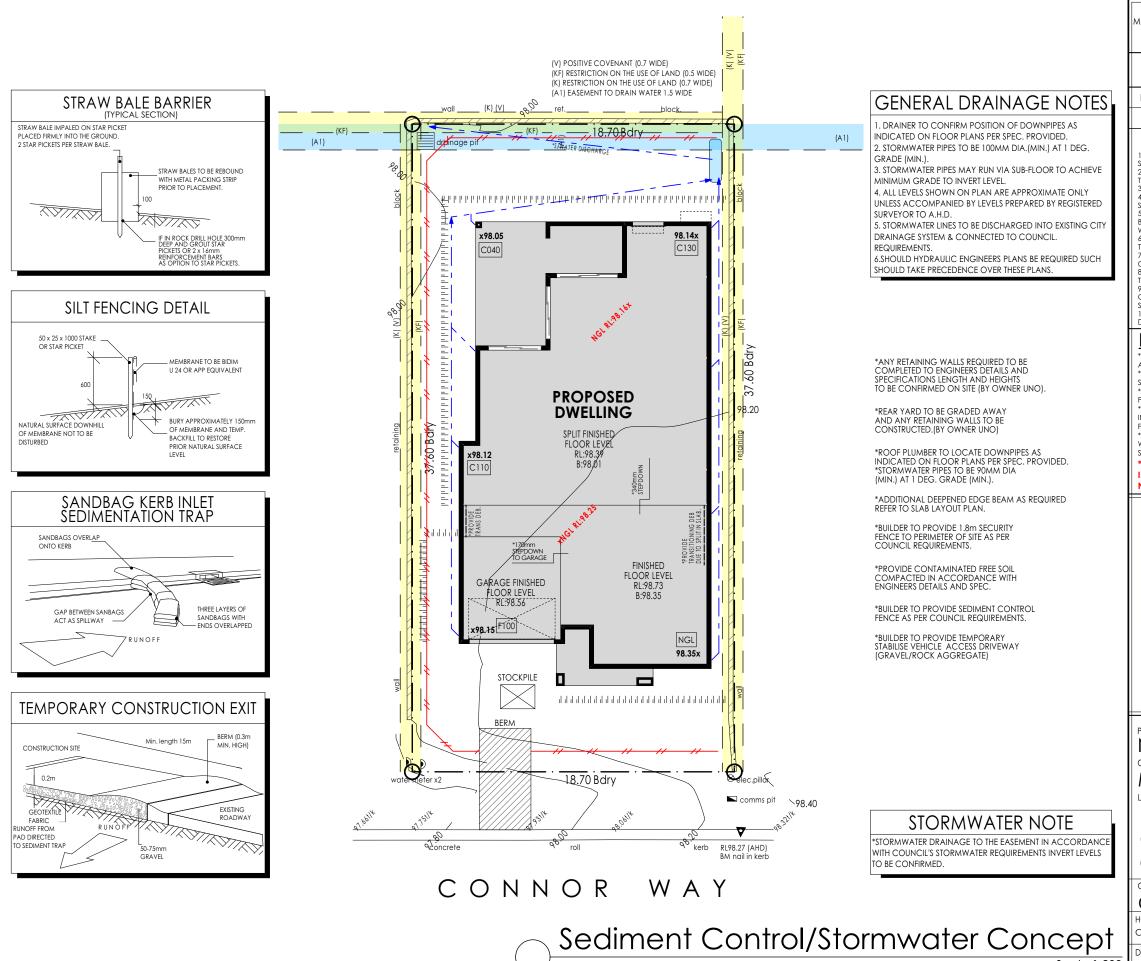
Ms Carbone

Lot 6006 HN#6 DP:1235007 Connor Way,

Oran Park (Catherine Park)

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HOUSE NAME: Custom Design	FACADE NAME: Custom Facade	BUILDERS REF: - REFERENCE:
DESIGNED BY:	DATE DESIGNED: 19.04.2021	MD065-2

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design and developments

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BUILDING DESIGNERS ASSOCIATION OF AUSTRALIA

New S-Storey Dwelling

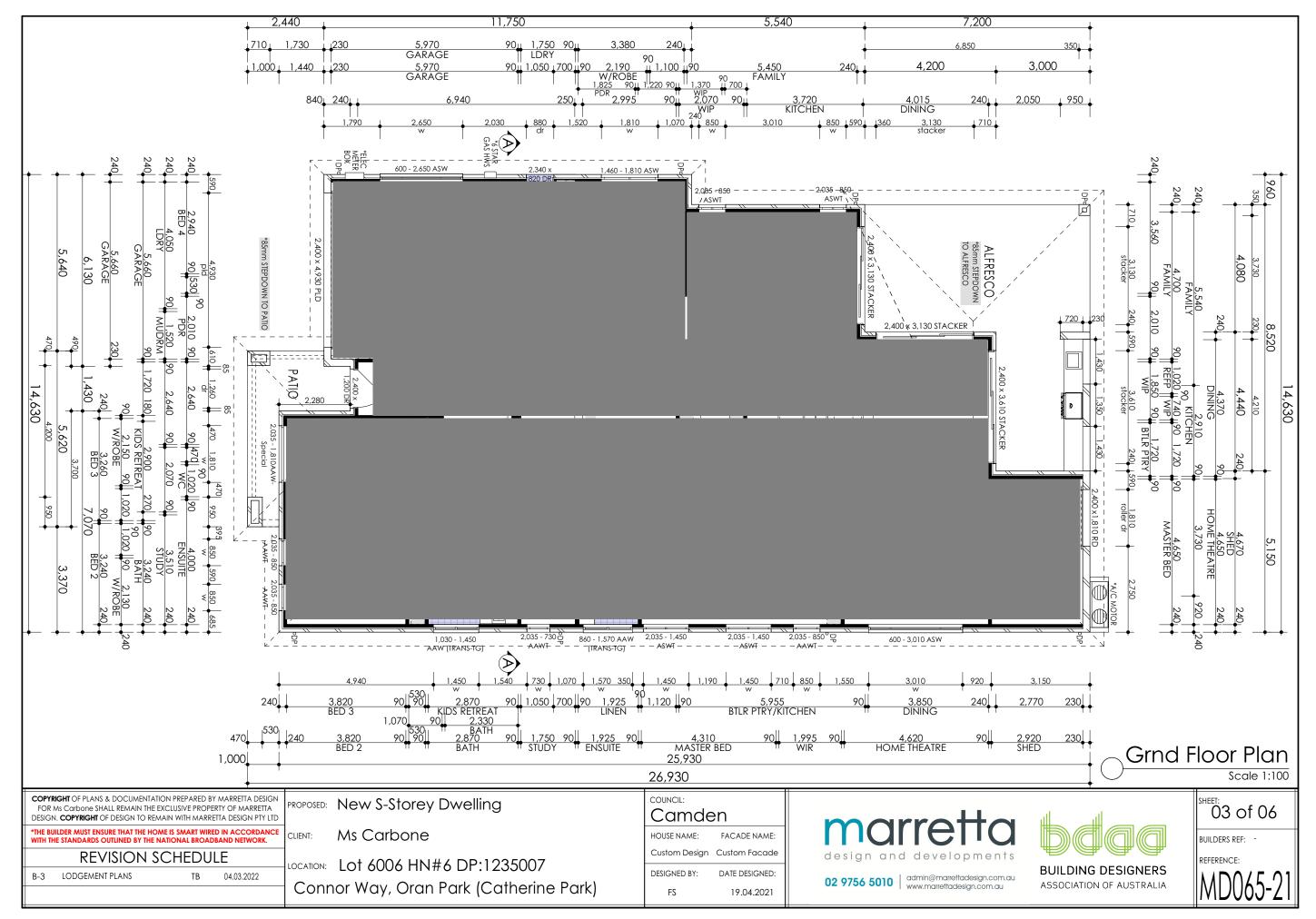
Ms Carbone

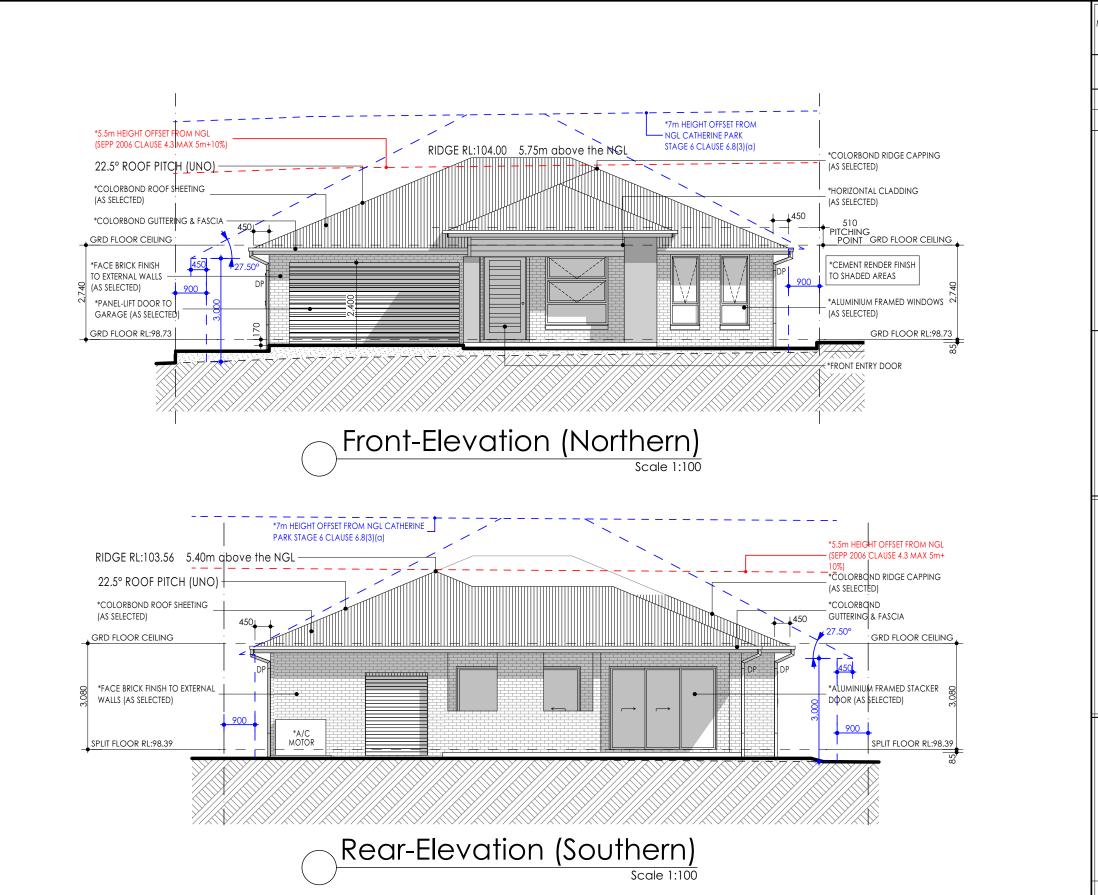
Lot 6006 HN#6 DP:1235007 Connor Way,

Oran Park (Catherine Park)

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*THE BUILDER MUST ENSURE THAT THE HOME IS SMART WIRED IN ACCORDANCE WITH THE STANDARDS OUTLINED BY THE NATIONAL BROADBAND NETWORK.



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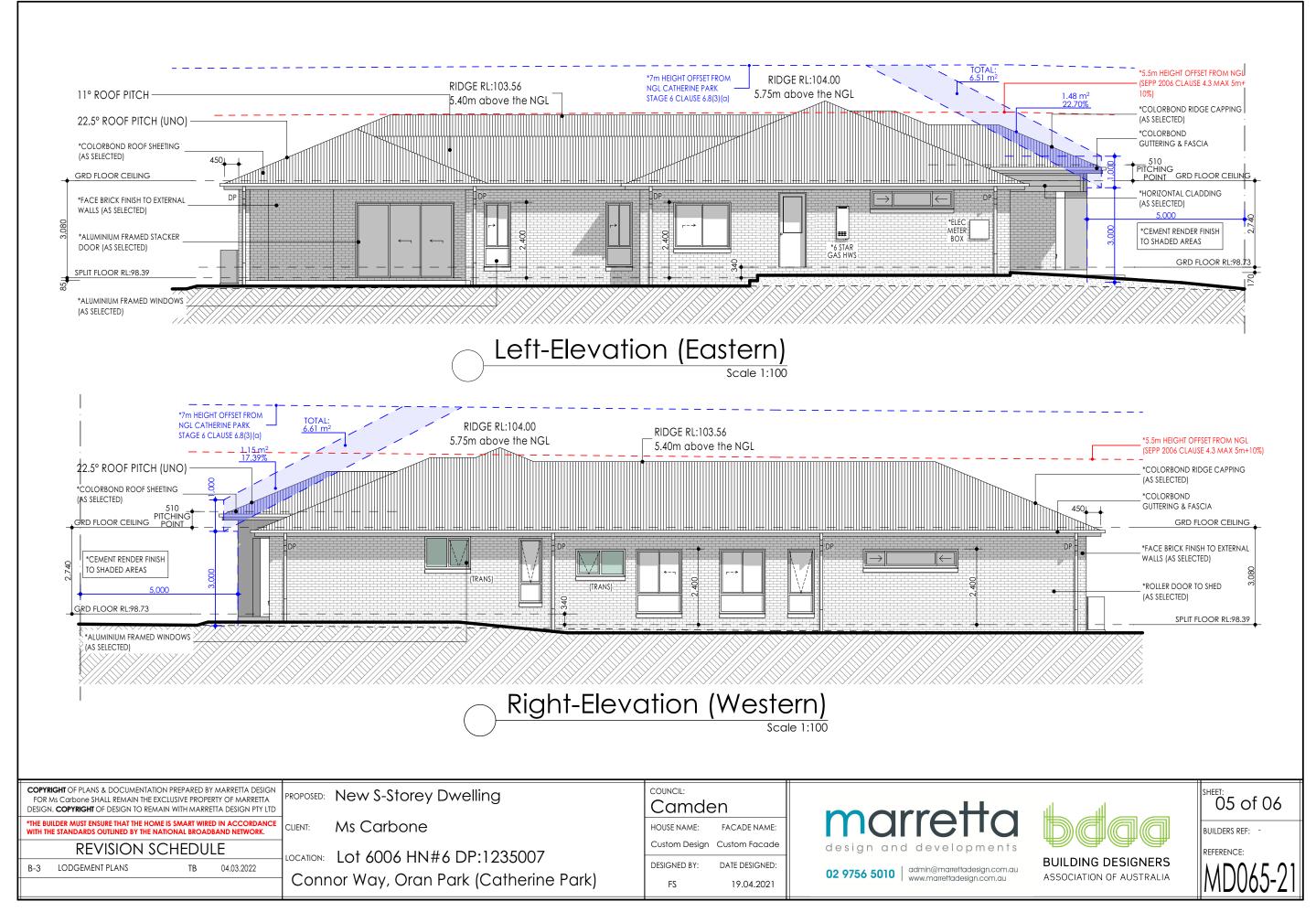
BUILDING DESIGNERS ASSOCIATION OF AUSTRALIA

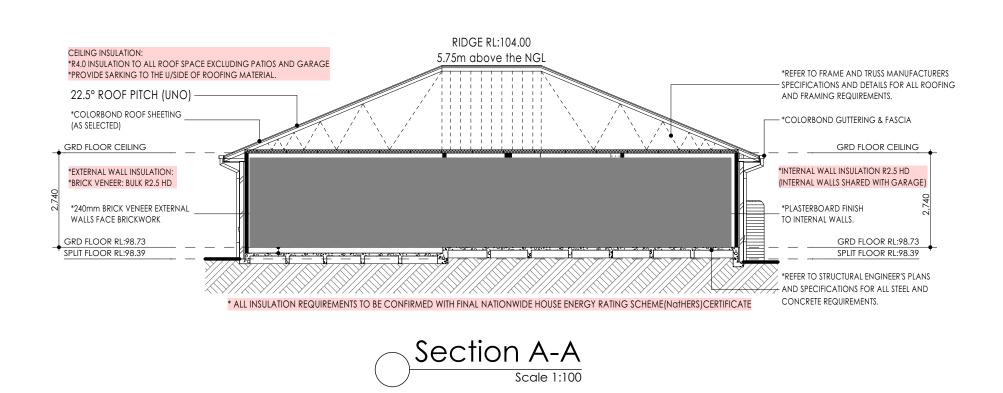
New S-Storey Dwelling

Ms Carbone

Lot 6006 HN#6 DP:1235007 Connor Way, Oran Park (Catherine Park)

COUNCIL:		SHEET:
Camde	en	04 of 06
HOUSE NAME:	FACADE NAME:	BUILDERS REF: -
Custom Design	Custom Facade	REFERENCE:
DESIGNED BY:	DATE DESIGNED: 19.04.2021	MD065-2
II		· · · · - · · · · -





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REVISION SCHEDULE

B-3 LODGEMENT PLANS

TB 04.03.2022

GENERAL BUILDING NOTES

- THESE DRAWINGS ARE TO BE READ IN CONJUNCTION WITH
- 1. THESE DRAWINGS ARE TO BE READ IN CONJUNCTION WITH SPECIFICATIONS PROVIDED.
 2. THESE DRAWINGS ARE TO BE READ IN CONJUNCTION WITH BUILDERS TENDER/CONTRACT DOCUMENTATION
 3. FIGURED DIMENSIONS MUST TAKE PREFERENCE TO SCALING.
 4. LEVELS SHOWN ARE APPROXIMATE AND TO BE CONFIRMED ON SITE BY
- SURVEYOR.

 5. DRAINAGE CONCEPT PLAN IS SCHEMATIC ONLY. RELATED WORKS TO BE VERIFIED BY LICENCED DRAINER AND/OR HYDRAULIC ENG PRIOR TO WORK COMMENCING.

 6. IF ENGINEERS DRAWINGS ARE REQUIRED SUCH MUST TAKE PREFERENCE
- TO THESE DRAWINGS.

 7. ALL BOUNDARY CLEARANCES MUST BE VERIFIED BEFORE
 COMMENCEMENT OF BUILDING WORKS BY REGISTERED SURVEYOR.

 8. BUILDING WORKS TO BE CARRIED OUT STRICTLY IN ACCORDANCE TO THESE DRAWINGS
- THESE DRAWINGS.

 9, BUILDER IS TO STRICTLY COMPLY WITH ALL RELEVANT BUILDING CODE
 OF AUSTRALIA CONSTRUCTION REQUIREMENTS AND AUSTRALIAN
- SIANDARUS.

 10. IN CASE OF ALTERATIONS OR DISCREPANCIES NOTIFY MARRETTA DESIGN IMMEDIATELY.

IMPORTANT CONSTRUCTION NOTES:

*REFER TO ENGINEERS PLANS AND SPECIFICATIONS FOR ALL BRICK ARTICULTED JOINTS (EXPANSION JOINTS) LOCATION. *REFER TO ENGINEERS PLANS AND SPECIFICATIONS FOR ALL STEEL BEAM

SIZES AND LOCATION (IF APPLICABLE).
*REFER TO TRUSS MANUFACTURERS PLANS AND SPECIFICATIONS FOR ALL

FLOOR JOIST SIZES AND DIRECTION (IF APPLICABLE).
*ALL A/C PROVISIONS ARE APPROXIMATE ONLY. REFER TO A/C
INSTALLERS AND/OR MANUFACTURERS SPECIFICATIONS AND DETAILS

FOR A/C DUCT POSITIONING AND INDOOR/OUTDOOR UNIT SIZES. *SIZES SHOWN ON PLAN FOR PC ITEMS ARE APPROXIMATE ONLY AND WILL BE SUBJECT TO FINAL SELECTION AND MANUFACTURERS SPECIFICATIONS.

*THE BUILDER MUST ENSURE THAT THE HOME IS SMART WIRED IN ACCORDANCE WITH THE STANDARDS OUTLINED BY THE NATIONAL BROADBAND NETWORK.



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BUILDING DESIGNERS ASSOCIATION OF AUSTRALIA

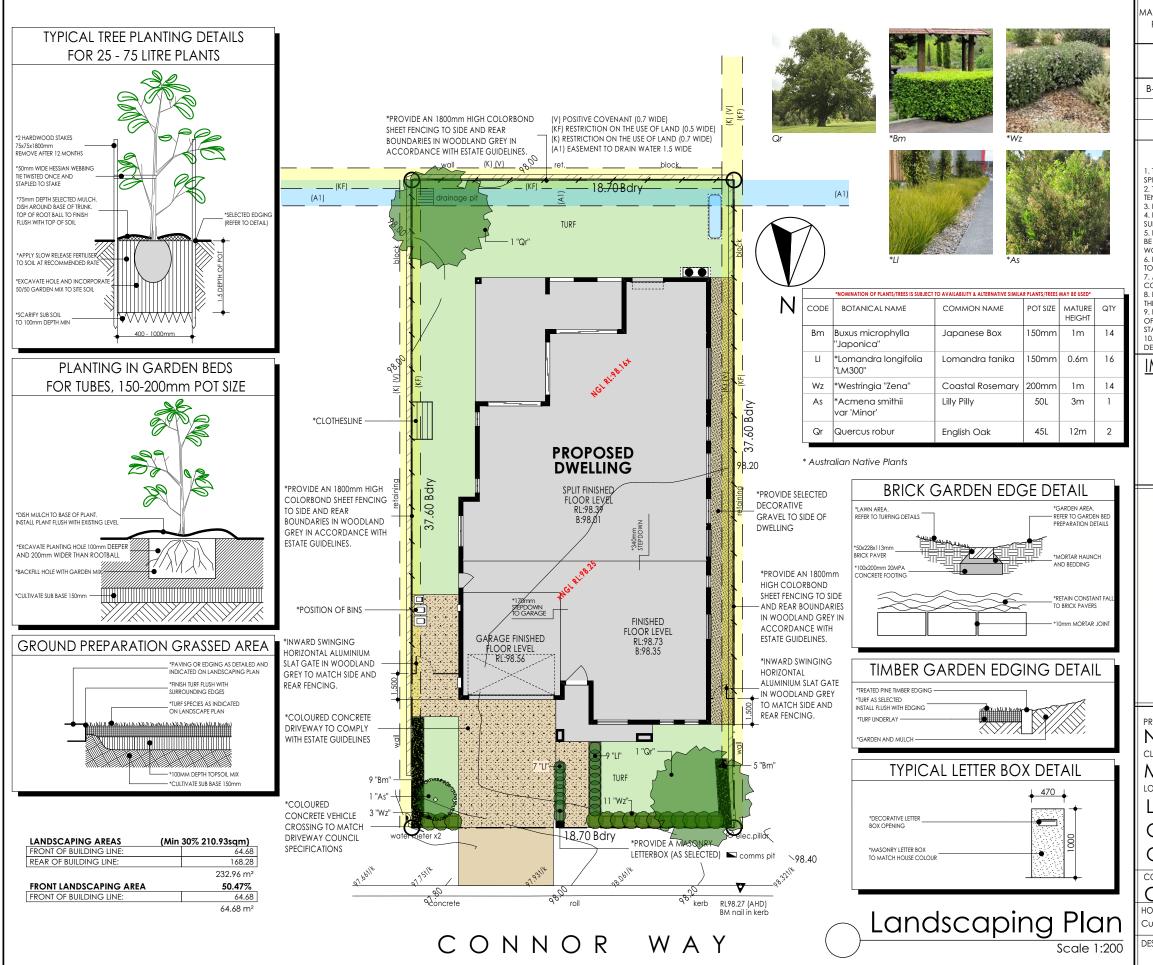
New S-Storey Dwelling

Ms Carbone

Lot 6006 HN#6 DP:1235007 Connor Way, Oran Park (Catherine Park)

Camden		06 of 06
HOUSE NAME:	FACADE NAME:	BUILDERS REF: -
Custom Design	Custom Facade	REFERENCE:

DESIGNED BY: DATE DESIGNED 19.04.2021



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REVISION SCHEDULE

B-3 CONCEPT LANDSCAPING PLAN

TB 04.03.2022

GENERAL BUILDING NOTES

THESE DRAWINGS ARE TO BE READ IN CONJUNCTION WITH SPECIFICATIONS PROVIDED.
 THESE DRAWINGS ARE TO BE READ IN CONJUNCTION WITH BUILDERS

TENDER/CONTRACT DOCUMENTATION
3. FIGURED DIMENSIONS MUST TAKE PREFERENCE TO SCALING.

4. LEVELS SHOWN ARE APPROXIMATE AND TO BE CONFIRMED ON SITE BY SURVEYOR.

5. DRAINAGE CONCEPT PLAN IS SCHEMATIC ONLY. RELATED WORKS TO

BE VERIFIED BY LICENCED DRAINER AND/OR HYDRAULIC ENG PRIOR TO

WORK COMMENCING.

6. IF ENGINEERS DRAWINGS ARE REQUIRED SUCH MUST TAKE PREFERENCE TO THESE DRAWINGS.

7. ALL BOUNDARY CLEARANCES MUST BE VERIFIED BEFORE COMMENCEMENT OF BUILDING WORKS BY REGISTERED SURVEYOR

8. BUILDING WORKS TO BE CARRIED OUT STRICTLY IN ACCORDANCE TO THESE DRAWINGS.
9. BUILDER IS TO STRICTLY COMPLY WITH ALL RELEVANT BUILDING CODE

OF AUSTRALIA CONSTRUCTION REQUIREMENTS AND AUSTRALIAN

10. IN CASE OF ALTERATIONS OR DISCREPANCIES NOTIFY MARRETTA DESIGN IMMEDIATELY.

IMPORTANT CONSTRUCTION NOTES:



New S-Storey Dwelling

Ms Carbone

Lot 6006 HN#6 DP:1235007 Connor Way,

Oran Park (Catherine Park)

COUNCIL:		SHEET:
Camde	en	01 of 01
HOUSE NAME:	FACADE NAME:	BUILDERS REF: -
Custom Design	Custom Facade	REFERENCE:
DESIGNED BY:	DATE DESIGNED:	¹\\DN\5-21
FS	19.04.2021	1710007-71

Attachment 6



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ASSOCIATION OF AUSTRALIA



1. COLORBOND-WINDSPRAY (ROOF SHEETING)



2. COLORBOND -WINDSPRAY (GUTTER)



(RENDER)

7. STAINED TIMBER (FRONT DOOR, GARAGE DOOR, PATIO FEATURE)





5. COLORBOND-SURFMIST (FASCIA, WINDOW FRAMES, DOWNPIPES)



6. EXPOSED AGGREGATE CONCRETE (DRIVEWAY)

Proposed:

New S-Storey Dwelling

Client:

Ms Carbone

Location:

Lot 6006 HN#6 DP:1235007 Connor Way, Oran Park (Catherine Park)

Reference: MD065-21